Porter

Price (NC)

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Stark Strickland Sweenev Tanner Tauscher Thomas Thompson (CA) Thompson (MS) Thurman Tierney Toomey Towns Turner Udall (CO) Udall (NM) Upton Velazquez Vento Visclosky Waters Watt (NC) Waxman Weiner Wexler Wilson Wise Woolsev Wu Wvnn

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NOT VOTING-4

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□ 1930

Mrs. NORTHUP changed her vote from "aye" to "no."

Ms. DUNN and Messrs. SANDLIN, BISHOP, and NETHERCUTT changed their vote from "no" to "aye."

So the amendment was agreed to.

The result of the vote was announced as above recorded.

Mr. CALLAHAN. Mr. Chairman, I move that the Committee do now rise. The motion was agreed to.

Accordingly, the Committee rose; and the Speaker pro tempore (Mr. GILLMOR) having assumed the chair, Mr. THORNBERRY, Chairman of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill (H.R. 2606), making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2000, and for other purposes, had come to no resolution thereon.

REPORT ON RESOLUTION PRO-VIDING FOR CONSIDERATION OF CONCURRENT RESOLUTION WAIVING SECTION 132 OF THE LEGISLATIVE REORGANIZATION ACT OF 1946

Mr. DREIER, from the Committee on Rules, submitted a privileged report (Rept. No. 106–274) on the resolution (H.Res. 266) providing for consideration of a concurrent resolution waiving the requirement in section 32 of the Legislative Reorganization Act of 1946 that the Congress adjourn sine die not later than July 31, 1999, which was referred to the House Calendar and ordered to be printed.

FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2000

The SPEAKER pro tempore (Mr. GILLMOR). Pursuant to House Resolution 263 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the further consideration of the bill, H.R. 2606.

□ 1937

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the further consideration of the bill (H.R.

2606) making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2000, and for other purposes, with Mr. Thornberry in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. When the Committee of the Whole rose earlier today, Amendment No. 2 printed in part A of House report 106–269 by the gentleman from Pennsylvania (Mr. GREENWOOD) had been disposed of.

The Clerk will read.

The Clerk read as follows:

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the fiscal year ending September 30, 2000, and for other purposes, namely:

TITLE I—EXPORT AND INVESTMENT ASSISTANCE

EXPORT-IMPORT BANK OF THE UNITED STATES

The Export-Import Bank of the United States is authorized to make such expenditures within the limits of funds and borrowing authority available to such corporation, and in accordance with law, and to make such contracts and commitments without regard to fiscal year limitations, as provided by section 104 of the Government Corporation Control Act, as may be necessary in carrying out the program for the current fiscal year for such corporation: Provided, That none of the funds available during the current fiscal year may be used to make expenditures, contracts, or commitments for the export of nuclear equipment, fuel, or technology to any country other than a nuclearweapon state as defined in Article IX of the Treaty on the Non-Proliferation of Nuclear Weapons eligible to receive economic or military assistance under this Act that has detonated a nuclear explosive after the date of enactment of this Act.

SUBSIDY APPROPRIATION

For the cost of direct loans, loan guarantees, insurance, and tied-aid grants as authorized by section 10 of the Export-Import Bank Act of 1945, as amended, \$759,000,000 to remain available until September 30, 2003: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That such sums shall remain available until September 30. 2018 for the disbursement of direct loans, loan guarantees, insurance and tied-aid grants obligated in fiscal years 2000, 2001, 2002, and 2003: Provided further, That none of the funds appropriated by this Act or any prior Act appropriating funds for foreign operations, export financing, or related programs for tied-aid credits or grants may be used for any other purpose except through the regular notification procedures of the Committees on Appropriations: Provided further, That funds appropriated by this paragraph are made available notwithstanding section 2(b)(2) of the Export Import Bank Act of 1945, in connection with the purchase or lease of any product by any East European country, any Baltic State or any agencv or national thereof.

ADMINISTRATIVE EXPENSES

For administrative expenses to carry out the direct and guaranteed loan and insurance programs (to be computed on an accrual basis), including hire of passenger motor vehicles and services as authorized by 5 U.S.C.

3109, and not to exceed \$25,000 for official reception and representation expenses for members of the Board of Directors, \$55,000,000: Provided, That necessary expenses (including special services performed on a contract or fee basis, but not including other personal services) in connection with the collection of moneys owed the Export-Import Bank, repossession or sale of pledged collateral or other assets acquired by the Export-Import Bank in satisfaction of moneys owed the Export-Import Bank, or the investiga-tion or appraisal of any property, or the evaluation of the legal or technical aspects of any transaction for which an application for a loan, guarantee or insurance commitment has been made, shall be considered nonadministrative expenses for the purposes of this heading: Provided further, That, notwithstanding subsection (b) of section 117 of the Export Enhancement Act of 1992, subsection (a) thereof shall remain in effect until October 1, 2000.

OVERSEAS PRIVATE INVESTMENT CORPORATION NONCREDIT ACCOUNT

The Overseas Private Investment Corporation is authorized to make, without regard to fiscal year limitations, as provided by 31 U.S.C. 9104, such expenditures and commitments within the limits of funds available to it and in accordance with law as may be necessary: Provided, That the amount available for administrative expenses to carry out the credit and insurance programs (including an amount for official reception and representation expenses which shall not exceed \$35,000) shall not exceed \$35,000,000: Provided further, That project-specific transaction costs, including direct and indirect costs incurred in claims settlements, and other direct costs associated with services provided to specific investors or potential investors pursuant to section 234 of the Foreign Assistance Act of 1961, shall not be considered administrative expenses for the purposes of this heading.

AMENDMENT OFFERED BY MR. SMITH OF NEW JERSEY

Mr. SMITH of New Jersey. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. SMITH of New Jersev:

Page 3, line 25, after the dollar amount insert "(reduced by \$10,000,000)".

Page 4, line 25, after the dollar amount

insert "(reduced by \$10,000,000)".

Page 23, line 5, after the dollar amount insert "(increased by \$20,000,000)".

Mr. SMITH of New Jersey (during the reading). Mr. Chairman, I ask unanimous consent that the amendment be considered as read and printed in the RECORD.

The CHAIRMAN. Is there objection to the request of the gentleman from New Jersey?

There was no objection.

Mr. SMITH of New Jersey. Mr. Chairman, I am offering this amendment to try to increase the amount of money in the refugee account. As I think my colleagues know, I chair the Subcommittee on International Operations and Human Rights. Just a few days ago we passed legislation that significantly enhanced the money provided for refugee protection, some \$750 million. My amendment today, regrettably, does not even come close to realizing that.

I understand that the gentleman from Alabama (Mr. CALLAHAN), my

good friend and colleague, has an enormous difficulty with the budget constraints in providing the necessary funds. But this amendment-and I will be withdrawing it, but reluctantly—has the support of all of the major refugee organizations, including the Catholic Conference, the Council on Jewish Federations, Church World Services, U.S. Committee for Refugees, and others. But my hope is, and I would ask the distinguished chairman if he could at least try, when conference does occur, to try to restore this \$20 million to the migration and refugee account. I do have every confidence he will make every effort.

Mr. CALLAHAN. Mr. Chairman, will the gentleman yield?

Mr. SMITH of New Jersey. I yield to the gentleman from Alabama.

Mr. CALLAHAN. Mr. Chairman, we will be happy to look at it in conference to see if we cannot increase the assistance to refugees.

Mr. SMITH of New Jersey. Mr. Chairman, I thank the distinguished chairman.

Mr. Chairman, I ask unanimous consent to withdraw my amendment.

The CHAIRMAN. Is there objection to the request of the gentleman from New Jersey?

There was no objection.

The CHAIRMAN. The Clerk will read. The Clerk read as follows:

PROGRAM ACCOUNT

For the cost of direct and guaranteed loans, \$20,500,000, as authorized by section 234 of the Foreign Assistance Act of 1961 to be derived by transfer from the Overseas Private Investment Corporation Noncredit Account: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That such sums shall be available for direct loan obligations and loan guaranty commitments incurred or made during fiscal years 2000 and 2001: Provided further, That such sums shall remain available through fiscal year 2008 for the disbursement of direct and guaranteed loans obligated in fiscal year 2000, and through fiscal year 2009 for the disbursement of direct and guaranteed loans obligated in fiscal year 2001: Provided further. That in addition, such sums as may be necessary for administrative expenses to carry out the credit program may be derived from amounts available for administrative expenses to carry out the credit and insurance programs in the Overseas Private Investment Corporation Noncredit Account and merged with said account: Provided further, That funds made available under this heading or in prior appropriations Acts that are available for the cost of financing under section 234 of the Foreign Assistance Act of 1961, shall be available for purposes of section 234(g) of such Act, to remain available until expended.

FUNDS APPROPRIATED TO THE PRESIDENT TRADE AND DEVELOPMENT AGENCY

For necessary expenses to carry out the provisions of section 661 of the Foreign Assistance Act of 1961, \$44,000,000, to remain available until September 30, 2001: *Provided*, That the Trade and Development Agency may receive reimbursements from corpora-

tions and other entities for the costs of grants for feasibility studies and other project planning services, to be deposited as an offsetting collection to this account and to be available for obligation until September 30, 2001, for necessary expenses under this paragraph: Provided further, That such reimbursements shall not cover, or be allocated against, direct or indirect administrative costs of the agency.

TITLE II—BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

For expenses necessary to enable the President to carry out the provisions of the Foreign Assistance Act of 1961, and for other purposes, to remain available until September 30, 2000, unless otherwise specified herein, as follows:

AGENCY FOR INTERNATIONAL DEVELOPMENT CHILD SURVIVAL AND DISEASE PROGRAMS FUND

For necessary expenses to carry out the provisions of chapters 1 and 10 of part I of the Foreign Assistance Act of 1961, for child survival, basic education, assistance to combat tropical and other diseases, and related activities, in addition to funds otherwise available for such purposes, \$680,000,000, to remain available until expended: Provided, That this amount shall be made available for such activities as: (1) immunization programs; (2) oral rehydration programs; (3) health and nutrition programs, and related education programs, which address the needs of mothers and children; (4) water and sanitation programs: (5) assistance for displaced and orphaned children; (6) programs for the prevention, treatment, and control of, and research on, tuberculosis, HIV/AIDS, polio, malaria and other diseases; and (7) up to \$98,000,000 for basic education programs for children: Provided further, That none of the funds appropriated under this heading may be made available for nonproject assistance for health and child survival programs, except that funds may be made available for such assistance for ongoing health programs. AMENDMENT OFFERED BY MR. BROWN OF OHIO

Mr. BROWN of Ohio. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. Brown of Ohio: Page 7, line 10, after the dollar amount, insert the following: "(increased by \$5,000,000)".

Page 27, line 6, after the first dollar amount, insert the following: "(reduced by \$5,000,000)".

Mr. BROWN of Ohio. Mr. Chairman, I ask for my colleagues' support for this amendment which I introduced with my distinguished colleague from Maryland (Mrs. Morella). I also especially want to thank both the gentleman from Alabama (Mr. Callahan), the chairman of the subcommittee, and the gentlewoman from California (Ms. Pelosi), the ranking member, for their untiring devotion on this issue this evening and consistently over their careers to eradicating infectious diseases and alleviating global poverty.

Mr. Chairman, even though tuberculosis is an easily preventable and curable disease, it is one of the leading infectious killers in the world. The World Health Organization estimates that if left unchecked, TB could kill more than 70 million people around the world in the next 2 decades, while simultaneously infecting nearly 1 billion more.

Mr. Chairman, TB is already the leading killer of HIV positive individuals. It kills more women than any other cause of maternal mortality. TB remains a vicious killer, despite the fact that this disease is both preventable and curable. In fact, TB will kill more people this year than any other year in history.

This amendment is simple and straightforward. It would reduce fiscal year 2000 funding for the International Military Education and Training Program from \$50 million to \$45 million, and increase fiscal year 2000 Child Survival and Disease funding from \$680 to \$685 million.

Mr. Chairman, it is our intent that this \$5 million will be added to TB prevention and treatment programs, which are woefully underfunded at \$30 million, \$20 million less than the government plans to spend on training foreign military officials in the United States.

The WHO has warned that poorly managed TB treatment programs, caused by a lack of sufficient funding, are causing drug-resistant strains of tuberculosis to emerge which, in all likelihood, would render TB incurable.

Inadequate funding for TB programs in many countries, because the proper series of boosters are not administered, is creating a super strain of the virus that does not respond to treatment.

□ 1945

Already 50 million people are estimated to be infected with multi-drugresistant TB. It can be spread just by coughing, and with international travel, none of us is safe from it.

Even in the U.S. and other industrialized nations, this super strain of tuberculosis kills half of the people infected. That is a national security concern. We can predict a coming plague, and are doing, for all intents and purposes, almost nothing to stop it.

Internationally, TB is a huge economic and social drain on economies. It kills 2 to 3 million adults. It plunges families into poverty and orphans millions of children.

Gro Brundtland, the Director General of the WHO, has said, "Our greatest challenges in controlling tuberculosis are political rather than medical."

The World Health Organization has further stated that we are at "a cross-roads in TB control." It can be a future of expanded use of effective treatment and the reversal of this epidemic, or it can be a future in which multi-drug-resistent TB increases, millions more die, and millions become ill.

Mr. Chairman, this amendment is an important step in our efforts to once and for all consign tuberculosis to the same trash heap as other eradicated diseases, like smallpox. While this bill

contains \$30 million to fight TB in the coming year, thanks in large part to the leadership of the gentleman from Alabama (Mr. Callahan) and the gentlewoman from California (Ms. PELOSI), this amount is not enough to control one of our planet's greatest killers.

The Brown-Morella amendment will boost tuberculosis prevention funding and treatment funding by nearly 17 percent, and sends a message to the most desperate people in the world that we hear their plight and we will come to their assistance.

I urge its adoption.

Mrs. MORELLA. Mr. Chairman, I rise in support of the modified Brown-Morella amendment to increase funding for combatting tuberculosis. I want to particularly thank the gentleman from Ohio (Mr. Brown) for initiating this amendment, and I am very honored to join with him in presenting it.

I also want to comment on the fact that the gentleman from Alabama (Chairman Callahan) and the ranking member, the gentlewoman from California (Ms. Pelosi), have worked very hard in this area, on this particular bill.

I do not know how many of us are aware that even though tuberculosis is an easily preventable and 100 percent curable disease, that it has become the leading infectious killer in the world, accounting for more than 3 million deaths per year. More than one-third of the world's population is infected with TR

It is the leading killer of women, surpassing all causes of maternal mortality and creating more orphaned children than any other infectious disease. TB is the leading killer of HIV-positive individuals, causing over 30 percent of AIDS deaths. TB already kills more people than AIDS, malaria, and tropical disease combined, and it will kill more people this year than any year in history.

While TB is a particularly serious threat abroad, it is also a major public health concern at home. Perhaps no infectious disease is as extensive and as devastating as TB. Every year, in addition to the deaths from TB of 3 million people, 8 million become sick and at least 30 million become infected globally. TB is the leading infectious killer of youth and adults in the world, and it devastates the incomes and the futures of millions of families at the same time.

As the number of TB cases has increased, a multi-drug-resistant form has emerged that poses a major public health threat in the United States and around the world. In fact, if this development is allowed to go unchecked, it threatens to make TB incurable again.

Here in the United States, 15 million people carry TB bacteria, although these people are not ill. TB is highly contagious, and with the increase in global travel and migration, it is not possible to eliminate TB in the United States if it is allowed to spread unchecked in other parts of the world.

The funding increase which we propose will strengthen our efforts to combat the spread of this deadly disease. I certainly want to thank the chairman, the gentleman from Alabama (Mr. CALLAHAN), and the ranking member, the gentlewoman from California (Ms. PELOSI), for considering this amendment.

Mr. BEREUTER. Mr. Chairman, I rise in opposition to this amendment.

Mr. Chairman, as the vice chairman of the Committee on International Relations, I rise in very strong opposition to the amendment offered by the gentleman from Ohio (Mr. Brown) and the gentlewoman from Maryland (Mrs. MORELLA). These are people that I truly respect and appreciate, and nothing could detract from the value of what they are trying to do, except from where they are taking the money.

Not one word was said about the reduction of the \$10 million, now \$5 million, in the IMET fund. I am surprised, actually, at my colleague, the gentleman from Ohio (Mr. Brown) on the Committee on International Relations, because I know that he understands how important this money is.

I would say that this is the best money that the Defense Department spends when it comes to foreign policy, and it probably ranks up there on the top of what we spend in any department for impacting foreign policy favorable to the United States of America. I really hate to see the money taken from this account.

Mr. Chairman, the bill before us actually freezes the IMET account at last year's level of \$50 million, which of course in real dollars represents a cut. The administration had requested a \$2 million increase.

Secretary Perry, our former Secretary, felt so strongly about the impact of IMET he came up to the Hill and devoted an entire breakfast speech before Members of the House supporting additional funds for IMET, and certainly Secretary Cohen feels the same way about it. I just think this is a very, very unfortunate place to take the money. As I said, not one word is mentioned where the money is being taken from for a very valuable purpose that our colleagues are suggesting.

IMET encourages mutually beneficial relations and increases the understanding between the United States and foreign countries in furtherance of the goals of peace and security. Furthermore, IMET increases the awareness of nationals of foreign countries through courses that foster greater respect for and understanding of the principles of civilian control of the military, and contributes to improved military justice systems and procedures in accordance with internationally recognized human rights.

Indeed, we are fortunate that so many formerly authoritarian countries are transitioning to democracies. As a result, there is an even greater need for IMET type programs which help support and accelerate positive military forms. Unfortunately, due to our own budgetary constraints, we cannot expand IMET to meet the demand. We certainly should not cut it further. IMET programs are modest.

For example, the United States provided \$425,000 in IMET funding to Mongolia last year. Mongolia is an often overlooked success story. Less than a decade ago it was a closed Soviet satellite with its military directly linked to Soviet command structure. Today Mongolia is a successful democracy and partner of the United States.

However, just as the Mongolian political system has undergone radical positive changes in its transformation from a Communist Soviet satellite, so, too, must Mongolia's military. IMET is a very modest but successful program that, for example, aids the Mongolian military in this challenging transition.

The effectiveness of this program would be severely undercut if it were to incur the kinds of cuts, even small by some people's indication, but it is one-tenth of the money that is proposed by the Brown-Morella amendment.

Mr. Chairman, this Member is sympathetic, of course, to the concerns and the places where they would spend the money. However, given the budget allocations for the bill, the Subcommittee on Foreign Operations, Export Financing and Related Programs of the Committee on Appropriations has done a very responsible and commendable job of carefully balancing the allocation of scarce funds.

Given the needs and successes of the IMET program, this Member is opposed to any further cuts like this one, especially this 10 percent cut, and supports the careful balance of the bill. I urge rejection of the Brown-Morella amendment.

Mr. CALLAHAN. Mr. Chairman, I move to strike the last word.

Mr. Chairman, we accept the amendment.

Ms. PELOSI. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, we concur with the acceptance of our distinguished chairman, and commend the gentleman from Ohio (Mr. Brown) and the gentlewoman from Maryland (Mrs. Morella) for their leadership on this amendment.

Mr. OLVER. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I will not use anywhere close to the 5 minutes, because clearly everybody is ready to move on. But I want to rise in support of the Brown-Morella amendment, and commend the gentleman from Ohio (Mr. Brown) and the gentlewoman from

Maryland (Mrs. MORELLA) for bringing this amendment forward.

We should strengthen efforts to fight worldwide diseases wherever it is possible, and TB is one which we thought had been eradicated. Practically, it had been eradicated within this country until suddenly it came on the rise, in particular in relation to the HIV-AIDS crisis.

Of course, in other parts of the world TB had not been anywhere close to eradicated. Now it is raging, as HIV-AIDS becomes more prominent in other places. Around the world, TB does kill some 3 million people per year, but it is particularly a major factor in AIDS deaths, in its association with AIDS, where the degraded immune systems that are caused by the HIV-AIDS virus end up leaving the individual particularly vulnerable to TB. It is a particular danger to children everywhere.

In the committee report it says, "The committee notes the threat to the United States from this disease due to international travel and immigration." So I concur in moving \$10 million to the TB control as representing a right policy for this country and for this Congress. It will help the U.S. to stop TB from killing people around the world

Mr. FARR of California. Mr. Chairman, I rise with reluctance to speak, not so much against the intent of my good friend Mr. BROWN's amendment, but to make sure my colleagues know that this offset is from another worthy program.

Ths \$5 million that Mr. Brown would designate for tuberculosis activities comes at the expense of a highly successful democracy building program. I am familiar with this program through the Center for Civil-Military Relations, located in my district, that helps new democracies strengthen civilian control of their military forces.

This program, with a proven record of successful democracy building, helps emerging democracies lean from U.S. civilian and military teachers why civilian leadership of their militaries will further their democratic objectives.

The courses the Center for Civil-Military Relations teaches are congressionally mandated: Democratic Civilian Control of Military Forces; Human Rights; and Defense Resources Management.

The investment is modest—only sightly more than \$1 million a year.

The impact is far-reaching—18 seminars a year, with approximately 50 students in each week-long seminar, teaching democratic principles to an average of 1,000 students a year—students who are leaders in their country, both military and civilian.

Some of the successful examples, of programs the Center taught in Fiscal Year 1999 include:

South Africa—the military leaders of South Africa asked the Center for assistance in integrating their Department of Defense, not along racial lines, but along civil-military lines.

Russia—the Center assisted the Russians in developing an All-Volunteer Force concept.

Guatemala—after 3 programs involving Center staff, Guatemala has developed Master's-level university courses on democratic civilian control and civil-military relations.

Argentina—this country requested the Center to conduct a seminar on democratic civilian control of military intelligence. This year the Center will continue the dialogue by presenting a seminar on relations between the military and the legislature.

The Center, both formally and informally, has facilitated the entry of the Czech Republic, Poland and Hungary into NATO and continues to facilitate the "intellectual interoperability" of other NATO aspirants.

The vote before us is about tough choices.

The account designated in Mr. Brown's amendment has already received an increase in this year's budget.

I am asking my colleagues to make a tough choice—preserve one of the most cost-effective foreign assistance programs in the federal budget. Oppose the Brown amendment.

The CHAIRMAN. The question is on the amendment offered by the gentleman from Ohio (Mr. Brown).

The amendment was agreed to.

Mr. McCOLLUM. Mr. Chairman, I move to strike the last word.

Mr. Chairman, I would like to bring to the attention of the Committee and particularly to our chairman, the gentleman from Alabama (Mr. CALLAHAN), a matter of importance to many American citizens. That is property claims in Nicaragua.

As I know the gentleman from Alabama (Mr. Callahan) well knows and I know many members of the committee do, Nicaragua has been the focus of much attention recently. Last year it, along with Honduras, was hit with Hurricane Mitch, and the United States responded with humanitarian aid. Before that it was hit with revolution and civil war.

The United States responded positively to its turn towards democracy earlier this decade. As a democratic nation, we ask Nicaragua to heal the wounds of its civil war, revive its economy, and provide justice to those victimized by the repressive policies of the 1980s, including justice for those who had their homes, businesses, and livelihoods taken.

In many areas, Nicaragua has made positive strides. This we applaud. There is one area, however, in which we need to do more, and most importantly, Nicaragua needs to do more.

That is the resolution of the property claims of American citizens. Some of these citizens have endured lengthy legal battles to regain what was taken from them.

Nicaragua needs investment and economic development, but more than natural disasters have hindered Nicaragua's development. Man-made decisions have been that country's greatest impediment to economic growth; namely, the failure of the Nicaraguan government to take the necessary steps to provide economic security and return wrongfully taken properties to their rightful owners.

Each year the President must determine that Nicaragua is making progress in resolving property claims if it is to continue receiving bilateral U.S. aid, and each year since 1994 Nicaragua has been determined to meet the standards of U.S. law.

I raise this because existing U.S. law has not helped the claimants, who cannot occupy their properties, or those American citizens struggling with the obstructionism of the Nicaraguan state entity, which has the specific responsibility to privatize state-owned properties and enterprises. Nor does existing U.S. law help a third class of claimants, those who have struggled through Nicaragua's court system and won judgments against the government for its illegal property takings.

In two cases involving 28 American claimants, the Supreme Court of Nicaragua has ruled against the government and in favor of the Americans. The Nicaraguan government acknowledges that it owes these Americans. But has yet to either compensate them, as ordered by the court, or to negotiate seriously with them on a compensation schedule.

Mr. Chairman, I would request that if the Nicaraguan government does not resolve these cases by the time the chairman's committee considers funding for next year, that we consider conditioning the aid to Nicaragua on progress in resolving these claims.

Joining me in this is the gentleman from Indiana (Mr. Burton).

Mr. BURTON of Indiana. Mr. Chairman, will the gentleman yield?

Mr. McCOLLUM. I yield to the gentleman from Indiana.

Mr. BURTON of Indiana. Mr. Chairman, I thank the gentleman for yielding to me.

I would just like to say to the chairman that for the past several years there have been commitments by the government of Nicaragua that they would try to make restitution for what the Sandinistas took away from people down there during the Sandinista regime. They have kind of reneged on that. President Aleman and his administration recently has told some of the people who have had their property stolen that the only way they are going to get restitution was to go to court.

I know of one case where they did go to court. It was carried all the way to the Nicaraguan Supreme Court, not once but twice. Even though the Supreme Court agreed there should be a settlement made and gave a monetary settlement figure, the government still would not pay these people who had a legitimate claim, and the Supreme Court agreed with them. They tried to convince some Members of Congress who are interested in this that there was corruption at the Supreme Court in order to try to sidestep their responsibility.

So I join my colleague, the gentleman from Florida, in saying that I hope that he as chairman will send a very strong message to President Aleman and the government of Nicaragua that they should make proper restitution to these people, and adhere to their own Supreme Court's decisions

Mr. McCOLLUM. If they do not, if I may reclaim my time, I would hope that the chairman would consider next year making some conditions in the next appropriations cycle if they do not pay these claims.

□ 2000

Mr. CALLAHAN. Mr. Chairman, I share the concerns of the gentleman from Florida (Mr. McCollum), and I certainly want to do that. I imagine next year or the year after next President Aleman will certainly recognize that, if something is not done, that then Senator McCollum will force it upon him. I think he will recognize the political danger he has in denying American investors their due rights.

So we certainly will work with the gentleman from Indiana to continue to insist that the Nicaraguan government acts more promptly to ensure that these American investors are compensated accordingly.

Mr. BURTON of Indiana. Mr. Chairman, will the gentleman from Florida yield?

Mr. McCOLLUM. I yield to the gentleman from Indiana.

Mr. BURTON of Indiana. Mr. Chairman, I would like to say to the gentleman I really appreciate that, and I hope that President Aleman and his finance minister heard what the chairman said tonight; and that is, if they do not start doing what they have said they would do, that the chairman would take this into consideration next year when the appropriations process takes place.

Mr. McCollum. Mr. Chairman, reclaiming my time, I echo that. I want to thank the gentleman from Alabama (Chairman Callahan) for his words to encourage that right action by the government in Nicaragua. It has been long overdue. We really do need something to move here. There is something wrong. It should have happened long before now.

AMENDMENT OFFERED BY MS. JACKSON-LEE OF TEXAS

Ms. JACKSON-LEE of Texas. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Ms. Jackson-Lee of Texas:

Page 7, line 10, after the dollar amount insert "(increased by \$10,000,000)".

Page 7, line 25, add at the end before the period the following: ": Provided further, That of the funds appropriated under this heading, \$25,000,000 shall be made available for assistance for prevention and treatment of HIV/AIDS in sub-Saharan Africa".

Mr. CALLAHAN. Mr. Chairman, I reserve a point of order on the amendment.

The CHAIRMAN. The gentleman from Alabama reserves a point of order.

Ms. JACKSON-LEE of Texas. Mr. Chairman, first of all, I want to acknowledge the chairman and ranking member of the committee for their leadership and for their perseverance on an issue that has been with us for a long time but has risen to the level of immense devastation in sub-Saharan Africa, and as we have learned over the past months and years, moving to India and China as the next locations of this devastation of HIV/AIDS.

I also recognize that we are constrained by the limits of the appropriations process. I think it is disappointing that we are in this very large Nation relegated to allocating 1 percent of our budget to foreign aid, in particular when the American people would be willing to give more.

But I rise to offer this amendment to H.R. 2606, to increase funding by \$25 million and direct this funding to address the issue of HIV/AIDS in sub-Saharan Africa. With 33 million infected people in the world, 22.5 million in sub-Saharan Africa, it is clear that we must dedicate money directly to sub-Saharan Africa although we have identified and appropriated monies for global prevention and reduction programs.

Of the 5.8 million adults and children newly infected with HIV during 1998, 4 million live in sub-Saharan Africa. AIDS in sub-Saharan Africa is a growing disaster. UNAIDS has declared HIV/AIDS in Africa an epidemic out of control. Each and every day, Mr. Chairman, more than 16,000 additional people become HIV positive; and most live in sub-Saharan Africa where, in South Africa alone, 1,500 people become HIV positive each day.

Among children under 15, the proportion is 9 out of 10, and the amendment would speak to dealing with children's diseases. To date, 83 percent of all AIDS deaths have been in the region; and at least 95 percent of all AIDS orphans have been in Africa. It is estimated that, by the year 2010, AIDS will orphan more than 40 million children, with 95 percent in sub-Saharan Africa.

I have seen firsthand the impact of the HIV/AIDS pandemic in Africa. My participation as part of the Presidential Mission solidified my position that our foreign policy with Africa must include the realization that Africa is struggling with the AIDS devastation and must provide additional AIDS prevention funding as well as funds to deal with the large numbers of children whose family members have died from this merciless killer. As we move into the 21st Century, we must realize that AIDS will have a tremendous impact on the continent of Africa, as well as the world

I am gratified this House passed the African Growth and Opportunities Act. In that trade bill, there was acknowledgment of the impact of AIDS on the economy of Africa. The AIDS epidemic quickly transcends simply a health issue. It is quickly becoming a detriment to economic growth.

According to the Economist, a recent study in Namibia estimated that AIDS costs the country almost 8 percent of GNP in 1996. Another analysis predicts that Kenya's GNP will be 14.5 percent smaller in 2005 than it would have been without AIDS and the per capital income will be 10 percent lower. A report released by the World Bank begged the questions, will this pandemic destroy the developing Nation's hard-earned economic gains, or will governments get their act together in time? Clearly time is running out.

As I said as I began my statement in explanation of this amendment I wish to offer, I do appreciate the great strides that the Committee on Appropriations has made, particularly this subcommittee, and the leadership of the committee.

But there are no boundaries to the effects of this epidemic. A South African anti-crime institute has linked the growing number of children orphaned by AIDS to future increases in crime and civil unrest. Without appropriate intervention, many of the 2 million children projected to be orphaned by AIDS in South Africa will raise themselves on the streets, often turning to crime, drugs, commercial sex, and gangs for survival and, sadly, increasing their risk of AIDS.

While in Africa, I visited St. Anthony's compound in Zambia where many affected families were headed by grandparents who were caring for their grandchildren, orphaned by the disease.

The AIDS epidemic has been labeled by some in the medical community as a disease equal to the plagues of earlier times. This is most disconcerting, but it is not hopeless. We have the power to fix this.

Uganda is out front in developing policies to combat the AIDS epidemic. They have enacted various education and AIDS programs. The U.S. invested the \$40 million in HIV prevention in Uganda, and HIV rates among pregnant women dropped from 30 percent in 1991 to 15 percent in 1995 to 8 percent in 1998.

I would ask my colleagues, although a point of order has been reserved, to consider the need that we have. If we cannot move forward on this amendment, I would certainly hope that we might have the opportunity to look at this question as we move in the appropriations process in future years, and I will work with my colleagues to solve and to bring to an end this terrible devastation.

The CHAIRMAN. Does the gentleman from Alabama (Mr. CALLAHAN) continue to reserve his point of order?

Mr. CALLAHAN. Yes, Mr. Chairman. Mr. BEREUTER. Mr. Chairman, I rise in opposition to the amendment.

Mr. Chairman, I rise in opposition to the amendment but, again, the proposed use of funds by the gentlewoman from Texas (Ms. Jackson-Lee) is entirely salutary and commendable.

I spoke a few minutes ago against the Brown-Morella amendment because it was taking money out of the IMET program, the same IMET program that provides training to the military officers and men of the reserves that the gentlewoman from Texas mentioned and to South Africa where they are trying to encourage promotion of black officers in the South African military.

I just want my colleagues to know that the IMET fund is a not a slush fund that can be drawn down or slashed from for every good purpose. I will energetically do what I can to keep the conference from reducing the IMET funds because it is so valuable.

I stipulate all my arguments that I gave on the Morella-Brown amendment to also apply as here on the amendment by the distinguished gentlewoman from Texas.

Mr. CALLAHAN. Mr. Chairman, I move to strike the last word.

Mr. Chairman, I am hopeful that the gentlewoman from Texas (Ms. Jackson-Lee) will withdraw her amendment before I insist on a point of order.

Ms. JACKSON-LEE of Texas. Mr. Chairman, will the gentleman yield?

Mr. CALLAHAN. I yield to the gentlewoman from Texas.

Ms. JACKSON-LEE of Texas. Mr. Chairman, as I noted in my remarks, I am appreciative of the work that has been done by this committee.

I feel compelled and committed to raise this issue as often as we can. I would hope that this amendment could have been made in order.

I will now withdraw the amendment and hope and look forward to working with my colleagues, one, to increase the amount of foreign aid that we give; and then, two, to be able, then, to add more dollars to what I consider one of the major epidemics, pandemics that we have facing us today.

The CHAIRMAN. Without objection, the amendment is withdrawn.

There was no objection.

The Clerk will read.

The Clerk read as follows:

DEVELOPMENT ASSISTANCE
(INCLUDING TRANSFER OF FUNDS)

For necessary expenses to carry out the provisions of sections 103 through 106, and chapter 10 of part I of the Foreign Assistance Act of 1961, title V of the International Security and Development Cooperation Act of 1980 (Public Law 96-533) and the provisions of section 401 of the Foreign Assistance Act of 1969. \$1.201.000.000. to remain available until September 30, 2001: Provided, That of the amount appropriated under this heading, up to \$5,000,000 may be made available for and apportioned directly to the Inter-American Foundation: Provided further, That of the amount appropriated under this heading, up to \$14,400,000 may be made available for the African Development Foundation and shall be apportioned directly to that agency: Provided further, That none of the funds made available in this Act nor any unobligated balances from prior appropriations may be made available to any organization or program which, as determined by the President of the United States, supports or participates in the management of a program of coercive abortion or involuntary sterilization: Provided further, That none of the funds made available under this heading may be used to pay for the performance of abortion as a method of family planning or to motivate or coerce any person to practice abortions; and that in order to reduce reliance on abortion in developing nations, funds shall be available only to voluntary family planning projects which offer, either directly or through referral to, or information about access to, a broad range of family planning methods and services, and that any such voluntary family planning project shall meet the following requirements: (1) service providers or referral agents in the project shall not implement or be subject to quotas, or other numerical targets, of total number of births, number of family planning acceptors, or acceptors of a particular method of family planning (this provision shall not be construed to include the use of quantitative estimates or indicators for budgeting and planning purposes), (2) the project shall not include payment of incentives, bribes, gratuities, or financial reward to (A) an individual in exchange for becoming a family planning acceptor, or (B) program personnel for achieving a numerical target or quota of total number of births, number of family planning acceptors, or acceptors of a particular method of family planning, (3) the project shall not deny any right or benefit, including the right of access to participate in any program of general welfare or the right of access to health care, as a consequence of any individual's decision not to accept family planning services, (4) the project shall provide family planning acceptors comprehensible information on the health benefits and risks of the method chosen, including those conditions that might render the use of the method inadvisable and those adverse side effects known to be consequent to the use of the method, (5) the project shall ensure that experimental contraceptive drugs and devices and medical procedures are provided only in the context of a scientific study in which participants are advised of potential risks and benefits; and, not less than 60 days after the date on which the Administrator of the United States Agency for International Development determines that there has been a violation of the requirements contained in paragraph (1), (2), (3), or (5) of this proviso, or a pattern or practice of violations of the requirements contained in paragraph (4) of this

proviso, the Administrator shall submit to the Committee on International Relations and the Committee on Appropriations of the House of Representatives and to the Committee on Foreign Relations and the Committee on Appropriations of the Senate, a report containing a description of such violation and the corrective action taken by the Agency: Provided further, That in awarding grants for natural family planning under section 104 of the Foreign Assistance Act of 1961 no applicant shall be discriminated against because of such applicant's religious or conscientious commitment to offer only natural family planning; and, additionally, all such applicants shall comply with the requirements of the previous proviso: Provided further, That for purposes of this or any other Act authorizing or appropriating funds for foreign operations, export financing, and related programs, the term "motivate", as it relates to family planning assistance, shall not be construed to prohibit the provision, consistent with local law, of information or counseling about all pregnancy options: Provided further, That nothing in this paragraph shall be construed to alter any existing statutory prohibitions against abortion under section 104 of the Foreign Assistance Act of 1961: Provided further, That, notwithstanding section 109 of the Foreign Assistance Act of 1961, of the funds appropriated under this heading in this Act, and of the unobligated balances of funds previously appropriated under this heading, \$2,500,000 may be transferred to "International Organizations and Programs" for a contribution to the International Fund for Agricultural Development (IFAD): Provided further, That none of the funds appropriated under this heading may be made available for any activity which is in contravention to the Convention on International Trade in Endangered Species of Flora and Fauna (CITES): Provided further, That, of the funds made available by this Act for the "Microenterprise Initiative" (including any local currencies made available for the purposes of the Initiative), not less than 50 percent of the funds used for microcredit should be made available for support of programs providing loans of less than \$300 to very poor people, particularly women, or for institutional support of organizations primarily engaged in making such loans.

PRIVATE AND VOLUNTARY ORGANIZATIONS

None of the funds appropriated or otherwise made available by this Act for development assistance may be made available to any United States private and voluntary organization, except any cooperative development organization, which obtains less than 20 percent of its total annual funding for international activities from sources other than the United States Government: Provided, That the Administrator of the Agency for International Development may, on a case-by-case basis, waive the restriction contained in this paragraph, after taking into account the effectiveness of the overseas development activities of the organization, its level of volunteer support, its financial viability and stability, and the degree of its dependence for its financial support on the agency.

Funds appropriated or otherwise made available under title II of this Act should be made available to private and voluntary organizations at a level which is at least equivalent to the level provided in fiscal year 1995.

INTERNATIONAL DISASTER ASSISTANCE

For necessary expenses for international disaster relief, rehabilitation, and reconstruction assistance pursuant to section 491

of the Foreign Assistance Act of 1961, as amended, \$200,880,000, to remain available until expended: *Provided*, That of the funds appropriated under this heading, not more than \$35,000,000 shall be made available for activities carried out by the Office of Transition Initiatives, except that this amount may be exceeded subject to the regular notification procedures of the Committees on Appropriations.

MICRO AND SMALL ENTERPRISE DEVELOPMENT PROGRAM ACCOUNT

For the cost of direct loans and loan guarantees, \$1,500,000, as authorized by section 108 of the Foreign Assistance Act of 1961, as amended: Provided, That such costs shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further. That guarantees of loans made under this heading in support of microenterprise activities may guarantee up to 70 percent of the principal amount of any such loans notwithstanding section 108 of the Foreign Assistance Act of 1961. In addition, for administrative expenses to carry out programs under this heading, \$500,000, all of which may be transferred to and merged with the appropriation for Operating Expenses of the Agency for International Development: Provided further. That funds made available under this heading shall remain available until September 30, 2001

For administrative expenses to carry out guaranteed loan programs, \$5,000,000, all of which may be transferred to and merged with the appropriation for Operating Expenses of the Agency for International Development.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

For payment to the "Foreign Service Retirement and Disability Fund", as authorized by the Foreign Service Act of 1980, \$43,837,000.

OPERATING EXPENSES OF THE AGENCY FOR INTERNATIONAL DEVELOPMENT

For necessary expenses to carry out the provisions of section 667, \$479,950,000.

OPERATING EXPENSES OF THE AGENCY FOR INTERNATIONAL DEVELOPMENT OFFICE OF INSPECTOR GENERAL

For necessary expenses to carry out the provisions of section 667, \$25,000,000, to remain available until September 30, 2001, which sum shall be available for the Office of the Inspector General of the Agency for International Development.

OTHER BILATERAL ECONOMIC ASSISTANCE ECONOMIC SUPPORT FUND

For necessary expenses to carry out the provisions of chapter 4 of part \$2,227,000,000, to remain available until September 30, 2001: Provided. That of the funds appropriated under this heading, not to exceed \$960.000,000 shall be available only for Israel, which sum shall be available on a grant basis as a cash transfer and shall be disbursed within thirty days of enactment of this Act or by October 31, 1999, whichever is later: Provided further, That not to exceed \$735,000,000 shall be available only for Egypt, which sum shall be provided on a grant basis, and of which sum cash transfer assistance shall be provided with the understanding that Egypt will undertake significant economic reforms which are additional to those which were undertaken in previous fiscal years: Provided further, That in exercising the authority to provide cash transfer assist-

ance for Israel, the President shall ensure that the level of such assistance does not cause an adverse impact on the total level of nonmilitary exports from the United States to such country.

AMENDMENT OFFERED BY MR. CAMPBELL

Mr. CAMPBELL. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. CAMPBELL:

Page 15, line 7, after the dollar amount insert "(reduced by \$30,000,000)".

Page 15, line 11, after the dollar amount insert "(reduced by \$20,000,000)".

Mr. CALLAHAN. Mr. Chairman, I reserve a point of order on the amendment.

The CHAIRMAN. The gentleman from Alabama reserves a point of order.

Mr. CAMPBELL. Mr. Chairman, the amendment is very simple, as it is important. Here it is. We spend too much money in foreign aid on two countries. There is every other country in the world where we spend foreign aid where it can do so much good, and we spend over 20 percent of the entire economic component of foreign aid in Israel and Egypt.

I do not think that is right. I just do not think that is consistent with the compassion of the American people who would rather see the money go a little bit more fairly, a little bit more to the other countries in the world.

So what I propose is a very small cut. \$960 million is the economic component of the aid to Israel in this bill, and I suggest that it be dropped by \$30 million. \$735 million is the amount of money for Egypt, and I suggest that it be dropped by \$20 million.

That is a 3 percent cut roughly speaking. Bearing in mind that 20 percent of the entire amount of economic aid goes to these two countries and that it would mean so much to the other countries in the world who are getting such little amount in this bill, and every year gets such little amount of our foreign aid money, I believe it is what the American people would do if they were empowered to do it. If my colleagues' average person they represent was here to tonight, that is what she or he would do I believe.

Let me break it down in per capita. Again, I am just talking about economic aid, not the military side. I understand that is different. I support military aid to Israel.

But if we just break the economic money down, it is \$170 per capita for every person in Israel. It is \$32 per capita for every person in Egypt. It is \$2.05 for every soul in sub-Saharan Africa. That is not right. It is \$1.20 for every soul in Latin America. It is 17 cents for every person in India. It is \$170 for every person in Israel and \$32 for every person in Egypt.

Where do I come up with the number to cut by 30 for Israel and 20 for Egypt? Because the President had recommended those numbers. So it is a

small cut. It might not matter very much to those two recipients; but to the other countries, it will make a huge amount of difference.

I want to close just by commenting what I have seen. My wife, Susanne, and I have traveled to sub-Saharan Africa, poorest countries of the world, as often as we can since I have returned to Congress. I have seen a few dollars spent for a water pump in Mali. I have seen a few dollars of our tax money spent for a sewing machine so somebody could get a job, microenterprise in Morocco. I saw some money for saving children who would otherwise be cast aside as albinos in Senegal.

I saw women, Somali women in refugee camps in Kenya packed to the top who wanted to get a little firewood so they would not have to go out at night because they were subject to rape when they went out at night. Now, that is where our money could go.

For the sake of compassion and for the sake of fairness, I ask that we move \$30 million from Israel, which received so much of our aid, \$20 million from Egypt, which received so much of our aid, and just let it flow to the other countries, particularly in Latin America, sub-Saharan Africa, and India.

Mr. CALLAHAN. Mr. Chairman, I withdraw my reservation, but I rise in opposition to the amendment.

Mr. Chairman, with respect to the amendment offered by the gentleman from California (Mr. CAMPBELL), let me say that he makes some very interesting statistical and comparable monetary indications of how much this might mean to sub-Saharan Africa.

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But let me remind the gentleman, and my request to him is to withdraw the amendment, that in offering the amendment he gives no credit to the hard work that this committee has done and that this administration has done recognizing the need to reduce our assistance to Israel.

Two years ago, we worked with then Prime Minister Netanyahu to wean Israel from total economic assistance. President Netanyahu, suffering I think very serious political consequences, agreed with this subcommittee and with me that we should begin the decline of assistance to Israel, and we started that last year by reducing the economic support by \$120 million. And in accordance with the agreement, we have further reduced it another \$120 million this year, the first time in the history of this Congress that we have ever done so.

Yet here at the late hour of this night, along comes the gentleman from California and says to us, to members of the subcommittee, to Members of the Congress, that he does not think we have done enough. Well, I think we have done enough.

Just last week, the President and the new Prime Minister Barak agreed to the Callahan plan of total elimination of economic support to Israel over a period of the next 8 years. And I think that is a very responsible way in which to handle this decline in economic assistance to Israel. It is the responsible way to do it. It is a recognition of accomplishment that our economic assistance to Israel has worked; that they are now becoming economically independent.

But for the gentleman from California, at this late hour of the night to bring up this kind of amendment, and to use the type of comparisons the gentleman is using, I think is disrespectful to the subcommittee and to the Congress. Because we already have addressed this issue, we have addressed it in a responsible manner, and to put this issue on the table on the eve of the new administration in Israel, when they are trying to work towards some accomplishment over the Wye agreement, I think is the wrong message.

So I would respectfully ask that the gentleman withdraw his amendment, and short of that, I would urge the Members of this body to vote "no."

Mrs. LOWEY. Mr. Chairman, I move to strike the last word.

I would like to first respond to my good friend, the chairman of this committee, the gentleman from Alabama (Mr. Callahan), who indeed expressed so eloquently the hard work of this committee to change the formula and to do it fairly so that we could move forward in reducing economic aid to Israel and increasing the military aid. And I would say that most of my colleagues would agree that the investment in military aid in that region of the world is in our interest.

So I would like to congratulate the chairman again in forging that agreement with the former prime minister of Israel. And in discussing this agreement with the current prime minister of Israel, there has been total support.

I would just like to say to my good friend, the gentleman from California (Mr. CAMPBELL), that I share his concerns; and I would join the gentleman in working to enlighten our colleagues and work with this administration in increasing aid to the other parts of the world that need it so desperately.

In fact, I have said over and over again that it is an embarrassment that we do not pay our U.N. arrears, even though that does not come out of this particular budget. It is an embarrassment that with all the problems in every part of the world that we are behind about a billion dollars in our U.N. dues. So I would join the gentleman.

But I would say to the gentleman, at this time we are on the verge, on the brink, of seeing a real peace. The new prime minister, Prime Minister Barak, has been making every effort to move forward, to meeting with the other parties of the region to try to forge a real peace so that in our lifetime all of our investments and our commitment to that region of the world as a result of Camp David can become a reality. So it seems to me, and I agree with our distinguished chairman, this is not an opportune time to change the formula that has been very carefully crafted; that we should work together so we can see a real peace in the Middle East.

And, again, I would say to the gentleman from California that I would join the gentleman in increasing aid to other parts of the world. We know of the real problem, the people who are in distress. And as the leader of the free world, at a time when our leadership is acknowledged, when there are problems with disease and problems of inadequate education and health care, we could make an additional difference.

So I hope we can work together and increase our assistance to other parts of the world, but not change this formula while we are at a moment of a breakthrough in the peace agreement.

Mr. BENTSEN. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in opposition to the amendment of the gentleman from California. This is a bad idea for a number of reasons.

First of all, this is a negotiated amount of funds. This is not a discretionary set of funds. And while the gentleman makes some interesting arguments about comparing what this would mean in per capita terms from one country versus Israel, I do not know that we can measure it quite that statistically.

This, as I said, is a negotiated amount. It goes back to the Camp David Accords. It also goes back to the more recent Wye River Accords. But perhaps most importantly, and I think the gentlewoman from New York was just discussing this, we have a new government in Israel which we have a strategic partnership with that has really only been in place for about 30 days. I think even as small a cut as the gentleman proposes undercuts the U.S. commitment to having the Barak government succeed in its effort in bringing peace to the region.

So I think while the gentleman is well intentioned in his goals, I think it is an amendment that would send the wrong message on the part of the United States and our commitment to Israel and our commitment to peace in the Middle East and in particular our commitment to seeing the Barak government succeed, and for that reason I oppose the amendment.

Mr. Chairman, I rise in support of this legislation, and the bill's provision to provide \$3 billion in aid to Israel.

Since its founding in 1948, Israel and the U.S. have shared an important economic and strategic partnership. For more than 50 years, Israel has stood with the U.S. in countering the greatest threats to American interests in

the region, including the proliferation of weapons of mass destruction and state-sponsored terrorism by roque regimes.

Israel has also been a reliable strategic partner, providing the United States with cutting-edge technology and valuable intelligence. Israel was the first country to sign a free trade agreement with the United States, which has resulted in a quadrupling of trade between the two countries. As Israel's economy continues to grow, the United States will continue to benefit from the wide-ranging economic partnership enjoyed by the two countries. The United States-Israel partnership has also been cost-effective, avoiding the expensive deployment of American troops. No United States troops have ever been required to protect Israel, while by comparison America maintains 135,000 troops in Europe and spends roughly \$80 billion each year on the defense of Europe.

Thanks to the United States involvement in the Middle East peace process, Israel has been able to make significant advancements toward establishing peaceful relations with her Arab neighbors. With the election of Prime Minister Ehud Barak in May 1999, the search for peace in the Middle East appears to have taken meaningful steps forward. In the days following his election. Mr. Barak displayed his commitment to the peace process through his talks with Egyptian President Mubarak, and the formation of a 'peace administration' of three negotiating teams, one each for Syria, Lebanon, and the Palestinians. In the 3 weeks since he's taken office, Mr. Barak has actively negotiated with Palestinian Authority Chairman Arafat in attempt to secure a permanent peace deal to determine Israel's borders, the future of Jerusalem, the fate of refugees, and the disposition of water resources. He has also begun negotiations with Syria regarding the status of the Golan Heights and the Hezbollah militia in southern Lebanon.

Prime Minister Barak understands that a negotiated peace is the best way to make Israel more stable and prosperous for the people of the Middle East. As the peace process moves forward, the U.S. must continue to support the principles of the Wye River agreement, including the land-for- peace commitments, cessation of terrorist aggression, and respect for existing peace agreements by all parties. While his Mr. Barak's progress has been encouraging, we should hold no illusions. The path ahead will be difficult and hold many hard decisions. As Israel takes these calculated risks for peace, the United States must continue to support Israel's defense. Part of that effort should be the final Congressional approval of an aid package that provides assistance to Israel, the Palestinian people and to Jordan as part of the implementation of the Wye River agreement. Making Israel stronger and making Palestinians and Jordanians more secure and more prosperous are all critical steps to building a just and lasting peace in the Middle Fast.

U.S. aid to Israel is one of America's most cost-effective foreign policy investments. The economic and military aid that America provides Israel serves the interests of both countries by promoting peace, security, and trade. I urge my colleagues to continue our support for Israel and to further our national interests by voting for this appropriations.

Ms. JACKSON-LEE of Texas. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I have great respect for my friend from California. We have worked together on many issues, including a number of international relations issues, and he has made an attractive argument. As he has visited sub-Sahara Africa, I have as well, and just got through offering an amendment dealing with HIV/AIDS. But I would simply say to the gentleman that as attractive as support for the microcredit is, and I frankly saw the enormous impact that the microcredit funding has, I am rising in opposition for, I think, two to three reasons.

One, I believe we should make good on our commitment, and I think it is important to note that we have made a commitment to support Israel as it has downsized on its receipt of foreign aid from the United States. I think the Wye River agreement is extremely important and goes to our bond and our standing in the international arena as relates to the Mideast, with Israel being the freestanding or one singular democracy there.

Then, I think that, hopefully, we do not have a situation where we pit one community or one part of the world against another. There is a great need in Africa, and I would like to see us collaborate, as I started out in my remarks, on HIV/AIDS. I would like to see the foreign aid increased. I think it would be a shame that a powerful, wealthy Nation like this, where the American people would be willing to support our international efforts at a higher rate than 1 percent, and maybe that number has been increased but that is what sticks in my mind, even as high as 5 percent, and maybe we can go higher, if we begin to juxtapose one needy area against another needy area for different reasons.

So for that reason, and though I respect the gentleman in his intent and, in fact, look forward to working with the gentleman to find funds to increase those opportunities in sub-Sahara Africa, I would oppose his amendment.

The CHAIRMAN. The question is on the amendment offered by the gentleman from California (Mr. CAMP-BELL).

The question was taken; and the Chairman announced that the noes appeared to have it.

Mr. CAMPBELL. Mr. Chairman, I demand a recorded vote.

The CHAIRMAN. Pursuant to House Resolution 263, further proceeding on the amendment offered by the gentleman from California (Mr. CAMPBELL) will be postponed.

The Clerk will read.

The Clerk read as follows:

INTERNATIONAL FUND FOR IRELAND

For necessary expenses to carry out the provisions of chapter 4 of part II of the Foreign Assistance Act of 1961, \$19,600,000, which

shall be available for the United States contribution to the International Fund for Ireland and shall be made available in accordance with the provisions of the Anglo-Irish Agreement Support Act of 1986 (Public Law 99-415): Provided, That such amount shall be expended at the minimum rate necessary to make timely payment for projects and activities: Provided further, That funds made available under this heading shall remain available until September 30, 2001.

ASSISTANCE FOR EASTERN EUROPE AND THE BALTIC STATES

- (a) For necessary expenses to carry out the provisions of the Foreign Assistance Act of 1961 and the Support for East European Democracy (SEED) Act of 1989, \$393,000,000, to remain available until September 30, 2001, which shall be available, notwithstanding any other provision of law, for economic assistance and for related programs for Eastern Europe and the Baltic States.
- (b) Funds appropriated under this heading shall be considered to be economic assistance under the Foreign Assistance Act of 1961 for purposes of making available the administrative authorities contained in that Act for the use of economic assistance.
- (c) None of the funds appropriated under this heading may be made available for new housing construction or repair or reconstruction of existing housing in Bosnia and Herzegovina unless directly related to the efforts of United States troops to promote peace in said country.
- (d) With regard to funds appropriated under this heading for the economic revitalization program in Bosnia and Herzegovina, and local currencies generated by such funds (including the conversion of funds appropriated under this heading into currency used by Bosnia and Herzegovina as local currency and local currency returned or repaid under such program) the Administrator of the Agency for International Development shall provide written approval for grants and loans prior to the obligation and expenditure of funds for such purposes, and prior to the use of funds that have been returned or repaid to any lending facility or grantee.
- (e) The provisions of section 532 of this Act shall apply to funds made available under subsection (d) and to funds appropriated under this heading.
- (f) The President is authorized to withhold funds appropriated under this heading made available for economic revitalization programs in Bosnia and Herzegovina, if he determines and certifies to the Committees on Appropriations that the Federation of Bosnia and Herzegovina has not complied with article III of annex 1-A of the General Framework Agreement for Peace in Bosnia and Herzegovina concerning the withdrawal of foreign forces, and that intelligence cooperation on training, investigations, and related activities between Iranian officials and Bosnian officials has not been terminated.
- (g) Funds appropriated under this heading or in prior appropriations Acts that are or have been made available for an Enterprise Fund may be deposited by such Fund in interest-bearing accounts prior to the Fund's disbursement of such funds for program purposes. The Fund may retain for such program purposes any interest earned on such deposits without returning such interest to the Treasury of the United States and without further appropriation by the Congress. Funds made available for Enterprise Funds shall be expended at the minimum rate necessary to make timely payment for projects and activities.

ASSISTANCE FOR THE INDEPENDENT STATES OF THE FORMER SOVIET UNION

(a) For necessary expenses to carry out the provisions of chapter 11 of part I of the Foreign Assistance Act of 1961 and the FREE-DOM Support Act, for assistance for the Independent States of the former Soviet Union and for related programs, \$725,000,000, to remain available until September 30, 2001: Provided, That the provisions of such chapter shall apply to funds appropriated by this paragraph: Provided further, That such sums as may be necessary may be transferred to the Export-Import Bank of the United States for the cost of any financing under the Export-Import Bank Act of 1945 for activities for the Independent States: Provided further, That of the funds made available for the Southern Caucasus region, 17.5 percent should be used for confidence-building measures and other activities in furtherance of the peaceful resolution of the regional conflicts, especially those in the vicinity of Abkhazia and Nagorno-Karabagh.

(b) Funds appropriated under title II of this Act, including funds appropriated under this heading, may be made available for assistance for Mongolia: Provided, That funds made available for assistance for Mongolia may be made available in accordance with the purposes and utilizing the authorities provided in chapter 11 of part I of the For-

eign Assistance Act of 1961.

(c)(1) Of the funds appropriated under this heading that are allocated for assistance for the Government of the Russian Federation, 50 percent shall be withheld from obligation until the President determines and certifies in writing to the Committees on Appropriations that the Government of the Russian Federation has terminated implementation of arrangements to provide Iran with technical expertise, training, technology, or equipment necessary to develop a nuclear reactor, related nuclear research facilities or programs, or ballistic missile capability.

(2) Paragraph (1) shall not apply to—

(A) assistance to combat infectious diseases and child survival activities; and

(B) activities authorized under title V (Nonproliferation and Disarmament Programs and Activities) of the FREEDOM Support Act.

(d) Not more than 25 percent of the funds appropriated under this heading may be made available for assistance for any coun-

try in the region.

- (e) Allocations for Georgia and for Armenia shall reflect a percentage of the amount appropriated under this heading that is at least equivalent to the percentage of the total funding available under this heading that was allocated for each nation in fiscal year 1999: Provided, That assistance under title V of the FREEDOM Support Act shall not be included in such calculations.
- (f) Section 907 of the FREEDOM Support Act shall not apply to— $\,$
- (1) activities to support democracy or assistance under title V of the FREEDOM Support Act and section 1424 of Public Law 104–201:
- (2) any assistance provided by the Trade and Development Agency under section 661 of the Foreign Assistance Act of 1961 (22 U.S.C. 2421):
- (3) any activity carried out by a member of the United States and Foreign Commercial Service while acting within his or her official capacity;
- (4) any insurance, reinsurance, guarantee, or other assistance provided by the Overseas Private Investment Corporation under title IV of chapter 2 of part I of the Foreign Assistance Act of 1961 (22 U.S.C. 2191 et seq.);

(5) any financing provided under the Export-Import Bank Act of 1945; or

(6) humanitarian assistance including activities funded under the heading "Child Survival and Disease Programs Fund".

INDEPENDENT AGENCY

PEACE CORPS

For expenses necessary to carry out the provisions of the Peace Corps Act (75 Stat. 612), \$240,000,000, including the purchase of not to exceed five passenger motor vehicles for administrative purposes for use outside of the United States: *Provided*, That none of the funds appropriated under this heading shall be used to pay for abortions: *Provided further*, That funds appropriated under this heading shall remain available until September 30, 2001.

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

For necessary expenses to carry out section 481 of the Foreign Assistance Act of 1961, \$285,000,000: Provided, That not more than \$20,000,000 of the funds made available under this heading shall be available for anti-crime programs and that all such programs shall be subject to the regular notification procedures of the Committees on Appropriations: Provided further. That during fiscal year 2000, the Department of State may also use the authority of section 608 of the Foreign Assistance Act of 1961. without regard to its restrictions, to receive excess property from an agency of the United States Government for the purpose of providing it to a foreign country under chapter 8 of part I of that Act subject to the regular notification procedures of the Committees on Appropriations.

AMENDMENT NO. 8 OFFERED BY MR. MICA

Mr. MICA. Mr. Chairman, I offer an amendment.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 8 offered by Mr. MICA: Page 22, line 17, before the period insert the following: ": Provided further, That of the amount appropriated under this heading, \$37,500,000 shall be made available in assistance for the antinarcotics directorate (DANTI) of the Colombian National Police as follows: (1) \$3,500,000 for GAU 19 protection systems for the 6 existing Black Hawk utility helicopters of the Colombian National Police, including 1 such system for each helicopter, mounting, installation, and a maintenance and training package: (2) \$3,500,000 for .50 caliber ammunition for such GAU 19 protection systems; (3) \$2,500,000 for upgrade of the hangar at the Guaymaral helicopter base: (4) \$6,500,000 for construction of a hangar facility at the El Dorado Airport in Bogota, Colombia, to provide a secure area for storage and maintenance work on the fixed wing and rotar wing aircraft of the Colombian National Police; (5) \$2,500,000 to purchase 19 additional MK-44 miniguns for the "Huey" II utility helicopters to be provided to the Colombian National Policy; (6) \$3.500,000 for 7.62 ammunition for such MK-44 miniguns; (7) \$8,000,000 for forward looking infra red (FLIR) systems for 15 of the "Huey" II utility helicopters referred to in paragraph (5); (8) \$3,500,000 for field gear for aviation and ground officers of the Colombian National Police, including ballistic protective mats, ballistic protective vests, helmets and field harnesses, canteens, and magazines; (9) \$3,000,000 for the establishment and operation of a Colombian National Police customs facility in Cartagena, Colombia, including additional training for Colombian National Police personnel by United States Customs Service personnel; and (10) \$1,000,000 for intelligence equipment for the Colombian National Police, including sensors and monitoring and surveillance equipment.

Mr. CALLAHAN. Mr. Chairman, I reserve a point of order on the amendment.

Mr. MICA. Mr. Chairman, I thank the chairman, the gentleman from Alabama (Mr. Callahan), for his great work on this distinguished piece of legislation, which I plan to support with minor modifications that can be made, I hope, through the amendment I offer tonight. The amendment that I have tonight asks for \$37.5 million, and those funds would go towards providing anti-narcotics equipment to the Colombian National Police.

I chair the Subcommittee on Criminal Justice, Drug Policy and Human Resources, and I can tell my colleagues that we have no greater threat facing our Nation right now in terms of our anti-narcotics effort and, really, national security than we have facing us with the situation with Colombia.

Some of my colleagues may know that we lost five servicemen, including a servicewoman this week, and in the last few days we have lost three civilians. This situation is getting incredibly worse in Colombia, our neighbor to the south. That is what makes this action tonight so important.

I will ask to withdraw this at some point and ask for consideration in conference, but we cannot make the same mistake that we have been making year after year in not providing equipment. This Congress has provided Black Hawk helicopters to the Colombians, but we are not providing the equipment for them to do the job. This amendment asks for 19 protection systems for Black Hawk helicopters and also for Huey helicopters that they have.

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How can they fight a war against insurgence Marxist guerillas or an activity against those trafficking in illegal narcotics without this equipment? We have made the mistake of not providing the equipment.

This is a hearing from July of 1997. The gentleman from Illinois (Mr. HASTERT), who is now Speaker of the House, myself, others on the committee asked for equipment to get to Colombia. And that equipment has not gotten to Colombia.

The results are incredible. 800,000 people have been displaced since 1995. 35,000 Colombians have been killed in less than 10 years. In 1998, more than 300,000 Colombians were displaced internally. That is more than we had that same year in Kosovo.

My colleagues, we are going to have a situation that makes Kosovo look like a kindergarten playground if we do not get the equipment.

Just in the last 2 or 3 weeks, this administration has reversed its course and is now asking for intelligence to be shared. At this moment, I believe our drug ezar is down in Colombia; and he has asked in the last 2 weeks for a billion dollars, which may require a supplemental.

So if we are providing the equipment to allow Colombians to stop this drug influx into their nation and trafficking and production in their nation and this insurgency, then I say we should help them with this little bit of assistance that we are asking for in this.

I might say that we had a visit from the national chief of police there who has been leading the drug war, and this is specifically in his request to the Speaker of the House and to our subcommittee. I might also say that these items are also requested by General McCaffrey, who is our Nation's drug czar.

So I plead and I ask the subcommittee, and I know they have done great work in putting together this legislation, to not make the same mistake that has been made year after year in not getting equipment to this country that is facing not only an internal crisis but we are facing a regional and hemispheric crisis with this situation.

Mr. CALLAHAN. Mr. Chairman, with the assurance that the gentleman is going to withdraw the amendment, I am going to withdraw my reservation of objection but, I move to strike the requisite number of words to speak in response to what the gentleman from Florida just said and to express to the gentleman from Florida that I too am concerned about this entire drug situation not only in Colombia but in all of Central and South America.

I am very appreciative of the extra effort that he has put in in bringing to the attention of the Congress and to the American people the tremendous problems we have in Colombia, of the tremendous problems we have in Mexico, and in other areas of Central and South America who are facilitating the exportation of drugs to the United States.

But I might remind my colleague that the bill we are debating tonight provides \$285 million for the International Narcotics Control Account. This is an increase of \$24 million above the regular 1999 bill and \$70 million above the bill that just recently passed the Senate.

As my colleague knows, in the Omnibus Appropriations Bill last year, we put an additional \$255 million for counternarcotics. There are no earmarks in this bill anywhere. But there is a sufficient amount of money appropriated to include Colombia and all areas of Central and South America in this counternarcotics program.

Mr. Chairman, I yield to the gentleman from Florida (Mr. McCollum).

Mr. McCOLLUM. Mr. Chairman, I thank the gentleman very much for yielding.

Mr. Chairman, I know what the chairman has done is extremely good in here, and I commend him for what is here. I also know what the gentleman from Florida (Mr. MICA) is attempting to do.

What I hope is, because of the Western Hemisphere Drug Elimination Act we passed last year, and the gentleman worked so much with us, we ought to take a \$600 million overall that covered many of the subcommittee appropriations areas to do some of what was going to be \$2 billion ultimately over 3 years.

In the legislation of my colleagues and in all of these appropriations bills in the House this year, we are not able under the current rules to meet the goals of that bill in what we are passing.

But much of this equipment, most of it that the gentleman from Florida (Mr. MICA) is asking for, was what was passed in that bill and what we wanted to see happen. And I am hopeful that in conference my colleague will be able to nudge up these numbers some. And perhaps there will even be a supplemental down the road. Because I know my colleague understands from our previous discussions how important this equipment is.

I serve as chairman of the Subcommittee on Crime, as my colleague knows, and on the Permanent Select Committee on Intelligence; and we really do need this equipment.

Mr. CALLAHAN. Mr. Chairman, reclaiming my time, we will try to increase it if we possibly can. Because this is a cancer on our society, and the only way we are going to be able to cure this cancer is to provide ample counternarcotics monies to do so.

Mr. FARR of California. Mr. Chairman, will the gentleman yield?

Mr. CALLAHAN. I yield to the gentleman from California.

Mr. FARR of California. Mr. Chairman, I thank the gentleman for yielding.

Mr. Chairman, I just want to raise concern about the amendment. The amendment directs all the money to the Colombian police. The delegation that was here last week did not ask for money for the national police. It was for the armed services, for the armed forces. As my colleague knows, it is a very delicate situation in Colombia.

I think it would be ill-spent money to direct all of this earmarking and for specifics just for one entity in Colombia. I support the concerns of the chairman and recommendations, and I oppose the amendment the way it is drafted.

Mr. MICA. Mr. Chairman, will the gentleman yield?

Mr. CALLAHAN. I yield to the gentleman from Florida.

Mr. MICA. Mr. Chairman, I understand the concern of the gentleman.

But this is the testimony from 2 years ago, the gentleman from Illinois (Mr. HASTERT): "But you are holding up their ammunition."

We provided almost \$300 million last year. And we have checked to see if the money is there in resources. Only a few million dollars have gotten to where it should go. The problem we have is in getting money. That is why this is an earmark.

I know the earmark is not acceptable under the regular order here. But I hope you can imagine the frustration we see. We appropriate money. The President is saying this is now the third biggest aid recipient in the world. And it is not getting there.

This request is part of our drug czar's request, and it is the head of the national police's request to do the job in Colombia that needs to be done to bring peace there and stop drug trafficking where we have 60, 70 percent of the heroin and cocaine now coming into the United States.

Mr. CALLAHAN. Mr. Chairman, I yield to the gentlewoman from California (Ms. Pelosi).

Ms. PELOSI. Mr. Chairman, I just want to say two things.

First of all, we all agree that the drug problem is a terrible, terrible tragedy for our country. In addition to trying to do drug crop eradication, we must focus on treatment and prevention and to the end that we all share here.

But two points I want to make. One is, I was very concerned about the New York Times article this morning that talked about the war on drugs and the war against the rebels merging, because we have always talked about the war on drugs being a war on drugs in Colombia.

So I hope that, as we proceed, we do with great sensitivity to the human rights of the Colombian people.

The CHAIRMAN. The time of the gentleman from Alabama (Mr. CAL-LAHAN) has expired.

(By unanimous consent, Mr. CAL-LAHAN was allowed to proceed for 30 additional seconds.)

Mr. CALLAHAN. Mr. Chairman, I yield to the gentleman from Florida (Mr. MICA).

Mr. MICA. Mr. Chairman, I thank the chairman for being so understanding and also considering this in conference.

Mr. Chairman, I ask unanimous consent to withdraw my amendment.

The CHAIRMAN. Is there objection to the request of the gentleman from Florida?

There was no objection.

The CHAIRMAN. The Clerk will read. The Clerk read as follows:

MIGRATION AND REFUGEE ASSISTANCE

For expenses, not otherwise provided for, necessary to enable the Secretary of State to

provide, as authorized by law, a contribution to the International Committee of the Red Cross, assistance to refugees, including contributions to the International Organization for Migration and the United Nations High Commissioner for Refugees, and other activities to meet refugee and migration needs; salaries and expenses of personnel and dependents as authorized by the Foreign Service Act of 1980; allowances as authorized by sections 5921 through 5925 of title 5, United States Code; purchase and hire of passenger motor vehicles; and services as authorized by section 3109 of title 5, United States Code, \$640,000,000: Provided, That not more than \$13,800,000 shall be available for administrative expenses.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

For necessary expenses to carry out the provisions of section 2(c) of the Migration and Refugee Assistance Act of 1962, as amended (22 U.S.C. 260(c)), \$30,000,000, to remain available until expended: Provided, That the funds made available under this heading are appropriated notwithstanding the provisions contained in section 2(c)(2) of the Migration and Refugee Assistance Act of 1962 which would limit the amount of funds which could be appropriated for this purpose.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

For necessary expenses for nonproliferation, anti-terrorism and related programs and activities, \$181,630,000, to carry out the provisions of chapter 8 of part II of the Foreign Assistance Act of 1961 for anti-terrorism assistance, section 504 of the FREEDOM Support Act for the Nonproliferation and Disarmament Fund, section 23 of the Arms Export Control Act or the Foreign Assistance Act of 1961 for demining activities, the clearance of unexploded ordnance, and related activities, notwithstanding any other provision of law, including activities implemented through nongovernmental and international organizations, section 301 of the Foreign Assistance Act of 1961 for a voluntary contribution to the International Atomic Energy Agency (IAEA) and a voluntary contribution to the Korean Peninsula Energy Development Organization (KEDO), and for a United States contribution to the Comprehensive Nuclear Test Ban Treaty Preparatory Commission: Provided, That the Secretary of State shall inform the Committees on Appropriations at least twenty days prior to the obligation of funds for the Comprehensive Nuclear Test Ban Treaty Preparatory Commission: Provided further, That of this amount not to exceed \$15,000,000, to remain available until expended, may be made available for the Nonproliferation and Disarmament Fund. notwithstanding any other provision of law, to promote bilateral and multilateral activities relating to nonproliferation and disarmament: Provided further, That such funds may also be used for such countries other than the Independent States of the former Soviet Union and international organizations when it is in the national security interest of the United States to do so: Provided further, That such funds shall be subject to the regular notification procedures of the Committees on Appropriations: Provided further, That funds appropriated under this heading may be made available for the International Atomic Energy Agency only if the Secretary of State determines (and so reports to the Congress) that Israel is not being denied its right to participate in the activities of that Agency.

DEPARTMENT OF THE TREASURY DEBT RESTRUCTURING

For the cost, as defined in section 502 of the Congressional Budget Act of 1974, of modifying loans and loan guarantees, as the President may determine, for which funds have been appropriated or otherwise made available for programs within the International Affairs Budget Function 150, including the cost of selling, reducing, or canceling amounts owed to the United States as a result of concessional loans made to eligible countries, pursuant to parts IV and V of the Foreign Assistance Act of 1961 (including up to \$1,000,000 for necessary expenses for the administration of activities carried out under these parts), and of modifying concessional credit agreements with least developed countries, as authorized under section 411 of the Agricultural Trade Development and Assistance Act of 1954, as amended, and concessional loans, guarantees and credit agreements with any country in Sub-Saharan Africa, as authorized under section 572 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1989 (Public Law 100-461); \$33,000,000, to remain available until expended: Provided, That any limitation of subsection (e) of section 411 of the Agricultural Trade Development and Assistance Act of 1954 to the extent that limitation applies to sub-Saharan African countries shall not apply to funds appropriated hereunder or previously appropriated under this heading: Provided further, That the authority provided by section 572 of Public Law 100-461 may be exercised only with respect to countries that are eligible to borrow from the International Development Association, but not from the International Bank for Reconstruction and Development, commonly referred to as "IDA-only" countries.

INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

For necessary expenses to carry out the provisions of section 129 of the Foreign Assistance Act of 1961 (relating to international affairs technical assistance activities), \$1,500,000, to remain available until expended

TITLE III—MILITARY ASSISTANCE FUNDS APPROPRIATED TO THE PRESIDENT INTERNATIONAL MILITARY EDUCATION AND TRAINING

For necessary expenses to carry out the provisions of section 541 of the Foreign Assistance Act of 1961, \$50,000,000, of which up to \$1,000,000 may remain available until expended: Provided, That the civilian personnel for whom military education and training may be provided under this heading may include civilians who are not members of a government whose participation would contribute to improved civil-military relations. civilian control of the military, or respect for human rights: Provided further, That funds appropriated under this heading for grant financed military education and training for Indonesia and Guatemala may only be available for expanded international military education and training and funds made available for Guatemala may only be provided through the regular notification procedures of the Committees on Appropriations: Provided further, That none of the funds appropriated under this heading may be made available to support grant financed military education and training at the School of the Americas unless the Secretary of Defense certifies that the instruction and training provided by the School of the Americas is fully consistent with training and doctrine, particularly with respect to the observance of human rights, provided by the Department of Defense to United States military students at Department of Defense institutions whose primary purpose is to train United States military personnel: Provided further, That the Secretary of Defense shall submit to the Committees on Appropriations, no later than January 15, 2000, a report detailing the training activities of the School of the Americas and a general assessment regarding the performance of its graduates during 1997 and 1998.

FOREIGN MILITARY FINANCING PROGRAM

For expenses necessary for grants to enable the President to carry out the provisions of section 23 of the Arms Export Control Act, \$3,470,000,000: Provided, That of the funds appropriated under this heading, not to exceed \$1,920,000,000 shall be available for grants only for Israel, and not to exceed \$1,300,000,000 shall be made available for grants only for Egypt: Provided further, That the funds appropriated by this paragraph for Israel shall be disbursed within thirty days of enactment of this Act or by October 31. 1999, whichever is later: Provided further. That to the extent that the Government of Israel requests that funds be used for such purposes, grants made available for Israel by this paragraph shall, as agreed by Israel and the United States, be available for advanced weapons systems, of which not less than \$505,000,000 should be available for the procurement in Israel of defense articles and defense services, including research and development: Provided further, That none of the funds made available under this heading shall be available for any non-NATO country participating in the Partnership for Peace Program except through the regular notification procedures of the Committees on Appropriations: Provided further, That funds appropriated by this paragraph shall be nonrepayable notwithstanding any requirement in section 23 of the Arms Export Control Act: Provided further, That funds made available under this paragraph shall be obligated upon apportionment in accordance with paragraph (5)(C) of title 31, United States Code, section 1501(a).

None of the funds made available under this heading shall be available to finance the procurement of defense articles, defense services, or design and construction services that are not sold by the United States Government under the Arms Export Control Act unless the foreign country proposing to make such procurements has first signed an agreement with the United States Government specifying the conditions under which such procurements may be financed with such funds: Provided. That all country and funding level increases in allocations shall be submitted through the regular notification procedures of section 515 of this Act: Provided further, That none of the funds appropriated under this heading shall be available for assistance for Sudan and Liberia: Provided further, That funds made available under this heading may be used, notwithstanding any other provision of law, for demining, the clearance of unexploded ordnance, and related activities, and may include activities implemented through nongovernmental and international organizations: Provided further, That none of the funds appropriated under this heading shall be available for assistance for Guatemala: Provided further, That only those countries for which assistance was justified for the "Foreign Military Sales Financing Program" in the fiscal year 1989 congressional

presentation for security assistance programs may utilize funds made available under this heading for procurement of defense articles, defense services or design and construction services that are not sold by the United States Government under the Arms Export Control Act: Provided further, That funds appropriated under this heading shall be expended at the minimum rate necessary to make timely payment for defense articles and services: Provided further, That not more than \$30,495,000 of the funds appropriated under this heading may be obligated for necessary expenses, including the purchase of passenger motor vehicles for replacement only for use outside of the United States, for the general costs of administering military assistance and sales: Provided further, That not more than \$330,000,000 of funds realized pursuant to section 21(e)(1)(A) of the Arms Export Control Act may be obligated for expenses incurred by the Department of Defense during fiscal year 2000 pursuant to section 43(b) of the Arms Export Control Act, except that this limitation may be exceeded only through the regular notification procedures of the Committees on Appropriations.

PEACEKEEPING OPERATIONS

For necessary expenses to carry out the provisions of section 551 of the Foreign Assistance Act of 1961, \$76,500,000: Provided, That none of the funds appropriated under this heading shall be obligated or expended except as provided through the regular notification procedures of the Committees on Appropriations.

TITLE IV—MULTILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT INTERNATIONAL FINANCIAL INSTITUTIONS

GLOBAL ENVIRONMENT FACILITY

For the United States contribution for the Global Environment Facility, \$50,000,000, to the International Bank for Reconstruction and Development as trustee for the Global Environment Facility, by the Secretary of the Treasury, to remain available until expended.

CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

For payment to the International Development Association (IDA) by the Secretary of the Treasury, \$576,600,000, to remain available until expended.

AMENDMENT OFFERED BY MR. GILMAN

Mr. GILMAN. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. GILMAN:

In title IV of the bill, in the item relating to "CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION", after the first dollar amount, insert the following: "(reduced by \$8,000,000)".

Mr. GILMAN. Mr. Chairman, last month the World Bank approved a \$40 million financing package to move over 57,000 Chinese people into Tibet.

As my colleagues know, the Chinese Army invaded Tibet in 1949 and later drove His Holiness, the Dalai Lama, into exile in India. He remains in India today, and his people in Tibet are forced to live under the Chinese Communist dictatorship.

Over the last 30 years, the Chinese Government supported the movement of Chinese people into Tibet, attempting to dilute and eventually wipe out the Tibetan people's culture and their religion.

Now the World Bank is helping to subsidize that effort. In December of 1998, Bank staff published information that they were planning a loan to help relocate 57,000 Chinese farmers into Tibet.

Senior Bank staff of World Bank, including its current president, James Wolfensohn, later claimed that they were surprised when this loan appeared 6 months later for approval by the Bank's board. He claimed the process of reviewing the loan was grueling; but rather than delay the approval of this loan, he approved it with only an internal panel to later review the project. No major human rights organizations or environmental organizations are running that panel.

Both the International Campaign for Tibet and the Friends of the Earth endorse my amendment. They have opposed this loan from the start, and their voices deserve to be heard.

What the Bank has done is not enough. The American taxpayer cannot support the Chinese Government's colonization of Tibet. The World Bank project included hiring a consultant to prepare an Involuntary Resettlement Action Plan for indigenous people.

We must send a message to the Bank that our Nation, the Bank's largest donor, cannot support projects which violate the human rights of the Tibetan people.

This loan, Mr. Chairman, represents the arrogance of the Bank's staff and the clout that China has over that staff. We must send a message that the Bank should reflect the values of the Democratic donors and not Chinese Communist dictators.

The Gilman-Lantos amendment will make a modest cut of \$8 million, comprising the U.S. share of the loan, to send to the Bank a message that this kind of project cannot be supported.

The Senate already passed such an amendment, and now it is our turn.

Mr. Chairman, I welcome the support of the gentleman from Texas (Mr. Armey) our majority leader; the gentleman from Hawaii (Mr. Abercrombie); the gentleman from California (Mr. Lantos), a senior member of our committee; the gentleman from Massachusetts (Mr. McGovern); the gentleman from Illinois (Mr. Porter), a senior member of the Committee on Appropriations; and the gentleman from South Carolina (Mr. Sanford), another member of the committee.

Their support represents a unique coalition for human rights, for the rule of law, and for the support for Tibet and its people.

Accordingly, I urge adoption of the amendment.

Mr. McGOVERN. Mr. Chairman, will the gentleman yield?

Mr. GILMAN. I yield to the gentleman from Massachusetts.

Mr. McGOVERN. Mr. Chairman, I want to rise in support of the Gilman-Lantos amendment to cut \$8 million from the International Development Association lending window of the World Bank.

Mr. Chairman, like my colleagues from both sides of the aisle, I was deeply disturbed and angry that the World Bank pursued the China Western Poverty Reduction loan, a loan so flawed in its preparation that it should never have been brought before the Board of Executive Directors.

I oppose and I am angry that the Bank would fund a program with the goal of displacing Tibetan people from their ancestral territory in order to pursue a badly conceived agricultural program that relies on moving more ethnic Chinese into Tibet.

Did the World Bank learn nothing from its terrible history of funding forced resettlement and transmigration in Indonesia?

But the reason I support this amendment goes far beyond this loan for China.

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This loan has become emblematic of everything wrong with the World Bank. This loan received the wrong environmental designation from its very conception. It should have received what is known as a Category A designation for its resettlement requirements alone, let alone for its potential impact on fragile ecosystems and on the nomadic peoples who inhabit this part of Tibet. The staff who prepared the loan failed to comply with the bank's own policies on environmental assessment, public information disclosure, participation by affected peoples, indigenous peoples and involuntary resettlement.

We in the United States Congress do not take these policies lightly and we do not think the World Bank should, either. The creation of these policies has served for years to influence support for World Bank funding. I would like to thank the gentlewoman from California (Ms. Pelosi) for all her leadership in this area. The violation of these bank policies, indeed the cynical manner in which they were dismissed or bypassed by bank staff responsible for the preparation of this loan, accounts for someone like myself, a strong supporter of bilateral and multilateral development aid, rising in support of this amendment.

In spite of its policies and its rhetoric in support of poverty alleviation and environmentally sustainable development, the World Bank again and again pursues loans that cause grave harm to the environment, to indigenous peoples, and to genuine sustainable development.

Mr. Chairman, I again urge my colleagues to support the Gilman-Lantos amendment.

Mr. CALLAHAN. Mr. Chairman, I rise in opposition to the amendment.

Mr. Chairman, I would rather do anvthing than to come before this body and speak against the very distinguished gentleman from New York who chairs the Committee on International Relations, who does so much good work worldwide, who has vast knowledge of all of the areas of the world and just passed a few days ago the international relations bill through this body and did such a magnificent job there. But I, too, feel like I have made a contribution towards the same goal that the gentleman from New York wants to reach. To remind him of what we have already done in this bill, we have cut IDA \$223 million from last year over the strong objections in the committee and over the ranking member of our subcommittee. We almost had to force the \$200 million reduction in IDA. But, nevertheless, we did it.

I feel like I have graduated magna cum laude from college and come home to my parent and he is criticizing me because I did not graduate summa cum laude. I think we have done a good job here, Mr. Chairman, and I think we have addressed every issue that the gentleman from New York has brought to us from his committee as chairman of the Committee on International Relations. I think we have a good bill, and while symbolically I agree with the gentleman, I think we have gone far enough.

I would respectfully ask the distinguished gentleman if he would withdraw this amendment and let us get on to passing this bill tonight in a timely fashion. I am not necessarily disagreeing with his mission, I just think the timing is inappropriate at this time.

Mr. GILMAN. Mr. Chairman, will the gentleman yield?

Mr. CALLAHAN. I yield to the gentleman from New York.

Mr. GILMAN. I want to again commend the gentleman for his outstanding job on this measure. We recognize that he has made substantial cuts in many important areas trying to keep within our budget. But there are a number of important organizations in our country and a number of people who have stressed their opposition to what the World Bank is seeking to do. We would like to make a very symbolic record in opposition.

Mr. CALLAHAN. Reclaiming my time, it is already there in report language at the gentleman's request. We have inserted the report language there. I know it is symbolic and \$8 million in the terms in which we speak, in billions of dollars or even trillions, is not a lot of money. But, nevertheless, I think it is going to take a lot of time to show that symbolism when it is already written in the report.

Ms. PELOSI. Mr. Chairman, I move to strike the last word.

Mr. Chairman, the distinguished gentleman from New York is a great leader on human rights throughout the world and it is always a joy to work with him. He is an inspiration to all of us. I completely agree with the gentleman entirely on his motivation on this legislation. But I have to agree in part with the gentleman from Alabama for the following reason. I have fought him tooth and nail on cutting this \$224 million from IDA in the bill. While I share the concerns the gentleman expresses in the amendment, to go on and cut more from IDA I think would diminish any arguments we made about the impact of the \$224 million already cut from IDA.

I think what the World Bank did is appalling. As the gentleman knows, under his leadership and working with him, we have called meetings together with the people who work at the World Bank, with many congressional offices participating in these meetings. We jointly, 60 of us, sent a letter at the urging of the gentleman from New York and me to President Wolfensohn about this. This is appalling. The World Bank is ignoring its own standards on resettlement as well as the environment. There are many reasons why they should not have gone down this road. I do not like what they are doing as far as Tibet is concerned. We have fought that in this House year in and year out. And now the World Bank is asking those of us who have not only opposed the Chinese policy of resettlement in the Tibetan areas of Han Chinese, they are asking us to pay for it by our contribution to the World Bank.

The World Bank did a very stupid thing. The World Bank has invited some very, very close scrutiny in terms of resettlement and environment which, as I say, are violated in what they have done. June 30 marked the end of any IDA funding to China. The other poor people in the world will pay the price for what the World Bank refused to listen to us on. The Chinese government has had its way with the World Bank and I think that it is appalling. But as one who has fought the fight with the gentleman against the repression in China year in and year out, I cannot let the Chinese regime take assistance away from people in other parts of the world because of their behavior there, and just because the World Bank has done something I do not like does not mean that we should take away their funding.

So sharing every value that the gentleman presented, agreeing completely that the World Bank is wrong, wrong, wrong on many scores as far as this is concerned, appalled by the ethnic cleansing that this represents on the part of the Chinese government, but nonetheless saying that we cannot take any more money from the fund that goes for the poorest of the poor people.

I find myself in a very difficult place, Mr. Chairman, but because I was going to have to vote "no" on the gentleman's amendment, I wanted to explain to my colleagues why. He is completely right, but I have a counter-equity that outweighs that.

Mr. Chairman, I urge my colleagues, well, I do not urge anybody to do anything. I am just telling them why I will be voting "no," because I have resisted the gentleman's \$224 million cut and do not see how then to go on and support an additional cut to IDA. With that and with the deepest respect for the chairman of the Committee on International Relations and begging his forgiveness because he has been the champion on Tibet, the champion on Tibet, I offer that explanation to the body.

Mr. CAMPBELL. Mr. Chairman, I rise in support of the amendment.

Mr. Chairman, I entirely support the effort of the gentleman from New York here. I know of no stronger champion of human rights in the House. I do not think I am going to be contradicted in that degree at all. But there is one argument that has been made that requires a rebuttal, and, that is, that if we accept the gentleman from New York's amendment, that we will deprive other recipients of the World Bank funds their appropriate investments from the World Bank. That can be fixed. Indeed, I went to the gentleman last night, and, gracious man that he was, he agreed to accept an amendment to his amendment, regrettably it was not in parliamentary order to do so, that the dollar-for-dollar reduction that would be taken away from the World Bank for this purpose would instead be given to the concessional wing of the Africa Development Fund which gives the lowest income, the most neediest countries in Africa loans for development projects when they cannot otherwise receive such development projects.

What I have and will introduce at the right time, which will be very soon, is an amendment at the desk to plus-up that account for the Africa Development Fund by exactly the amount that the gentleman from New York is reducing the IDA account because of the World Bank's mistake. So with that understanding, and obviously there are many other possibilities but this is the one that occurred to me and that I brought to the gentleman that he, I am proud to say, agreed with, but with that understanding I do not think there is any merit to the argument that accepting the gentleman from New York's amendment will disadvantage the really needy countries on Earth. In fact, the World Bank traditionally spends about 50 percent of its money in sub-Saharan Africa. This will kick it over to 100 percent.

Mr. GILMAN. Mr. Chairman, will the gentleman yield?

Mr. CAMPBELL. I yield to the gentleman from New York.

Mr. GILMAN. Mr. Chairman, I want to commend the gentleman from California for his support of the Campbell-Payne amendment to transfer funds to the African Development Fund. I look forward to supporting him with regard to that amendment.

Mr. CAMPBELL. I reclaim my time. I thank the gentleman. I repeat that I have the highest admiration for him and what he is attempting to do tonight.

I will conclude with just a word on behalf of the authorizers. The authorizers are supposed to know something about the field. I do not claim that I do. I do claim that the gentleman from New York does and that he is entitled to a substantial amount of respect when he speaks in these areas. I urge support for his amendment.

Mr. SMITH of New Jersey. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I just want to associate myself with the remarks of the gentleman from New York, the chairman of our full committee, and just to say a couple of words.

What were they thinking, lending money to a government like China to move people around involuntarily?

I was looking at an internal World Bank document and I cannot believe this. One of the people that they have hired will be working on an involuntary resettlement action plan. Involuntary. Not voluntary, involuntary.

I think the amendment is timely and important. This is not the first time, I say to my colleagues, in recent years that the bank's arrogance has resulted in tragedy for helpless citizens of a brutal regime. An Indonesian human rights advocate at one of my subcommittee hearings during the last days of the Suharto regime said that "the people of Indonesia had nothing to say about creating that large debt but the World Bank is determined to democratize its repayment." The bank was warned that it was subsidizing corruption throughout and yet continued to do so. Here we have a mass transmigration of people against their will—and again, this is involuntary. I hope the gentleman from New York's amendment will prevail.

The CHAIRMAN. The question is on the amendment offered by the gentleman from New York (Mr. GILMAN).

The amendment was agreed to.
The CHAIRMAN. The Clerk will read.
The Clerk read as follows:

CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

For payment to the Inter-American Development Bank by the Secretary of the Treasury, for the United States share of the paidin share portion of the increase in capital stock, \$25,610,667, to remain available until expended.

CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The United States Governor of the Inter-American Development Bank may subscribe without fiscal year limitation to the callable capital portion of the United States share of such capital stock in an amount not to exceed \$1,503,718,910.

CONTRIBUTION TO THE ASIAN DEVELOPMENT BANK

For payment to the Asian Development Bank by the Secretary of the Treasury for the United States share of the paid-in portion of the increase in capital stock, \$13,728,263, to remain available until expended.

LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The United States Governor of the Asian Development Bank may subscribe without fiscal year limitation to the callable capital portion of the United States share of such capital stock in an amount not to exceed \$672,745,205.

CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

For the United States contribution by the Secretary of the Treasury to the increase in resources of the Asian Development Fund, as authorized by the Asian Development Bank Act, as amended, \$100,000,000, to remain available until expended.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

For the United States contribution by the Secretary of the Treasury to the increase in resources of the African Development Fund, \$100,000,000, to remain available until expended.

AMENDMENT OFFERED BY MR. CAMPBELL Mr. CAMPBELL. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. CAMPBELL: Page 33, line 16, after the dollar amount insert "(increased by \$8,000,000)".

Mr. CAMPBELL. Mr. Chairman, the amendment as offered by myself and also by the gentleman from New Jersey (Mr. PAYNE), it is this amendment to which I referred to earlier. It would allocate the \$8 million, which has now been reduced from the IDA account because of the World Bank's lending to the forced repatriation or relocation of Chinese to Tibet, instead to the Africa Development Fund. I note that the amount had been \$120 million last year. It is now \$100 million, so this will only bring it up to \$108 million. I also note it is not for arrears.

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The CHAIRMAN. The question is on the amendment offered by the gentleman from California (Mr. CAMP-BELL).

The amendment was agreed to. The CHAIRMAN. The Clerk will read. The Clerk read as follows:

CONTRIBUTION TO THE EUROPEAN BANK FOR RECONSTRUCTION AND DEVELOPMENT

For payment to the European Bank for Reconstruction and Development by the Secretary of the Treasury, \$35,778,717, for the

United States share of the paid-in portion of the increase in capital stock, to remain available until expended.

LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The United States Governor of the European Bank for Reconstruction and Development may subscribe without fiscal year limitation to the callable capital portion of the United States share of such capital stock in an amount not to exceed \$123,237,803.

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

For necessary expenses to carry out the provisions of section 301 of the Foreign Assistance Act of 1961, and of section 2 of the United Nations Environment Program Participation Act of 1973, \$167,000,000: Provided, That none of the funds appropriated under this heading shall be made available for the United Nations Fund for Science and Technology: Provided further, That none of the funds made available under this heading, may be provided to the Climate Stabilization Fund until fifteen days after the Department of State provides a report to the Committees on Foreign Relations and Appropriations in the Senate and the Committees on International Relations and Appropriations in the House of Representatives that contains the number of employees of the Fund, their functions and salaries, and descriptions of the Fund's activities, programs, and projects (including associated costs) for the fiscal years 1999 and 2000: Provided further, That none of the funds appropriated under this heading may be made available to the Korean Penin-Energy Development Organization sula. (KEDO) or the International Atomic Energy Agency (IAEA).

TITLE V—GENERAL PROVISIONS OBLIGATIONS DURING LAST MONTH OF AVAILABILITY

SEC. 501. Except for the appropriations entitled "International Disaster Assistance", and "United States Emergency Refugee and Migration Assistance Fund", not more than 15 percent of any appropriation item made available by this Act shall be obligated during the last month of availability.

PROHIBITION OF BILATERAL FUNDING FOR INTERNATIONAL FINANCIAL INSTITUTIONS

SEC. 502. Notwithstanding section 614 of the Foreign Assistance Act of 1961, none of the funds contained in title II of this Act may be used to carry out the provisions of section 209(d) of the Foreign Assistance Act of 1961: *Provided*, That none of the funds appropriated by title II of this Act may be transferred by the Agency for International Development directly to an international financial institution (as defined in section 533 of this Act) for the purpose of repaying a foreign country's loan obligations to such institution.

LIMITATION ON RESIDENCE EXPENSES

SEC. 503. Of the funds appropriated or made available pursuant to this Act, not to exceed \$126,500 shall be for official residence expenses of the Agency for International Development during the current fiscal year: Provided, That appropriate steps shall be taken to assure that, to the maximum extent possible, United States-owned foreign currencies are utilized in lieu of dollars.

LIMITATION ON EXPENSES

SEC. 504. Of the funds appropriated or made available pursuant to this Act, not to exceed \$5,000 shall be for entertainment expenses of the Agency for International Development during the current fiscal year.

Mr. CALLAHAN. Mr. Chairman, I ask unanimous consent that the remainder of the bill through page 116, line 8, be considered as read, printed in the RECORD and open to amendment at any point.

The CHAIRMAN. Is there objection to the request of the gentleman from Alabama?

There was no objection.

The text of the bill from page 36, line 11 through page 116, line 8, is as follows:

$\begin{array}{c} {\bf LIMITATION~ON~REPRESENTATIONAL} \\ {\bf ALLOWANCES} \end{array}$

SEC. 505. Of the funds appropriated or made available pursuant to this Act, not to exceed \$95,000 shall be available for representation allowances for the Agency for International Development during the current fiscal year: Provided, That appropriate steps shall be taken to assure that, to the maximum extent possible, United States-owned foreign currencies are utilized in lieu of dollars: Provided further, That of the funds made available by this Act for general costs of administering military assistance and sales under the heading "Foreign Military Financing Program", not to exceed \$2,000 shall be available for entertainment expenses and not to exceed \$50,000 shall be available for representation allowances: Provided further, That of the funds made available by this Act under the heading "International Military Education and Training", not to exceed \$50,000 shall be available for entertainment allowances: Provided further, That of the funds made available by this Act for the Inter-American Foundation, not to exceed \$2,000 shall be available for entertainment and representation allowances: Provided further, That of the funds made available by this Act for the Peace Corps, not to exceed a total of \$4,000 shall be available for entertainment expenses: Provided further, That of the funds made available by this Act under the heading "Trade and Development Agency", not to exceed \$2,000 shall be available for representation and entertainment allowances.

PROHIBITION ON FINANCING NUCLEAR GOODS

SEC. 506. None of the funds appropriated or made available (other than funds for "Non-proliferation, Anti-terrorism, Demining and Related Programs") pursuant to this Act, for carrying out the Foreign Assistance Act of 1961, may be used, except for purposes of nuclear safety, to finance the export of nuclear equipment, fuel, or technology.

PROHIBITION AGAINST DIRECT FUNDING FOR CERTAIN COUNTRIES

SEC. 507. None of the funds appropriated or otherwise made available pursuant to this Act shall be obligated or expended to finance directly any assistance or reparations to Cuba, Iraq, Libya, North Korea, Iran, Sudan, or Syria: *Provided*, That for purposes of this section, the prohibition on obligations or expenditures shall include direct loans, credits, insurance and guarantees of the Export-Import Bank or its agents.

MILITARY COUPS

SEC. 508. None of the funds appropriated or otherwise made available pursuant to this Act shall be obligated or expended to finance directly any assistance to any country whose duly elected head of government is deposed by military coup or decree: *Provided*, That assistance may be resumed to such country if the President determines and reports to the Committees on Appropriations that subsequent to the termination of assistance a

 $\begin{array}{lll} \mbox{democratically} & \mbox{elected} & \mbox{government} & \mbox{has} \\ \mbox{taken office}. & & \end{array}$

TRANSFERS BETWEEN ACCOUNTS

SEC. 509. None of the funds made available by this Act may be obligated under an appropriation account to which they were not appropriated, except for transfers specifically provided for in this Act, unless the President, prior to the exercise of any authority contained in the Foreign Assistance Act of 1961 to transfer funds, consults with and provides a written policy justification to the Committees on Appropriations of the House of Representatives and the Senate: Provided, That the exercise of such authority shall be subject to the regular notification procedures of the Committees on Appropriations.

DEOBLIGATION/REOBLIGATION AUTHORITY

SEC. 510. (a) Amounts certified pursuant to section 1311 of the Supplemental Appropriations Act, 1955, as having been obligated against appropriations heretofore made under the authority of the Foreign Assistance Act of 1961 for the same general purpose as any of the headings under title II of this Act are, if deobligated, hereby continued available for the same period as the respective appropriations under such headings or until September 30, 2000, whichever is later, and for the same general purpose, and for countries within the same region as originally obligated: Provided, That the Appropriations Committees of both Houses of the Congress are notified 15 days in advance of the reobligation of such funds in accordance with regular notification procedures of the Committees on Appropriations.

(b) Obligated balances of funds appropriated to carry out section 23 of the Arms Export Control Act as of the end of the fiscal year immediately preceding the current fiscal year are, if deobligated, hereby continued available during the current fiscal year for the same purpose under any authority applicable to such appropriations under this Act: Provided, That the authority of this subsection may not be used in fiscal year 2000.

AVAILABILITY OF FUNDS

SEC. 511. No part of any appropriation contained in this Act shall remain available for obligation after the expiration of the current fiscal year unless expressly so provided in this Act: Provided, That funds appropriated for the purposes of chapters 1, 8, and 11 of part I, section 667, and chapter 4 of part II of the Foreign Assistance Act of 1961, as amended, and funds provided under the heading "Assistance for Eastern Europe and the Baltic States", shall remain available until expended if such funds are initially obligated before the expiration of their respective periods of availability contained in this Act: Provided further, That, notwithstanding any other provision of this Act, any funds made available for the purposes of chapter 1 of part I and chapter 4 of part II of the Foreign Assistance Act of 1961 which are allocated or obligated for cash disbursements in order to address balance of payments or economic policy reform objectives, shall remain available until expended: Provided further, That the report required by section 653(a) of the Foreign Assistance Act of 1961 shall designate for each country, to the extent known at the time of submission of such report, those funds allocated for cash disbursement for balance of payment and economic policy reform purposes.

LIMITATION ON ASSISTANCE TO COUNTRIES IN $\label{eq:def-def} \text{DEFAULT}$

SEC. 512. No part of any appropriation contained in this Act shall be used to furnish as-

sistance to any country which is in default during a period in excess of one calendar year in payment to the United States of principal or interest on any loan made to such country by the United States pursuant to a program for which funds are appropriated under this Act: Provided, That this section and section 620(q) of the Foreign Assistance Act of 1961 shall not apply to funds made available in this Act or during the current fiscal year for Nicaragua, Brazil, Liberia, and for any narcotics-related assistance for Colombia, Bolivia, and Peru authorized by the Foreign Assistance Act of 1961 or the Arms Export Control Act.

COMMERCE AND TRADE

SEC. 513. (a) None of the funds appropriated or made available pursuant to this Act for direct assistance and none of the funds otherwise made available pursuant to this Act to the Export-Import Bank and the Overseas Private Investment Corporation shall be obligated or expended to finance any loan, any assistance or any other financial commitments for establishing or expanding production of any commodity for export by any country other than the United States, if the commodity is likely to be in surplus on world markets at the time the resulting productive capacity is expected to become operative and if the assistance will cause substantial injury to United States producers of the same, similar, or competing commodity: Provided, That such prohibition shall not apply to the Export-Import Bank if in the judgment of its Board of Directors the benefits to industry and employment in the United States are likely to outweigh the injury to United States producers of the same, similar, or competing commodity, and the Chairman of the Board so notifies the Committees on Appropriations.

(b) None of the funds appropriated by this or any other Act to carry out chapter 1 of part I of the Foreign Assistance Act of 1961 shall be available for any testing or breeding feasibility study, variety improvement or introduction, consultancy, publication, conference, or training in connection with the growth or production in a foreign country of an agricultural commodity for export which would compete with a similar commodity grown or produced in the United States: Provided, That this subsection shall not prohibit—

(1) activities designed to increase food security in developing countries where such activities will not have a significant impact in the export of agricultural commodities of the United States; or

(2) research activities intended primarily to benefit American producers.

SURPLUS COMMODITIES

SEC. 514. (a) The Secretary of the Treasury shall instruct the United States Executive Directors of the International Bank for Reconstruction and Development, the International Development Association. Corporation, International Finance the Inter-American Development Bank, the International Monetary Fund, the Asian Development Bank, the Inter-American Investment Corporation, the North American Development Bank, the European Bank for Reconstruction and Development, the African Development Bank, and the African Development Fund to use the voice and vote of the United States to oppose any assistance by these institutions, using funds appropriated or made available pursuant to this Act, for the production or extraction of any commodity or mineral for export, if it is in surplus on world markets and if the assistance will cause substantial injury to United States producers of the same, similar, or competing commodity.

(b) The Secretary of the Treasury should instruct the United States executive directors of international financial institutions listed in subsection (a) of this section to use the voice and vote of the United States to support the purchase of American produced agricultural commodities with funds appropriated or made available pursuant to this Act.

NOTIFICATION REQUIREMENTS

SEC. 515. (a) For the purposes of providing the executive branch with the necessary administrative flexibility, none of the funds made available under this Act for "Child Survival and Disease Programs Fund", "Development Assistance", "International Organizations and Programs", "Trade and Development Agency", "International Narcotics Control and Law Enforcement", "Assistance for Eastern Europe and the Baltic States" 'Assistance for the Independent States of the Former Soviet Union", "Economic Support Fund", "Peacekeeping operations", Operating Expenses of the Agency for International Development", "Operating Expenses of the Agency for International Development Office of Inspector General", "Nonproliferation, Anti-terrorism, Demining and Related Programs", "International Affairs Technical Assistance", "Foreign Military Financing Program", "International Military Education and Training". "Peace "Migration and Refugee Assistance" shall be available for obligation for activities, programs, projects, type of materiel assistance, countries, or other operations not justified or in excess of the amount justified to the Appropriations Committees for obligation under any of these specific headings unless the Appropriations Committees of both Houses of Congress are previously notified 15 days in advance: Provided, That the President shall not enter into any commitment of funds appropriated for the purposes of section 23 of the Arms Export Control Act for the provision of major defense equipment, other than conventional ammunition, or other major defense items defined to be aircraft, ships, missiles, or combat vehicles, not previously justified to Congress or 20 percent in excess of the quantities justified to Congress unless the Committees on Appropriations are notified 15 days in advance of such commitment: Provided further, That this section shall not apply to any reprogramming for an activity, program, or project under chapter 1 of part I of the Foreign Assistance Act of 1961 of less than 10 percent of the amount previously justified to the Congress for obligation for such activity, program, or project for the current fiscal year: Provided further. That the requirements of this section or any similar provision of this Act or any other Act, including any prior Act requiring notification in accordance with the regular notification procedures of the Committees on Appropriations, may be waived if failure to do so would pose a substantial risk to human health or welfare: Provided further, That in case of any such waiver, notification to the Congress, or the appropriate congressional committees, shall be provided as early as practicable, but in no event later than three days after taking the action to which such notification requirement was applicable, in the context of the circumstances necessitating such waiver: Provided further, That any notification provided pursuant to such a waiver shall contain an explanation of the emergency cir(b) Drawdowns made pursuant to section 506(a)(2) of the Foreign Assistance Act of 1961 shall be subject to the regular notification procedures of the Committees on Appropriations.

LIMITATION ON AVAILABILITY OF FUNDS FOR INTERNATIONAL ORGANIZATIONS AND PROGRAMS

SEC. 516. Subject to the regular notification procedures of the Committees on Appropriations, funds appropriated under this Act or any previously enacted Act making appropriations for foreign operations, export financing, and related programs, which are returned or not made available for organizations and programs because of the implementation of section 307(a) of the Foreign Assistance Act of 1961, shall remain available for obligation until September 30, 2001.

INDEPENDENT STATES OF THE FORMER SOVIET UNION

SEC. 517. (a) None of the funds appropriated under the heading "Assistance for the Independent States of the Former Soviet Union" shall be made available for assistance for a Government of an Independent State of the former Soviet Union—

(1) unless that Government is making progress in implementing comprehensive economic reforms based on market principles, private ownership, respect for commercial contracts, and equitable treatment of foreign private investment; and

(2) if that Government applies or transfers United States assistance to any entity for the purpose of expropriating or seizing ownership or control of assets, investments, or ventures.

Assistance may be furnished without regard to this subsection if the President determines that to do so is in the national inter-

(b) None of the funds appropriated under the heading "Assistance for the Independent States of the Former Soviet Union" shall be made available for assistance for a Government of an Independent State of the former Soviet Union if that government directs any action in violation of the territorial integrity or national sovereignty of any other Independent State of the former Soviet Union, such as those violations included in the Helsinki Final Act: Provided, That such funds may be made available without regard to the restriction in this subsection if the President determines that to do so is in the national security interest of the United States.

(c) None of the funds appropriated under the heading "Assistance for the Independent States of the Former Soviet Union" shall be made available for any state to enhance its military capability: *Provided*, That this restriction does not apply to demilitarization, demining or nonproliferation programs.

(d) Funds appropriated under the heading "Assistance for the Independent States of the Former Soviet Union" shall be subject to the regular notification procedures of the Committees on Appropriations.

(e) Funds made available in this Act for assistance for the Independent States of the former Soviet Union shall be subject to the provisions of section 117 (relating to environment and natural resources) of the Foreign Assistance Act of 1961.

(f) Funds appropriated in this or prior appropriations Acts that are or have been made available for an Enterprise Fund in the Independent States of the Former Soviet Union may be deposited by such Fund in interest-bearing accounts prior to the disbursement of such funds by the Fund for program purposes. The Fund may retain for such pro-

gram purposes any interest earned on such deposits without returning such interest to the Treasury of the United States and without further appropriation by the Congress. Funds made available for Enterprise Funds shall be expended at the minimum rate necessary to make timely payment for projects and activities.

(g) In issuing new task orders, entering into contracts, or making grants, with funds appropriated in this Act or prior appropriations Acts under the headings "Assistance for the New Independent States of the Former Soviet Union" and "Assistance for the Independent States of the Former Soviet Union", for projects or activities that have as one of their primary purposes the fostering of private sector development, the Coordinator for United States Assistance to the New Independent States and the implementing agency shall encourage the participation of and give significant weight to contractors and grantees who propose investing a significant amount of their own resources (including volunteer services and in-kind contributions) in such projects and activities

PROHIBITION ON FUNDING FOR ABORTIONS AND INVOLUNTARY STERILIZATION

SEC. 518. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortions. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be used to pay for the performance of involuntary sterilization as a method of family planning or to coerce or provide any financial incentive to any person to undergo sterilizations. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be used to pay for any biomedical research which relates in whole or in part, to methods of, or the performance of, abortions or involuntary sterilization as a means of family planning. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be obligated or expended for any country or organization if the President certifies that the use of these funds by any such country or organization would violate any of the above provisions related to abortions and involuntary sterilizations: Provided, That none of the funds made available under this Act may be used to lobby for or against abortion.

EXPORT FINANCING TRANSFER AUTHORITIES

SEC. 519. Not to exceed 5 percent of any appropriation other than for administrative expenses made available for fiscal year 2000, for programs under title I of this Act may be transferred between such appropriations for use for any of the purposes, programs, and activities for which the funds in such receiving account may be used, but no such appropriation, except as otherwise specifically provided, shall be increased by more than 25 percent by any such transfer: *Provided*, That the exercise of such authority shall be subject to the regular notification procedures of the Committees on Appropriations.

SPECIAL NOTIFICATION REQUIREMENTS

SEC. 520. None of the funds appropriated by this Act shall be obligated or expended for Colombia, Haiti, Liberia, Pakistan, Panama, Serbia, Sudan, or the Democratic Republic of Congo except as provided through the regular notification procedures of the Committees on Appropriations.

DEFINITION OF PROGRAM, PROJECT, AND ACTIVITY

SEC. 521. For the purpose of this Act, "program, project, and activity" shall be defined at the appropriations Act account level and shall include all appropriations and authorizations Acts earmarks, ceilings, and limitations with the exception that for the following accounts: Economic Support Fund and Foreign Military Financing Program, 'program, project, and activity' shall also be considered to include country, regional, and central program level funding within each such account; for the development assistance accounts of the Agency for International Development "program, project, and activity" shall also be considered to include central program level funding, either as: (1) justified to the Congress; or (2) allocated by the executive branch in accordance with a report, to be provided to the Committees on Appropriations within 30 days of enactment of this Act, as required by section 653(a) of the Foreign Assistance Act of 1961.

CHILD SURVIVAL AND DISEASE PREVENTION ACTIVITIES

SEC. 522. Up to \$10,000,000 of the funds made available by this Act for assistance under the heading "Child Survival and Disease Programs Fund", may be used to reimburse United States Government agencies, agencies of State governments, institutions of higher learning, and private and voluntary organizations for the full cost of individuals (including for the personal services of such individuals) detailed or assigned to, or contracted by, as the case may be, the Agency for International Development for the purpose of carrying out child survival basic education, and infectious disease activities: Provided, That funds appropriated by this Act that are made available for child survival activities or disease programs including activities relating to research on, and the prevention, treatment and control of, Acquired Immune Deficiency Syndrome may be made available notwithstanding any provision of law that restricts assistance to foreign countries: Provided further, That funds appropriated under title II of this Act may be made available pursuant to section 301 of the Foreign Assistance Act of 1961 if a primary purpose of the assistance is for child survival and related programs: Provided further, That funds appropriated by this Act that are made available for family planning activities may be made available notwithstanding section 512 of this Act and section $620(\ensuremath{\mathrm{q}})$ of the Foreign Assistance Act of 1961.

PROHIBITION AGAINST INDIRECT FUNDING TO CERTAIN COUNTRIES

SEC. 523. None of the funds appropriated or otherwise made available pursuant to this Act shall be obligated to finance indirectly any assistance or reparations to Cuba, Iraq, Libya, Iran, Syria, North Korea, or the People's Republic of China, unless the President of the United States certifies that the with-holding of these funds is contrary to the national interest of the United States.

NOTIFICATION ON EXCESS DEFENSE EQUIPMENT

SEC. 524. Prior to providing excess Department of Defense articles in accordance with section 516(a) of the Foreign Assistance Act of 1961, the Department of Defense shall notify the Committees on Appropriations to the same extent and under the same conditions as are other committees pursuant to subsection (c) of that section: *Provided*, That before issuing a letter of offer to sell excess defense articles under the Arms Export Control Act, the Department of Defense shall notify the Committees on Appropriations in ac-

cordance with the regular notification procedures of such Committees: *Provided further*, That such Committees shall also be informed of the original acquisition cost of such defense articles.

AUTHORIZATION REQUIREMENT

SEC. 525. Funds appropriated by this Act may be obligated and expended notwith-standing section 10 of Public Law 91–672 and section 15 of the State Department Basic Authorities Act of 1956.

DEMOCRACY IN CHINA

SEC. 526. Notwithstanding any other provision of law that restricts assistance to foreign countries, funds appropriated by this Act for "Economic Support Fund" may be made available to provide general support and grants for nongovernmental organizations located outside the People's Republic of China that have as their primary purpose fostering democracy in that country, and for activities of nongovernmental organizations located outside the People's Republic of China to foster democracy in that country: Provided. That none of the funds made available for activities to foster democracy in the People's Republic of China may be made available for assistance to the government of that country: Provided further, That funds made available pursuant to the authority of this section shall be subject to the regular notification procedures of the Committees on Appropriations.

PROHIBITION ON BILATERAL ASSISTANCE TO TERRORIST COUNTRIES

SEC. 527. (a) Notwithstanding any other provision of law, funds appropriated for bilateral assistance under any heading of this Act and funds appropriated under any such heading in a provision of law enacted prior to enactment of this Act, shall not be made available to any country which the President determines—

- (1) grants sanctuary from prosecution to any individual or group which has committed an act of international terrorism, or
- (2) otherwise supports international terrorism.
- (b) The President may waive the application of subsection (a) to a country if the President determines that national security or humanitarian reasons justify such waiver. The President shall publish each waiver in the Federal Register and, at least fifteen days before the waiver takes effect, shall notify the Committees on Appropriations of the waiver (including the justification for the waiver) in accordance with the regular notification procedures of the Committees on Appropriations.

COMMERCIAL LEASING OF DEFENSE ARTICLES

SEC. 528. Notwithstanding any other provision of law, and subject to the regular notification procedures of the Committees on Appropriations, the authority of section 23(a) of the Arms Export Control Act may be used to provide financing to Israel, Egypt and NATO and major non-NATO allies for the procurement by leasing (including leasing with an option to purchase) of defense articles from United States commercial suppliers, not including Major Defense Equipment (other than helicopters and other types of aircraft having possible civilian application), if the President determines that there are compelling foreign policy or national security reasons for those defense articles being provided by commercial lease rather than by government-to-government sale under such Act.

COMPETITIVE INSURANCE

Sec. 529. All Agency for International Development contracts and solicitations, and

subcontracts entered into under such contracts, shall include a clause requiring that United States insurance companies have a fair opportunity to bid for insurance when such insurance is necessary or appropriate.

STINGERS IN THE PERSIAN GULF REGION

SEC. 530. Except as provided in section 581 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1990, the United States may not sell or otherwise make available any Stingers to any country bordering the Persian Gulf under the Arms Export Control Act or chapter 2 of part II of the Foreign Assistance Act of 1961.

DEBT-FOR-DEVELOPMENT

SEC. 531. In order to enhance the continued participation of nongovernmental organizations in economic assistance activities under the Foreign Assistance Act of 1961, including endowments, debt-for-development and debtfor-nature exchanges, a nongovernmental organization which is a grantee or contractor of the Agency for International Development may place in interest bearing accounts funds made available under this Act or prior Acts or local currencies which accrue to that organization as a result of economic assistance provided under title II of this Act and any interest earned on such investment shall be used for the purpose for which the assistance was provided to that organization.

SEPARATE ACCOUNTS

SEC. 532. (a) SEPARATE ACCOUNTS FOR LOCAL CURRENCIES.—(1) If assistance is furnished to the government of a foreign country under chapters 1 and 10 of part I or chapter 4 of part II of the Foreign Assistance Act of 1961 under agreements which result in the generation of local currencies of that country, the Administrator of the Agency for International Development shall—

- (A) require that local currencies be deposited in a separate account established by that government;
- (B) enter into an agreement with that government which sets forth—
- (i) the amount of the local currencies to be generated, and
- (ii) the terms and conditions under which the currencies so deposited may be utilized, consistent with this section; and
- (C) establish by agreement with that government the responsibilities of the Agency for International Development and that government to monitor and account for deposits into and disbursements from the separate account.
- (2) USES OF LOCAL CURRENCIES.—As may be agreed upon with the foreign government, local currencies deposited in a separate account pursuant to subsection (a), or an equivalent amount of local currencies, shall be used only—
- (A) to carry out chapters 1 or 10 of part I or chapter 4 of part II (as the case may be), for such purposes as— $\,$
- (i) project and sector assistance activities, or
- (ii) debt and deficit financing, or
- (B) for the administrative requirements of the United States Government.
- (3) PROGRAMMING ACCOUNTABILITY.—The Agency for International Development shall take all necessary steps to ensure that the equivalent of the local currencies disbursed pursuant to subsection (a)(2)(A) from the separate account established pursuant to subsection (a)(1) are used for the purposes agreed upon pursuant to subsection (a)(2).
- (4) TERMINATION OF ASSISTANCE PROGRAMS.—Upon termination of assistance to a country under chapters 1 or 10 of part I or chapter 4 of part II (as the case may be), any

unencumbered balances of funds which remain in a separate account established pursuant to subsection (a) shall be disposed of for such purposes as may be agreed to by the government of that country and the United States Government.

(5) REPORTING REQUIREMENT.—The Administrator of the Agency for International Development shall report on an annual basis as part of the justification documents submitted to the Committees on Appropriations on the use of local currencies for the administrative requirements of the United States Government as authorized in subsection (a)(2)(B), and such report shall include the amount of local currency (and United States dollar equivalent) used and/or to be used for such purpose in each applicable country.

(b) SEPARATE ACCOUNTS FOR CASH TRANSFERS.—(1) If assistance is made available to the government of a foreign country, under chapters 1 or 10 of part I or chapter 4 of part II of the Foreign Assistance Act of 1961, as cash transfer assistance or as nonproject sector assistance, that country shall be required to maintain such funds in a separate account and not commingle them with any other funds.

(2) APPLICABILITY OF OTHER PROVISIONS OF LAW.—Such funds may be obligated and expended notwithstanding provisions of law which are inconsistent with the nature of this assistance including provisions which are referenced in the Joint Explanatory Statement of the Committee of Conference accompanying House Joint Resolution 648 (H. Report No. 98–1159).

(3) Notification.—At least fifteen days prior to obligating any such cash transfer or nonproject sector assistance, the President shall submit a notification through the regular notification procedures of the Committees on Appropriations, which shall include a detailed description of how the funds proposed to be made available will be used, with a discussion of the United States interests that will be served by the assistance (including, as appropriate, a description of the economic policy reforms that will be promoted by such assistance).

(4) EXEMPTION.—Nonproject sector assistance funds may be exempt from the requirements of subsection (b)(1) only through the notification procedures of the Committees on Appropriations.

COMPENSATION FOR UNITED STATES EXECUTIVE DIRECTORS TO INTERNATIONAL FINANCIAL INSTITUTIONS

SEC. 533. (a) No funds appropriated by this Act may be made as payment to any international financial institution while the United States Executive Director to such institution is compensated by the institution at a rate which, together with whatever compensation such Director receives from the United States, is in excess of the rate provided for an individual occupying a position at level IV of the Executive Schedule under section 5315 of title 5, United States Code, or while any alternate United States Director to such institution is compensated by the institution at a rate in excess of the rate provided for an individual occupying a position at level V of the Executive Schedule under section 5316 of title 5, United States

(b) For purposes of this section, "international financial institutions" are: the International Bank for Reconstruction and Development, the Inter-American Development Bank, the Asian Development Bank the Asian Development Fund, the African Development Fund, the International Monetary

Fund, the North American Development Bank, and the European Bank for Reconstruction and Development.

COMPLIANCE WITH UNITED NATIONS SANCTIONS AGAINST IRAQ

SEC. 534. None of the funds appropriated or otherwise made available pursuant to this Act to carry out the Foreign Assistance Act of 1961 (including title IV of chapter 2 of part I, relating to the Overseas Private Investment Corporation) or the Arms Export Control Act may be used to provide assistance to any country that is not in compliance with the United Nations Security Council sanctions against Iraq unless the President determines and so certifies to the Congress that—

(1) such assistance is in the national interest of the United States;

(2) such assistance will directly benefit the needy people in that country; or

(3) the assistance to be provided will be humanitarian assistance for foreign nationals who have fled Iraq and Kuwait.

AUTHORITIES FOR THE PEACE CORPS, THE INTER-AMERICAN FOUNDATION, THE AFRICAN DEVELOPMENT FOUNDATION AND THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

SEC. 535. (a) Unless expressly provided to the contrary, provisions of this or any other Act, including provisions contained in prior Acts authorizing or making appropriations for foreign operations, export financing, and related programs, shall not be construed to prohibit activities authorized by or conducted under the Peace Corps Act, the InterAmerican Foundation Act, or the African Development Foundation Act. The appropriate agency shall promptly report to the Committees on Appropriations whenever it is conducting activities or is proposing to conduct activities in a country for which assistance is prohibited.

(b) Unless expressly provided to the contrary, limitations on the availability of funds for "International Organizations and Programs" in this or any other Act, including prior appropriations Acts, shall not be construed to be applicable to the International Fund for Agricultural Development.

IMPACT ON JOBS IN THE UNITED STATES

SEC. 536. None of the funds appropriated by this Act may be obligated or expended to provide—

(a) any financial incentive to a business enterprise currently located in the United States for the purpose of inducing such an enterprise to relocate outside the United States if such incentive or inducement is likely to reduce the number of employees of such business enterprise in the United States because United States production is being replaced by such enterprise outside the United States;

(b) assistance for the purpose of establishing or developing in a foreign country any export processing zone or designated area in which the tax, tariff, labor, environment, and safety laws of that country do not apply, in part or in whole, to activities carried out within that zone or area, unless the President determines and certifies that such assistance is not likely to cause a loss of jobs within the United States; or

(c) assistance for any project or activity that contributes to the violation of internationally recognized workers rights, as defined in section 502(a)(4) of the Trade Act of 1974, of workers in the recipient country, including any designated zone or area in that country: *Provided*, That in recognition that the application of this subsection should be commensurate with the level of development

of the recipient country and sector, the provisions of this subsection shall not preclude assistance for the informal sector in such country, micro and small-scale enterprise, and smallholder agriculture.

FUNDING PROHIBITION FOR SERBIA

SEC. 537. None of the funds appropriated by this Act may be made available for assistance for the Republic of Serbia: *Provided*, That this restriction shall not apply to assistance for Kosova or Montenegro, or to assistance to promote democratization.

SPECIAL AUTHORITIES

SEC. 538. (a) Funds appropriated in titles I and II of this Act that are made available for Afghanistan, Lebanon, Montenegro, and for victims of war, displaced children, displaced Burmese, humanitarian assistance for Romania, and humanitarian assistance for the peoples of Kosova, may be made available notwithstanding any other provision of law.

(b) Funds appropriated by this Act to carry out the provisions of sections 103 through 106 of the Foreign Assistance Act of 1961 may be used, notwithstanding any other provision of law, for the purpose of supporting tropical forestry and biodiversity conservation activities and, subject to the regular notification procedures of the Committees on Appropriations, energy programs aimed at reducing greenhouse gas emissions: *Provided*, That such assistance shall be subject to sections 116, 502B, and 620A of the Foreign Assistance Act of 1961.

(c) The Agency for International Development may employ personal services contractors, notwithstanding any other provision of law, for the purpose of administering programs for the West Bank and Gaza.

(d)(1) WAIVER.—The President may waive the provisions of section 1003 of Public Law 100-204 if the President determines and certifies in writing to the Speaker of the House of Representatives and the President pro tempore of the Senate that it is important to the national security interests of the United States.

(2) PERIOD OF APPLICATION OF WAIVER.—Any waiver pursuant to paragraph (1) shall be effective for no more than a period of six months at a time and shall not apply beyond twelve months after enactment of this Act.

POLICY ON TERMINATING THE ARAB LEAGUE BOYCOTT OF ISRAEL

SEC. 539. It is the sense of the Congress that— $\,$

(1) the Arab League countries should immediately and publicly renounce the primary boycott of Israel and the secondary and tertiary boycott of American firms that have commercial ties with Israel;

(2) the decision by the Arab League in 1997 to reinstate the boycott against Israel was deeply troubling and disappointing;

(3) the Arab League should immediately rescind its decision on the boycott and its members should develop normal relations with their neighbor Israel; and

(4) the President should—

(A) take more concrete steps to encourage vigorously Arab League countries to renounce publicly the primary boycotts of Israel and the secondary and tertiary boycotts of American firms that have commercial relations with Israel as a confidence-building measure;

(B) take into consideration the participation of any recipient country in the primary boycott of Israel and the secondary and tertiary boycotts of American firms that have commercial relations with Israel when determining whether to sell weapons to said country;

(C) report to Congress on the specific steps being taken by the President to bring about a public renunciation of the Arab primary boycott of Israel and the secondary and tertiary boycotts of American firms that have commercial relations with Israel and to expand the process of normalizing ties between Arab League countries and Israel; and

(D) encourage the allies and trading partners of the United States to enact laws prohibiting businesses from complying with the boycott and penalizing businesses that do comply.

ANTI-NARCOTICS ACTIVITIES

SEC. 540. (a) Of the funds appropriated by this Act for "Economic Support Fund", assistance may be provided to strengthen the administration of justice in countries in Latin America and the Caribbean and in other regions consistent with the provisions of section 534(b) of the Foreign Assistance Act of 1961, except that programs to enhance protection of participants in judicial cases may be conducted notwithstanding section 660 of that Act.

(b) Funds made available pursuant to this section may be made available notwithstanding section 534(c) and the second and third sentences of section 534(e) of the Foreign Assistance Act of 1961.

ELIGIBILITY FOR ASSISTANCE

SEC. 541. (a) ASSISTANCE THROUGH NON-GOVERNMENTAL Organizations.—Restrictions contained in this or any other Act with respect to assistance for a country shall not be construed to restrict assistance in support of programs of nongovernmental organizations from funds appropriated by this Act to carry out the provisions of chapters 1, 10, and 11 of part I and chapter 4 of part II of the Foreign Assistance Act of 1961, and from funds appropriated under the heading "Assistance for Eastern Europe and the Baltic States": Provided, That the President shall take into consideration, in any case in which a restriction on assistance would be applicable but for this subsection, whether assistance in support of programs of nongovernmental organizations is in the national interest of the United States: Provided further, That before using the authority of this subsection to furnish assistance in support of programs of nongovernmental organizations, the President shall notify the Committees on Appropriations under the regular notification procedures of those committees, including a description of the program to be assisted, the assistance to be provided, and the reasons for furnishing such assistance: Provided further, That nothing in this subsection shall be construed to alter any existing statutory prohibitions against abortion or involuntary sterilizations contained in this or any other Act.

- (b) PUBLIC LAW 480.—During fiscal year 2000, restrictions contained in this or any other Act with respect to assistance for a country shall not be construed to restrict assistance under the Agricultural Trade Development and Assistance Act of 1954: Provided, That none of the funds appropriated to carry out title I of such Act and made available pursuant to this subsection may be obligated or expended except as provided through the regular notification procedures of the Committees on Appropriations.
- (c) EXCEPTION.—This section shall not apply—
- (1) with respect to section 620A of the Foreign Assistance Act or any comparable provision of law prohibiting assistance to countries that support international terrorism; or

(2) with respect to section 116 of the Foreign Assistance Act of 1961 or any comparable provision of law prohibiting assistance to countries that violate internationally recognized human rights.

EARMARKS

SEC. 542. (a) Funds appropriated by this Act which are earmarked may be reprogrammed for other programs within the same account notwithstanding the earmark if compliance with the earmark is made impossible by operation of any provision of this or any other Act or, with respect to a country with which the United States has an agreement providing the United States with base rights or base access in that country, if the President determines that the recipient for which funds are earmarked has significantly reduced its military or economic cooperation with the United States since enactment of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1991; however, before exercising the authority of this subsection with regard to a base rights or base access country which has significantly reduced its military or economic cooperation with the United States, the President shall consult with, and shall provide a written policy justification to the Committees on Appropriations: Provided, That any such reprogramming shall be subject to the regular notification procedures of the Committees on Appropriations: Provided further, That assistance that is reprogrammed pursuant to this subsection shall be made available under the same terms and conditions as originally provided.

(b) In addition to the authority contained in subsection (a), the original period of availability of funds appropriated by this Act and administered by the Agency for International Development that are earmarked for particular programs or activities by this or any other Act shall be extended for an additional fiscal year if the Administrator of such agency determines and reports promptly to the Committees on Appropriations that the termination of assistance to a country or a significant change in circumstances makes it unlikely that such earmarked funds can be obligated during the original period of availability: Provided. That such earmarked funds that are continued available for an additional fiscal year shall be obligated only for the purpose of such earmark.

CEILINGS AND EARMARKS

SEC. 543. Ceilings and earmarks contained in this Act shall not be applicable to funds or authorities appropriated or otherwise made available by any subsequent Act unless such Act specifically so directs. Earmarks or minimum funding requirements contained in any other Act shall not be applicable to funds appropriated by this Act.

PROHIBITION ON PUBLICITY OR PROPAGANDA

SEC. 544. No part of any appropriation contained in this Act shall be used for publicity or propaganda purposes within the United States not authorized before the date of enactment of this Act by the Congress.

PURCHASE OF AMERICAN-MADE EQUIPMENT AND PRODUCTS

SEC. 545. (a) To the maximum extent possible, assistance provided under this Act should make full use of American resources, including commodities, products, and services

(b) It is the sense of the Congress that, to the greatest extent practicable, all agriculture commodities, equipment and products purchased with funds made available in this Act should be American-made. (c) In providing financial assistance to, or entering into any contract with, any entity using funds made available in this Act, the head of each Federal agency, to the greatest extent practicable, shall provide to such entity a notice describing the statement made in subsection (b) by the Congress.

SEC. 546. None of the funds appropriated or made available pursuant to this Act for carrying out the Foreign Assistance Act of 1961, may be used to pay in whole or in part any assessments, arrearages, or dues of any member of the United Nations or costs for attendance of another country's delegation at international conferences.

CONSULTING SERVICES

SEC. 547. The expenditure of any appropriation under this Act for any consulting service through procurement contract, pursuant to section 3109 of title 5, United States Code, shall be limited to those contracts where such expenditures are a matter of public record and available for public inspection, except where otherwise provided under existing law, or under existing Executive order pursuant to existing law.

$\begin{array}{c} \text{PRIVATE VOLUNTARY ORGANIZATIONS} \\ \text{DOCUMENTATION} \end{array}$

SEC. 548. None of the funds appropriated or made available pursuant to this Act shall be available to a private voluntary organization which fails to provide upon timely request any document, file, or record necessary to the auditing requirements of the Agency for International Development.

PROHIBITION ON ASSISTANCE TO FOREIGN GOVERNMENTS THAT EXPORT LETHAL MILITARY EQUIPMENT TO COUNTRIES SUPPORTING INTERNATIONAL TERRORISM

SEC. 549. (a) None of the funds appropriated or otherwise made available by this Act may be available to any foreign government which provides lethal military equipment to a country the government of which the Secretary of State has determined is a terrorist government for purposes of section 40(d) of the Arms Export Control Act or any other comparable provision of law. The prohibition under this section with respect to a foreign government shall terminate 12 months after that government ceases to provide such military equipment. This section applies with respect to lethal military equipment provided under a contract entered into after October 1, 1997

(b) Assistance restricted by subsection (a) or any other similar provision of law, may be furnished if the President determines that furnishing such assistance is important to the national interests of the United States.

(c) Whenever the waiver of subsection (b) is exercised, the President shall submit to the appropriate congressional committees a report with respect to the furnishing of such assistance. Any such report shall include a detailed explanation of the assistance estimated to be provided, including the estimated dollar amount of such assistance, and an explanation of how the assistance furthers United States national interests.

WITHHOLDING OF ASSISTANCE FOR PARKING FINES OWED BY FOREIGN COUNTRIES

SEC. 550. (a) IN GENERAL.—Of the funds made available for a foreign country under part I of the Foreign Assistance Act of 1961, an amount equivalent to 110 percent of the total unpaid fully adjudicated parking fines and penalties owed to the District of Columbia by such country as of the date of enactment of this Act shall be withheld from obligation for such country until the Secretary

of State certifies and reports in writing to the appropriate congressional committees that such fines and penalties are fully paid to the government of the District of Colum-

bia.
(b) DEFINITION.—For purposes of this section, the term "appropriate congressional committees" means the Committee on Foreign Relations and the Committee on Appropriations of the Senate and the Committee on International Relations and the Committee on Appropriations of the House of Representatives.

LIMITATION ON ASSISTANCE FOR THE PLO FOR THE WEST BANK AND GAZA

SEC. 551. None of the funds appropriated by this Act may be obligated for assistance for the Palestine Liberation Organization for the West Bank and Gaza unless the President has exercised the authority under section 604(a) of the Middle East Peace Facilitation Act of 1995 (title VI of Public Law 104-107) or any other legislation to suspend or make inapplicable section 307 of the Foreign Assistance Act of 1961 and that suspension is still in effect: Provided, That if the President fails to make the certification under section 604(b)(2) of the Middle East Peace Facilitation Act of 1995 or to suspend the prohibition under other legislation, funds appropriated by this Act may not be obligated for assistance for the Palestine Liberation Organization for the West Bank and Gaza.

WAR CRIMES TRIBUNALS DRAWDOWN

SEC. 552. If the President determines that doing so will contribute to a just resolution of charges regarding genocide or other violations of international humanitarian law, the President may direct a drawdown pursuant to section 552(c) of the Foreign Assistance Act of 1961, as amended, of up to \$30,000,000 of commodities and services for the United Nations War Crimes Tribunal established with regard to the former Yugoslavia by the United Nations Security Council or such other tribunals or commissions as the Council may establish to deal with such violations, without regard to the ceiling limitation contained in paragraph (2) thereof: Provided, That the determination required under this section shall be in lieu of any determinations otherwise required under section 552(c): Provided further, That sixty days after the date of enactment of this Act, and every one hundred eighty days thereafter, the Secretary of State shall submit a report to the Committees on Appropriations describing the steps the United States Government is taking to collect information regarding allegations of genocide or other violations of international law in the former Yugoslavia and to furnish that information to the United Nations War Crimes Tribunal for the former Yugoslavia: Provided further, That the drawdown made under this section for any tribunal shall not be construed as an endorsement or precedent for the establishment of any standing or permanent international criminal tribunal or court: Provided further, That funds made available for tribunals or commissions shall be made available subject to the regular notification procedures of the Committees on Appropriations.

LANDMINES

SEC. 553. Notwithstanding any other provision of law, demining equipment available to the Agency for International Development and the Department of State and used in support of the clearance of landmines and unexploded ordnance for humanitarian purposes may be disposed of on a grant basis in foreign countries, subject to such terms and conditions as the President may prescribe.

RESTRICTIONS CONCERNING THE PALESTINIAN AUTHORITY

SEC. 554. None of the funds appropriated by this Act may be obligated or expended to create in any part of Jerusalem a new office of any department or agency of the United States Government for the purpose of conducting official United States Government business with the Palestinian Authority over Gaza and Jericho or any successor Palestinian governing entity provided for in the Israel-PLO Declaration of Principles: Provided, That this restriction shall not apply to the acquisition of additional space for the existing Consulate General in Jerusalem: Provided further, That meetings between officers and employees of the United States and officials of the Palestinian Authority, or any successor Palestinian governing entity provided for in the Israel-PLO Declaration of Principles, for the purpose of conducting official United States Government business with such authority should continue to take place in locations other than Jerusalem. As has been true in the past, officers and employees of the United States Government may continue to meet in Jerusalem on other subjects with Palestinians (including those who now occupy positions in the Palestinian Authority), have social contacts, and have incidental discussions.

PROHIBITION OF PAYMENT OF CERTAIN EXPENSES

SEC. 555. None of the funds appropriated or otherwise made available by this Act under the heading "International Military Education and Training" or "Foreign Military Financing Program" for Informational Program activities may be obligated or expended to pay for—

- (1) alcoholic beverages;
- (2) food (other than food provided at a military installation) not provided in conjunction with Informational Program trips where students do not stay at a military installation; or
- (3) entertainment expenses for activities that are substantially of a recreational character, including entrance fees at sporting events and amusement parks.

EQUITABLE ALLOCATION OF FUNDS

SEC. 556. Not more than 17 percent of the funds appropriated by this Act to carry out the provisions of sections 103 through 106 and chapter 4 of part II of the Foreign Assistance Act of 1961, that are made available for Latin America and the Caribbean region may be made available, through bilateral and Latin America and the Caribbean regional programs, to provide assistance for any country in such region.

SPECIAL DEBT RELIEF FOR THE POOREST

SEC. 557. (a) AUTHORITY TO REDUCE DEBT.— The President may reduce amounts owed to the United States (or any agency of the United States) by an eligible country as a result of—

- (1) guarantees issued under sections 221 and 222 of the Foreign Assistance Act of 1961; (2) credits extended or guarantees issued
- (2) credits extended or guarantees issue under the Arms Export Control Act; or
- (3) any obligation or portion of such obligation for a Latin American country, to pay for purchases of United States agricultural commodities guaranteed by the Commodity Credit Corporation under export credit guarantee programs authorized pursuant to section 5(f) of the Commodity Credit Corporation Charter Act of June 29, 1948, as amended, section 4(b) of the Food for Peace Act of 1966, as amended (Public Law 89–808), or section 202 of the Agricultural Trade Act of 1978, as amended (Public Law 95–501).

- (b) LIMITATIONS.—
- (1) The authority provided by subsection (a) may be exercised only to implement multilateral official debt relief ad referendum agreements, commonly referred to as "Paris Club Agreed Minutes".
- (2) The authority provided by subsection (a) may be exercised only in such amounts or to such extent as is provided in advance by appropriations Acts.
- (3) The authority provided by subsection (a) may be exercised only with respect to countries with heavy debt burdens that are eligible to borrow from the International Development Association, but not from the International Bank for Reconstruction and Development, commonly referred to as "IDA-only" countries.
- (c) CONDITIONS.—The authority provided by subsection (a) may be exercised only with respect to a country whose government—
- (1) does not have an excessive level of military expenditures:
- (2) has not repeatedly provided support for acts of international terrorism;
- (3) is not failing to cooperate on international narcotics control matters;
- (4) (including its military or other security forces) does not engage in a consistent pattern of gross violations of internationally recognized human rights; and
- (5) is not ineligible for assistance because of the application of section 527 of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995.
- (d) AVAILABILITY OF FUNDS.—The authority provided by subsection (a) may be used only with regard to funds appropriated by this Act under the heading "Debt Restructuring".
- (e) ČERTAIN PROHIBITIONS INAPPLICABLE.—A reduction of debt pursuant to subsection (a) shall not be considered assistance for purposes of any provision of law limiting assistance to a country. The authority provided by subsection (a) may be exercised notwithstanding section 620(r) of the Foreign Assistance Act of 1961.

AUTHORITY TO ENGAGE IN DEBT BUYBACKS OR SALES

Sec. 558. (a) Loans Eligible for Sale, Reduction, or Cancellation.—

- (1) AUTHORITY TO SELL, REDUCE, OR CANCEL CERTAIN LOANS.—Notwithstanding any other provision of law, the President may, in accordance with this section, sell to any eligible purchaser any concessional loan or portion thereof made before January 1, 1995, pursuant to the Foreign Assistance Act of 1961, to the government of any eligible country as defined in section 702(6) of that Act or on receipt of payment from an eligible purchaser, reduce or cancel such loan or portion thereof, only for the purpose of facilitating—
- (A) debt-for-equity swaps, debt-for-development swaps, or debt-for-nature swaps; or
- (B) a debt buyback by an eligible country of its own qualified debt, only if the eligible country uses an additional amount of the local currency of the eligible country, equal to not less than 40 percent of the price paid for such debt by such eligible country, or the difference between the price paid for such debt and the face value of such debt, to support activities that link conservation and sustainable use of natural resources with local community development, and child survival and other child development, in a manner consistent with sections 707 through 710 of the Foreign Assistance Act of 1961, if the sale, reduction, or cancellation would not contravene any term or condition of any prior agreement relating to such loan.
- (2) TERMS AND CONDITIONS.—Notwithstanding any other provision of law, the

President shall, in accordance with this section, establish the terms and conditions under which loans may be sold, reduced, or canceled pursuant to this section.

- (3) ADMINISTRATION.—The Facility, as defined in section 702(8) of the Foreign Assistance Act of 1961, shall notify the administrator of the agency primarily responsible for administering part I of the Foreign Assistance Act of 1961 of purchasers that the President has determined to be eligible, and shall direct such agency to carry out the sale, reduction, or cancellation of a loan pursuant to this section. Such agency shall make an adjustment in its accounts to reflect the sale, reduction, or cancellation.
- (4) LIMITATION.—The authorities of this subsection shall be available only to the extent that appropriations for the cost of the modification, as defined in section 502 of the Congressional Budget Act of 1974, are made in advance.
- (b) DEPOSIT OF PROCEEDS.—The proceeds from the sale, reduction, or cancellation of any loan sold, reduced, or canceled pursuant to this section shall be deposited in the United States Government account or accounts established for the repayment of such loan.
- (c) ELIGIBLE PURCHASERS.—A loan may be sold pursuant to subsection (a)(1)(A) only to a purchaser who presents plans satisfactory to the President for using the loan for the purpose of engaging in debt-for-equity swaps, debt-for-development swaps, or debt-for-nature swaps.
- (d) DEBTOR CONSULTATIONS.—Before the sale to any eligible purchaser, or any reduction or cancellation pursuant to this section, of any loan made to an eligible country, the President should consult with the country concerning the amount of loans to be sold, reduced, or canceled and their uses for debtfor-equity swaps, debt-for-development swaps, or debt-for-nature swaps.
- (e) AVAILABILITY OF FUNDS.—The authority provided by subsection (a) may be used only with regard to funds appropriated by this Act under the heading "Debt Restructuring".

ASSISTANCE FOR HAITI

SEC. 559. (a) POLICY.—In providing assistance to Haiti, the President should place a priority on the following areas:

- (1) aggressive action to support the Haitian National Police, including support for efforts by the Inspector General to purge corrupt and politicized elements from the Haitian National Police;
- (2) steps to ensure that any elections undertaken in Haiti with United States assistance are full, free, fair, transparent, and democratic;
- (3) support for a program designed to develop an indigenous human rights monitoring capacity:
- (4) steps to facilitate the continued privatization of state-owned enterprises;
- (5) establishment of an economic development fund for Haiti to provide long-term, low interest loans to U.S. investors and businesses that have a demonstrated commitment to, and expertise in, doing business in Haiti, in particular those businesses present in Haiti prior to the 1994 United Nations embargo; and
- (6) a substantial agricultural development program.
- (b) REPORT.—Beginning six months after the date of enactment of this Act, and six months thereafter until September 30, 2001, the President shall submit a report to the Committee on Appropriations and the Committee on Foreign Relations of the Senate

and the Committee on Appropriations and the Committee on International Relations of the House of Representatives with regard to—

- (1) the status of each of the governmental institutions envisioned in the 1987 Haitian Constitution, including an assessment of the extent to which officials in such institutions hold their positions on the basis of a regular, constitutional process;
- (2) the status of the privatization (or placement under long-term private management or concession) of the major public entities, including a detailed assessment of the extent to which the Government of Haiti has completed all required incorporating documents, the transfer of assets, and the eviction of unauthorized occupants from such facilities;
- (3) the status of efforts to re-sign and implement the lapsed bilateral Repatriation Agreement and an assessment of the extent to which the Government of Haiti has been cooperating with the United States in halting illegal emigration from Haiti;
- (4) the status of the Government of Haiti's efforts to conduct thorough investigations of extrajudicial and political killings and—
- (A) an assessment of the progress that has been made in bringing to justice the persons responsible for these extrajudicial or political killings in Haiti, and
- (B) an assessment of the extent to which the Government of Haiti is cooperating with United States authorities and with United States-funded technical advisors to the Haitian National Police in such investigations:
- (5) an assessment of actions taken by the Government of Haiti to remove and maintain the separation from the Haitian National Police, national palace and residential guard, ministerial guard, and any other public security entity or unit of Haiti those individuals who are credibly alleged to have engaged in or conspired to conceal gross violations of internationally recognized human rights;
- (6) the status of steps being taken to secure the ratification of the maritime counter-narcotics agreements signed October 1997.
- (7) an assessment of the extent to which domestic capacity to conduct free, fair, democratic, and administratively sound elections has been developed in Haiti; and
- (8) an assessment of the extent to which Haiti's Minister of Justice has demonstrated a commitment to the professionalism of judicial personnel by consistently placing students graduated by the Judicial School in appropriate judicial positions and has made a commitment to share program costs associated with the Judicial School, and is achieving progress in making the judicial branch in Haiti independent from the executive branch.

REQUIREMENT FOR DISCLOSURE OF FOREIGN AID IN REPORT OF SECRETARY OF STATE

SEC. 560. (a) FOREIGN AID REPORTING REQUIREMENT.—In addition to the voting practices of a foreign country, the report required to be submitted to Congress under section 406(a) of the Foreign Relations Authorization Act, fiscal years 1990 and 1991 (22 U.S.C. 2414a), shall include a side-by-side comparison of individual countries' overall support for the United States at the United Nations and the amount of United States assistance provided to such country in fiscal year 1999.

(b) UNITED STATES ASSISTANCE.—For purposes of this section, the term "United States assistance" has the meaning given the term in section 481(e)(4) of the Foreign Assistance Act of 1961 (22 U.S.C. 2291(e)(4)).

RESTRICTIONS ON VOLUNTARY CONTRIBUTIONS TO UNITED NATIONS AGENCIES

SEC. 561. (a) PROHIBITION ON VOLUNTARY CONTRIBUTIONS FOR THE UNITED NATIONS.—
None of the funds appropriated by this Act may be made available to pay any voluntary contribution of the United States to the United Nations (including the United Nations Development Program) if the United Nations implements or imposes any taxation on any United States persons.

(b) CERTIFICATION REQUIRED FOR DISBURSE-MENT OF FUNDS.—None of the funds appropriated by this Act may be made available to pay any voluntary contribution of the United States to the United Nations (including the United Nations Development Program) unless the President certifies to the Congress 15 days in advance of such payment that the United Nations is not engaged in any effort to implement or impose any taxation on United States persons in order to raise revenue for the United Nations or any of its specialized agencies.

(c) DEFINITIONS.—As used in this section the term "United States person" refers to—
(1) a natural person who is a citizen or national of the United States: or

(2) a corporation, partnership, or other legal entity organized under the United States or any State, territory, possession, or district of the United States.

HAITI

SEC. 562. The Government of Haiti shall be eligible to purchase defense articles and services under the Arms Export Control Act (22 U.S.C. 2751 et seq.), for the civilian-led Haitian National Police and Coast Guard: Provided, That the authority provided by this section shall be subject to the regular notification procedures of the Committees on Appropriations.

LIMITATION ON ASSISTANCE TO THE PALESTINIAN AUTHORITY

SEC. 563. (a) PROHIBITION OF FUNDS.—None of the funds appropriated by this Act to carry out the provisions of chapter 4 of part II of the Foreign Assistance Act of 1961 may be obligated or expended with respect to providing funds to the Palestinian Authority.

- (b) WAIVER.—The prohibition included in subsection (a) shall not apply if the President certifies in writing to the Speaker of the House of Representatives and the President pro tempore of the Senate that waiving such prohibition is important to the national security interests of the United States.
- (c) PERIOD OF APPLICATION OF WAIVER.—Any waiver pursuant to subsection (b) shall be effective for no more than a period of six months at a time and shall not apply beyond twelve months after enactment of this Act.

LIMITATION ON ASSISTANCE TO SECURITY FORCES

SEC. 564. None of the funds made available by this Act may be provided to any unit of the security forces of a foreign country if the Secretary of State has credible evidence that such unit has committed gross violations of human rights, unless the Secretary determines and reports to the Committees on Appropriations that the government of such country is taking effective measures to bring the responsible members of the security forces unit to justice: Provided, That nothing in this section shall be construed to withhold funds made available by this Act from any unit of the security forces of a foreign country not credibly alleged to be involved in gross violations of human rights: Provided further, That in the event that funds are withheld from any unit pursuant to this section, the Secretary of State shall promptly inform the foreign government of the basis for such action and shall, to the maximum extent practicable, assist the foreign government in taking effective measures to bring the responsible members of the security forces to justice.

LIMITATIONS ON TRANSFER OF MILITARY EQUIPMENT TO EAST TIMOR

SEC. 565. In any agreement for the sale, transfer, or licensing of any lethal equipment or helicopter for Indonesia entered into by the United States pursuant to the authority of this Act or any other Act, the agreement shall state that the United States expects that the items will not be used in East Timor: *Provided*, That nothing in this section shall be construed to limit Indonesia's inherent right to legitimate national self-defense as recognized under the United Nations Charter and international law.

RESTRICTIONS ON ASSISTANCE TO COUNTRIES PROVIDING SANCTUARY TO INDICTED WAR CRIMINALS

SEC. 566. (a) BILATERAL ASSISTANCE.—None of the funds made available by this or any prior Act making appropriations for foreign operations, export financing and related programs, may be provided for any country, entity or canton described in subsection (e).

(b) MULTILATERAL ASSISTANCE.—

- (1) PROHIBITION.—The Secretary of the Treasury shall instruct the United States executive directors of the international financial institutions to work in opposition to, and vote against, any extension by such institutions of any financial or technical assistance or grants of any kind to any country or entity described in subsection (e).
- (2) NOTIFICATION.—Not less than 15 days before any vote in an international financial institution regarding the extension of financial or technical assistance or grants to any country or entity described in subsection (e), the Secretary of the Treasury, in consultation with the Secretary of State, shall provide to the Committee on Appropriations and the Committee on Foreign Relations of the Senate and the Committee on Appropriations and the Committee on Banking and Financial Services of the House of Representatives a written justification for the proposed assistance, including an explanation of the United States position regarding any such vote, as well as a description of the location of the proposed assistance by municipality, its purpose, and its intended beneficiaries.
- (3) DEFINITION.—The term "international financial institution" includes the International Monetary Fund, the International Bank for Reconstruction and Development, the International Development Association, the International Finance Corporation, the Multilateral Investment Guaranty Agency, and the European Bank for Reconstruction and Development.
 - (c) Exceptions.—
- (1) IN GENERAL.—Subject to paragraph (2), subsections (a) and (b) shall not apply to the provision of—
 - (A) humanitarian assistance;
 - (B) democratization assistance:
- (C) assistance for cross border physical infrastructure projects involving activities in both a sanctioned country, entity, or canton and a nonsanctioned contiguous country, entity, or canton, if the project is primarily located in and primarily benefits the nonsanctioned country, entity, or canton and if the portion of the project located in the sanctioned country, entity, or canton is necessary only to complete the project;
- (D) small-scale assistance projects or activities requested by United States Armed

Forces that promote good relations between such forces and the officials and citizens of the areas in the United States SFOR sector of Bosnia:

- (E) implementation of the Brcko Arbitral Decision;
- (F) lending by the international financial institutions to a country or entity to support common monetary and fiscal policies at the national level as contemplated by the Dayton Agreement;
- (G) direct lending to a non-sanctioned entity, or lending passed on by the national government to a non-sanctioned entity; or
- (H) assistance to the International Police Task Force for the training of a civilian police force.
- (2) NOTIFICATION.—Every 30 days the Secretary of State, in consultation with the Administrator of the Agency for International Development, shall publish in the Federal Register and/or in a comparable publicly accessible document or internet site, a listing and justification of any assistance that is obligated within that period of time for any country, entity, or canton described in subsection (e), including a description of the purpose of the assistance, project and its location, by municipality.
- (d) FURTHER LIMITATIONS.—Notwithstanding subsection (c)—
- (1) no assistance may be made available by this Act, or any prior Act making appropriations for foreign operations, export financing and related programs, in any country, entity, or canton described in subsection (e), for a program, project, or activity in which a publicly indicted war criminal is known to have any financial or material interest: and
- (2) no assistance (other than emergency foods or medical assistance or demining assistance) may be made available by this Act, or any prior Act making appropriations for foreign operations, export financing and related programs for any program, project, or activity in a community within any country, entity or canton described in subsection (e) if competent authorities within that community are not complying with the provisions of Article IX and Annex 4, Article II, paragraph 8 of the Dayton Agreement relating to war crimes and the Tribunal.
- (e) SANCTIONED COUNTRY, ENTITY, OR CANTON.—A sanctioned country, entity, or canton described in this section is one whose competent authorities have failed, as determined by the Secretary of State, to take necessary and significant steps to apprehend and transfer to the Tribunal all persons who have been publicly indicted by the Tribunal.
- (f) WAIVER.—
- (1) IN GENERAL.—The Secretary of State may waive the application of subsection (a) or subsection (b) with respect to specified bilateral programs or international financial institution projects or programs in a sanctioned country, entity, or canton upon providing a written determination to the Committee on Appropriations and the Committee on Foreign Relations of the Senate and the Committee on Appropriations and the Committee on International Relations of the House of Representatives that such assistance directly supports the implementation of the Dayton Agreement and its Annexes, which include the obligation to apprehend and transfer indicted war criminals to the Tribunal.
- (2) REPORT.—Not later than 15 days after the date of any written determination under paragraph (1) the Secretary of State shall submit a report to the Committee on Appropriations and the Committee on Foreign Relations of the Senate and the Committee on

Appropriations and the Committee on International Relations of the House of Representatives regarding the status of efforts to secure the voluntary surrender or apprehension and transfer of persons indicted by the Tribunal, in accordance with the Dayton Agreement, and outlining obstacles to achieving this goal; and

(3) ASSISTANCE PROGRAMS AND PROJECTS AFFECTED.—Any waiver made pursuant to this subsection shall be effective only with respect to a specified bilateral program or multilateral assistance project or program identified in the determination of the Secretary of State to Congress.

(g) TERMINATION OF SANCTIONS.—The sanctions imposed pursuant to subsections (a) and (b) with respect to a country or entity shall cease to apply only if the Secretary of State determines and certifies to Congress that the authorities of that country, entity, or canton have apprehended and transferred to the Tribunal all persons who have been publicly indicted by the Tribunal.

(h) DEFINITIONS.—As used in this section—
(1) COUNTRY.—The term "country" means
Bosnia-Herzegovina, Croatia, Serbia, and
Montenegro.

(2) ENTITY.—The term "entity" refers to the Federation of Bosnia and Herzegovina, Kosova, and the Republika Srpska.

- (3) CANTON.—The term "canton" means the administrative units in Bosnia and Herzegovina.
- (4) DAYTON AGREEMENT.—The term "Dayton Agreement" means the General Framework Agreement for Peace in Bosnia and Herzegovina, together with annexes relating thereto, done at Dayton, November 10 through 16, 1995.
- (5) TRIBUNAL.—The term "Tribunal" means the International Criminal Tribunal for the Former Yugoslavia.
- (i) ROLE OF HUMAN RIGHTS ORGANIZATIONS AND GOVERNMENT AGENCIES.—In carrying out this section, the Secretary of State, the Administrator of the Agency for International Development, and the executive directors of the international financial institutions shall consult with representatives of human rights organizations and all government agencies with relevant information to help prevent publicly indicted war criminals from benefitting from any financial or technical assistance or grants provided to any country or entity described in subsection (e).
- TO PROHIBIT FOREIGN ASSISTANCE TO THE GOV-ERNMENT OF THE RUSSIAN FEDERATION SHOULD IT ENACT LAWS WHICH WOULD DIS-CRIMINATE AGAINST MINORITY RELIGIOUS FAITHS

SEC. 567. None of the funds appropriated under this Act may be made available for the Government of the Russian Federation, after 180 days from the date of enactment of this Act, unless the President determines and certifies in writing to the Committees on Appropriations and the Committee on Foreign Relations of the Senate that the Government of the Russian Federation has implemented no statute, executive order, regulation or similar government action that would discriminate, or would have as its principal effect discrimination, against religious groups or religious communities in the Russian Federation in violation of accepted international agreements on human rights and religious freedoms to which the Russian Federation is a party.

GREENHOUSE GAS EMISSIONS

SEC. 568. (a) Funds made available in this Act to support programs or activities the primary purpose of which is promoting or assisting country participation in the Kyoto

Protocol to the Framework Convention on Climate Change (FCCC) shall only be made available subject to the regular notification procedures of the Committees on Appropriations.

(b) The President shall provide a detailed account of all Federal agency obligations and expenditures for climate change programs and activities, domestic and international obligations for such activities in fiscal year 2000, and any plan for programs thereafter related to the implementation or the furtherance of protocols pursuant to, or related to negotiations to amend the FCCC in conjunction with the President's submission of the Budget of the United States Government for Fiscal Year 2001: Provided, That such report shall include an accounting of expenditures by agency with each agency identifying climate change activities and associated costs by line item as presented in the President's Budget Appendix: Provided further, That such report shall identify with regard to the Agency for International Development, obligations and expenditures by country or central program and activity.

WITHHOLDING ASSISTANCE TO COUNTRIES VIO-LATING UNITED NATIONS SANCTIONS AGAINST LIBYA

SEC. 569. (a) WITHHOLDING OF ASSISTANCE.—Except as provided in subsection (b), whenever the President determines and certifies to Congress that the government of any country is violating any sanction against Libya imposed pursuant to United Nations Security Council Resolution 731, 748, or 883, then not less than 5 percent of the funds allocated for the country under section 653(a) of the Foreign Assistance Act of 1961 out of appropriations in this Act shall be withheld from obligation or expenditure for that country

- (b) EXCEPTION.—The requirement to withhold funds under subsection (a) shall not apply to funds appropriated in this Act for allocation under section 653(a) of the Foreign Assistance Act of 1961 for development assistance or for humanitarian assistance.
- (c) WAIVER.—Funds may be provided for a country without regard to subsection (a) if the President determines that to do so is in the national security interest of the United States.

AID TO THE GOVERNMENT OF THE DEMOCRATIC REPUBLIC OF CONGO

SEC. 570. (a) None of the funds appropriated by this Act may be provided for assistance for the central Government of the Democratic Republic of Congo until such time as the President reports in writing to the Congress that the central Government is—

- (1) investigating and prosecuting those responsible for human rights violations committed in the Democratic Republic of Congo; and
- (2) implementing a credible democratic transition program.
- (b) This section shall not apply to assistance to promote democracy and the rule of law as part of a plan to implement a credible democratic transition program.

ASSISTANCE FOR THE MIDDLE EAST

SEC. 571. Of the funds appropriated by this Act under the headings "Economic Support Fund", "Foreign Military Financing Program", "International Military Education and Training", "Peacekeeping Operations", for refugees resettling in Israel under the heading "Migration and Refugee Assistance", and for assistance for Israel to carry out provisions of chapter 8 of part II of the Foreign Assistance Act of 1961 under the heading "Nonproliferation, Anti-Terrorism,

Demining and Related Programs", not more than a total of \$5,318,150,000 may be made available for Israel, Egypt, Jordan, Lebanon, the West Bank and Gaza, the Israel-Lebanon Monitoring Group, the Multinational Force and Observers, the Middle East Regional Democracy Fund, Middle East Regional Cooperation, and Middle East Multilateral Working Groups: Provided, That any funds that were appropriated under such headings in prior fiscal years and that were at the time of enactment of this Act obligated or allocated for other recipients may not during fiscal year 2000 be made available for activities that, if funded under this Act, would be required to count against this ceiling: Provided further, That funds may be made available notwithstanding the requirements of this section if the President determines and certifies to the Committees on Appropriations that it is important to the national security interest of the United States to do so and any such additional funds shall only be provided through the regular notification procedures of the Committees on Appropriations: Provided further, That notwithstanding the funding ceiling contained in this section, not to exceed a total of \$100,000,000 may be made available for Jordan from funds appropriated in this Act under the headings "Economic Support Fund" and "Foreign Military Financing Program", in addition to funds otherwise available for Jordan under those or other headings that are subject to the funding ceiling contained in this section.

ENTERPRISE FUND RESTRICTIONS

SEC. 572. Prior to the distribution of any assets resulting from any liquidation, dissolution, or winding up of an Enterprise Fund, in whole or in part, the President shall submit to the Committees on Appropriations, in accordance with the regular notification procedures of the Committees on Appropriations, a plan for the distribution of the assets of the Enterprise Fund.

CAMBODIA

SEC. 573. (a) The Secretary of the Treasury should instruct the United States executive directors of the international financial institutions to use the voice and vote of the United States to oppose loans to the Government of Cambodia, except loans to support basic human needs.

(b) None of the funds appropriated by this Act may be made available for assistance for the Government of Cambodia: *Provided*, That this restriction shall not apply to humanitarian assistance, including assistance for basic education activities.

AUTHORIZATION FOR POPULATION PLANNING

SEC. 574. Not to exceed \$385,000,000 of the funds appropriated in title II of this Act may be available for population planning activities or other population assistance.

FOREIGN MILITARY TRAINING REPORT

SEC. 575. (a) The Secretary of Defense and the Secretary of State shall jointly provide to the Congress by January 31, 2000, a report on all military training provided to foreign military personnel (excluding sales, and excluding training provided to the military personnel of countries belonging to the North Atlantic Treaty Organization) under programs administered by the Department of Defense and the Department of State during fiscal years 1999 and 2000, including those proposed for fiscal year 2000. This report shall include, for each such military training activity, the foreign policy justification and purpose for the training activity, the cost of the training activity, the number of foreign students trained and their units of operation, and the location of the training. In addition, this report shall also include, with respect to United States personnel, the operational benefits to United States forces derived from each such training activity and the United States military units involved in each such training activity. This report may include a classified annex if deemed necessary and appropriate.

(b) For purposes of this section a report to Congress shall be deemed to mean a report to the Appropriations and Foreign Relations Committees of the Senate and the Appropriations and International Relations Committees of the House of Representatives.

KOREAN PENINSULA ENERGY DEVELOPMENT ORGANIZATION

SEC. 576. (a) Of the funds made available under the heading "Nonproliferation, Antiterrorism, Demining and Related Programs", not to exceed \$35,000,000 may be made available for the Korean Peninsula Energy Development Organization (hereafter referred to in this section as "KEDO"), notwithstanding any other provision of law, only for the administrative expenses and heavy fuel oil costs associated with the Agreed Framework.

(b) Of the funds made available for KEDO, up to \$15,000,000 may be made available prior to June 1, 2000, if, thirty days prior to such obligation of funds, the President certifies and so reports to Congress that—

- (1) the parties to the Agreed Framework have taken and continue to take demonstrable steps to implement the Joint Declaration on Denuclearization of the Korean Peninsula in which the Government of North Korea has committed not to test, manufacture, produce, receive, possess, store, deploy, or use nuclear weapons, and not to possess nuclear reprocessing or uranium enrichment facilities;
- (2) the parties to the Agreed Framework have taken and continue to take demonstrable steps to pursue the North-South dialogue:
- (3) North Korea is complying with all provisions of the Agreed Framework;
- (4) North Korea has not diverted assistance provided by the United States for purposes for which it was not intended; and
- (5) North Korea is not seeking to develop or acquire the capability to enrich uranium, or any additional capability to reprocess spent nuclear fuel.
- (c) Of the funds made available for KEDO, up to \$20,000,000 may be made available on or after June 1, 2000, if, thirty days prior to such obligation of funds, the President certifies and so reports to Congress that—
- (1) the effort to can and safely store all spent fuel from North Korea's graphite-moderated nuclear reactors has been successfully concluded:
- (2) North Korea is complying with its obligations under the agreement regarding access to suspect underground construction;
- (3) North Korea has terminated its nuclear weapons program, including all efforts to acquire, develop, test, produce, or deploy such weapons; and
- (4) the United States has made and is continuing to make significant progress on eliminating the North Korean ballistic missile threat, including further missile tests and its ballistic missile exports.
- (d) The authorities of sections 451 and 614 of the Foreign Assistance Act of 1961, as amended, may not be used to authorize or provide assistance—
- (1) to North Korea for purposes related to the Agreed Framework:

(2) to KEDO in excess of the amount made available under subsection (a); or

(3) that cannot be provided due to any funding ceiling, prohibition, restriction, or condition on release of funds that is contained in subsections (a), (b), or (c).

(e) The President may waive the certification requirements of subsections (b) and (c) if the President determines that it is vital to the national security interests of the United States and provides written policy justifications to the appropriate congressional committees prior to his exercise of such waiver. No funds may be obligated for KEDO until 30 days after submission to Congress of such waiver.

(f) The Secretary of State shall submit to the appropriate congressional committees a report (to be submitted with the annual presentation for appropriations) providing a full and detailed accounting of the fiscal year 2001 request for the United States contribution to KEDO, the expected operating budget of the KEDO, to include unpaid debt, proposed annual costs associated with heavy fuel oil purchases, and the amount of funds pledged by other donor nations and organizations to support KEDO activities on a per country basis, and other related activities.

AFRICAN DEVELOPMENT FOUNDATION

SEC. 577. Funds made available to grantees of the African Development Foundation may be invested pending expenditure for project purposes when authorized by the President of the Foundation: *Provided*, That interest earned shall be used only for the purposes for which the grant was made: Provided further, That this authority applies to interest earned both prior to and following enactment of this provision: Provided further, That notwithstanding section 505(a)(2) of the African Development Foundation Act, in exceptional circumstances the board of directors of the Foundation may waive the \$250,000 limitation contained in that section with respect to a project: Provided further, That the Foundation shall provide a report to the Committees on Appropriations in advance of exercising such waiver authority.

PROHIBITION ON ASSISTANCE TO THE PALESTINIAN BROADCASTING CORPORATION

SEC. 578. None of the funds appropriated or otherwise made available by this Act may be used to provide equipment, technical support, consulting services, or any other form of assistance to the Palestinian Broadcasting Corporation.

NOTIFICATION ON THE USE OF OPERATING EXPENSES

SEC. 579. None of the funds appropriated under the heading "Operating Expenses of the Agency for International Development" may be made available to finance the construction (including architect and engineering services), purchase, or long-term lease of offices for use by the Agency for International Development, except as provided through the regular notification procedures of the Committees on Appropriations.

IRAQ OPPOSITION

SEC. 580. Notwithstanding any other provision of law, not to exceed \$10,000,000 of the funds appropriated by this Act under the heading "Economic Support Fund" may be made available for political, economic, humanitarian, and associated support activities for Iraqi opposition groups designated under the Iraq Liberation Act (Public Law 105-338).

$\begin{array}{c} \text{AGENCY FOR INTERNATIONAL DEVELOPMENT} \\ \text{BUDGET SUBMISSION} \end{array}$

SEC. 581. Beginning with the fiscal year 2001 Budget, the Agency for International

Development shall submit to the Committees on Appropriations a detailed budget for each fiscal year. The Agency budget shall contain the estimated levels of obligations for the current fiscal year and actual levels for the two previous years, and the President's request for new budget authority and estimate of carryover obligational authority for the budget year. Budget data shall be disaggregated by program and activity for each bureau, field mission, and central office. Staff levels shall be provided and identified by program. The Agency shall submit to the Committees on Appropriations a proposed budget format no later than October 31, 1999, or 30 days after the enactment of this act, whichever occurs later.

SENSE OF CONGRESS CONCERNING THE MURDER OF FOUR AMERICAN CHURCHWOMEN IN EL SALVADOR

SEC. 582. (a) FINDINGS.—Congress makes the following findings.

- (1) The December 2, 1980 brutal assault and murder of four American churchwomen by members of the Salvadoran National Guard was covered up and never fully investigated.
- (2) On July 22 and July 23, 1998, Salvadoran authorities granted three of the National Guardsmen convicted of the crimes early release from prison.
- (3) The United Nations Truth Commission for El Salvador determined in 1993 that there was sufficient evidence that the Guardsmen were acting on orders from their superiors.
- (4) In March 1998, four of the convicted Guardsmen confessed that they acted after receiving orders from their superiors.
- (5) Recently declassified documents from the State Department show that United States Government officials were aware of information suggesting the involvement of superior officers in the murders.
- (6) United States officials granted permanent residence to a former Salvadoran military official involved in the cover-up of the murders, enabling him to remain in Florida.
- (7) Despite the fact that the murders occurred over 17 years ago, the families of the four victims continue to seek the disclosure of information relevant to the murders.
- (b) SENSE OF CONGRESS.—It is the sense of Congress that—
- (1) information relevant to the murders should be made public to the fullest extent possible;
- (2) the Secretary of State and the Department of State are to be commended for fully releasing information regarding the murders to the victims' families and to the American public, in prompt response to congressional requests;
- (3) the President should order all other Federal agencies and departments that possess relevant information to make every effort to declassify and release to the victims' families relevant information as expeditiously as possible;
- (4) in making determinations concerning the declassification and release of relevant information, the Federal agencies and departments should presume in favor of releasing, rather than of withholding, such information; and
- (5) the President should direct the Attorney General to review the circumstances under which individuals involved in either the murders or the cover-up of the murders obtained residence in the United States, and the Attorney General should submit a report to the Congress on the results of such review not later than January 1, 2000.

KYOTO PROTOCOL

SEC. 583. None of the funds appropriated by this Act shall be used to propose or issue

rules, regulations, decrees, or orders for the purpose of implementation, or in preparation for implementation, of the Kyoto Protocol, which was adopted on December 11, 1997, in Kyoto, Japan, at the Third Conference of the Parties to the United States Framework Convention on Climate Change, which has not been submitted to the Senate for advice and consent to ratification pursuant to article II, section 2, clause 2, of the United States Constitution, and which has not entered into force pursuant to article 25 of the Protocol.

CONTRIBUTIONS TO UNITED NATIONS POPULATION FUND

SEC. 584. (1) LIMITATIONS ON AMOUNT OF CONTRIBUTION.—Of the amounts made available under "International Organizations and Programs", not more than \$25,000,000 for fiscal year 2000 shall be available for the United Nations Population Fund (hereinafter in this subsection referred to as the "UNFPA").

(2) PROHIBITION ON USE OF FUNDS IN CHINA.—None of the funds made available under "International Organizations and Programs" may be made available for the UNFPA for a country program in the People's Republic of China.

(3) CONDITIONS ON AVAILABILITY OF FUNDS.—Amounts made available under "International Organizations and Programs" for fiscal year 2000 for the UNFPA may not be made available to UNFPA unless—

- (A) the UNFPA maintains amounts made available to the UNFPA under this section in an account separate from other accounts of the UNFPA;
- (B) the UNFPA does not commingle amounts made available to the UNFPA under this section with other sums; and
 - (C) the UNFPA does not fund abortions. (4) REPORT TO CONGRESS AND WITHHOLDING
- (A) Not later than February 15, 2000, the Secretary of State shall submit a report to the appropriate congressional committees indicating the amount of funds that the United Nations Population Fund is budgeting for the year in which the report is submitted for a country program in the People's

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Republic of China.

(B) If a report under subparagraph (A) indicates that the United Nations Population Fund plans to spend funds for a country program in the People's Republic of China in the year covered by the report, then the amount of such funds that the UNFPA plans to spend in the People's Republic of China shall be deducted from the funds made available to the UNFPA after March 1 for obligation for the remainder of the fiscal year in which the report is submitted.

This Act may be cited as the "Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2000".

AMENDMENT NO. 1 OFFERED BY MR. MOAKLEY

Mr. MOAKLEY. Mr. Chairman, I offer an amendment.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 1 offered by Mr. MOAKLEY: At the end of the bill, insert after the last section (preceding the short title) the following:

LIMITATION ON ASSISTANCE FOR SCHOOL OF THE $$\operatorname{AMERICAS}$$

SEC. None of the funds appropriated or otherwise made available by this Act may be used for programs at the United States Army School of the Americas located at Fort Benning, Georgia.

Mr. CALLAHAN. Mr. Chairman, I ask unanimous consent that the amendment be limited to 1 hour of debate divided equally between a proponent and opponent of the amendment.

The CHAIRMAN. Does the gentleman include "and all amendments thereto"? Mr. CALLAHAN. Yes, Mr. Chairman. The CHAIRMAN. Is there objection to the request of the gentleman from

Alabama?

Ms. PELOSI. Reserving the right to object, Mr. Chairman, I just sought recognition to concur with the gentleman's request with the approval of the maker of the amendment, the gentleman from Massachusetts (Mr. MOAKLEY).

Mr. MOAKLEY. I approve.

Ms. PELOSI. Mr. Chairman, I withdraw my reservation of objection.

The CHAIRMAN. Is there objection to the request of the gentleman from Alabama?

There was no objection.

The CHAIRMAN. The gentleman from Massachusetts (Mr. MOAKLEY) is recognized for 30 minutes.

Mr. MOAKLEY. Mr. Chairman, I yield myself such time as I may consume.

I thank the gentleman from Alabama for allowing this time allotment.

Mr. Chairman, I am sure that many people are very surprised to see me fighting to close the School of Americas, but 10 years ago I got to know people from another part of the world, people who have such a love for family, such a passion for life, and despite their many, many hardships, that I still cannot forget them, though my work in that country is through.

On November 16, 1989, at the University of Central America in El Salvador six Jesuit priests, their housekeeper and their 15 year-old daughter were pulled from their beds, forced to lie on the ground, and executed in cold blood. At that time, Mr. Chairman, El Salvador was in the midst of a horrible civil war. The United States had sided with the Salvadoran government, and we had sent the Salvadoran military a total of \$6 billion.

Those murders, murders of men of God and innocent women, shocked the entire world, and Congress wanted to know exactly what was going on in El Salvador. Speaker Foley called for a Congressional investigation and asked me to head it up. My top staff personnel, a Congressman, JIM McGOVERN, and I traveled to El Salvador to investigate these murders. For 2 years we held meetings, conducted interviews, dug around. We learned that the Salvadoran soldiers not only committed the massacre but also were ordered to do so by the people at the highest levels of their military command who then engaged in a massive cover-up reaching the highest levels of Salvadoran government, the very same Salvadoran government, Mr. Chairman, to whom

we were sending billions and billions of in the civil war in Guatemala that left dollars.

After the Moakley Commission report was made public, we eventually cut off all military aid to El Salvador. Soon afterwards, that civil war ended.

But, Mr. Chairman, today, 10 years later, our work towards human rights in Central America has not ended. In addition to learning who committed the Jesuit murders, we learned that 19 of those 26 implicated in those murders were graduates of the School of Americas. Let me repeat, Mr. Chairman. Nineteen of those 26 implicated in the Jesuit murders were graduates of the School of Americas.

The School of Americas is a United States Army school run in Fort Benning, Georgia, that trains approximately 2,000 Latin American soldiers every year. The classes they teach include combat skills, commando tactics, military intelligence, and torture techniques, and this education comes at a very high price. The School of Americas costs the United States taxpayers \$20 million every year, and that is what we are trying to stop here tonight, Mr. Chairman.

My colleagues and I are offering an amendment which will stop any money in the bill from being used to support the School of Americas. We are standing today and saying enough is enough; it is time to close down the school once and for all. Because, Mr. Chairman, its graduates were not only involved in the Jesuit murders, the School of Americas graduates raped and killed four American church women.

They assassinated Archbishop Romero while offering mass. The School of Americas graduates massacred 900 innocent civilians in El Mozote. And School of Americas graduates were implicated in the Trujillo chain-saw massacres, in which at least 107 villagers were tortured and murdered. Manuel Noriega, the infamous Panamanian dictator, is a graduate of the School of Americas as were one-third of General Pinochet's officials. Mr. Chairman, just 2 months ago, General Rito Del Rio was expelled from the Columbian military because his human rights violations were so horrible. He also is a graduate of the School of the Americas.

Mr. Chairman, the list goes on and on and on. Put simply, the School of Americas has trained some of the most brutal assassins, some of the cruelest dictators, some of the worst abusers of human rights that the western hemisphere has seen, and I think it is time for the United States of America to admit its mistakes and remove this horrible blemish from our military establishment because if we do not stand for human rights in Georgia, how can we possibly expect to promote them anywhere else in the world?

This spring, President Clinton was forced to apologize for our involvement

in the civil war in Guatemala that left 200,000 civilians dead. How many more times will our President have to apologize to the people of Central America before we close the school?

Some people say the school is changed. They say it trains people in drug interdiction. In fact, 8 percent of the students that even attend the antidrug courses, a dozen of those who did in the past have been also tied to drug trafficking.

Mr. Chairman, the fact remains every day this school is open, every day it trains people in torture techniques and commando tactics is a day too many.

Human rights are the foundation on which our country was created. We shed blood over those principles. We fought wars and sacrificed lives to protect them. Why would we want to export anything less to the rest of the world?

I urge my colleagues to take a stand for those without a voice, take a stand for human rights, take a stand for human decency, and shut down that School of Americas. Our Founding Fathers would expect nothing else.

Mr. Chairman, I reserve the balance of my time.

The CHAIRMAN. The gentleman from Alabama (Mr. CALLAHAN) is recognized for 30 minutes in opposition to the amendment offered by the gentleman from Massachusetts (Mr. MOAKLEY).

Mr. CALLAHAN. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, for the past 4 years on every occasion that this bill has come to the floor since I have been chairman of the Subcommittee on Foreign Operations, Export Financing and Related Programs we have had this debate, and every year the proponents of the amendment such as the gentleman from Massachusetts (Mr. MOAKLEY), a man that I greatly admire from Massachusetts, brings out the same stale points about the facts and the rationale and the reasons for closing down the School of Americas, and certainly the motives with which he brings this amendment are good motives. None of us support the atrocities that were committed by the members of certain Latin American countries during times of war. Some of those people indeed did go and did attend and did graduate from the School of Americas, but we cannot condemn the School of Americas forever for something that happened 15 or 20 years ago.

This does not mean that if we do not agree with the gentleman from Massachusetts (Mr. Moakley) that his motive is not noble. It simply means that the school has cleaned up its act.

I have sent our staff members of our committee about four times to make absolutely certain that the School of Americas does not teach, does not encourage terrorism or the violation of human rights in any manner, and I have promised to those people who are opposed to the School of Americas: "If you will bring me one iota that indicates that the curriculum at the School of Americas is doing anything to the contrary, that I myself will close them down because I will not include funding in my bill if indeed they are." But, Mr. Chairman, they are not. Those are the real facts.

The only thing that we hear year after year is the atrocities that were committed decades ago by graduates of that school. The unibomber went to Harvard. Do we say we ought to close Harvard down because the unibomber committed all the atrocities? No. We only say this each and every year about the School of Americas.

Mr. Chairman, the chairman of the Joint Chiefs of Staff and the Secretary of Defense has contacted us as late as today, pleading with us, telling us that this is indeed crucial to our own national security because this is the only school where we can bring these new military leaders and military people to the United States and talk to them in Spanish, a language they can comprehend, a language that they will be able to then go back and to express their concerns for human rights.

So this issue is decades old, there is no change in the debate. Each year the Congress has rejected this amendment, to close down the school, and I would urge the Members of Congress to take heed to what the Secretary of Defense tells us, that what every chairman of every area of our military has communicated with us: Please do not take away this instrument of peace that we have in establishing an ability to bring these people to the United States and to teach them about democracy, to teach them about human rights.

This bill only includes \$2 million, a very small amount of money for the amount of debate that has taken place on this for the last several years. I would urge my colleagues to listen to the military experts, to the professionals who have to run our military, who will have to send our military to Central America or to South America in the event of any uprising, and we need this cooperative working relationship with these people, and we need, indeed, to instruct them in human rights and as well as the military, and that was that we instruct them.

Mr. Chairman, I yield 3 minutes to the gentleman from New York (Mr. GILMAN), chairman of the Committee on International Relations.

Mr. GILMAN. Mr. Chairman, I am pleased to join our chairman, the gentleman from Alabama (Mr. CALLAHAN) in rising in opposition to the amendment by the gentleman from Massachusetts (Mr. Moakley). It is in our national interest to see that the militaries of Central and South American countries play a positive role in that

region's fragile democratic societies. Our Army School of the Americas serves our national interest and deserves our support, not our scorn.

I do not believe that anyone intends to suggest that our good men and women in the uniform are deliberately training people to commit human rights abuses. Accordingly, I have encouraged dialogue between the school and its critics.

Donnie Marshall, the acting administrator for the DEA, recently noted that, and I quote: The School of the Americas plays an important role in supporting our efforts to stop the flow of illegal drugs into the United States, close quote. General Serrano, the highly respected Director General of the Columbian National Police last year informed our Committee on International Relations, and I quote: The School of the Americas trains our reaction forces in fighting narcotics trafficking with excellent result, and I am a witness to the fact that it is a very valuable instrument for training our men to carry out the antinarcotics fight, close quote.

I have sent my staff delegation to the School of the Americas twice in the past year to fully examine the school's operations; and in response to Congressional oversight, the School of the Americas has made a real effort to strengthen its curriculum. The school's commandant, Colonel Glenn Weidner, reports that, and I quote: Every student in every one of the 55 courses taught by this school receives between 8 and 40 hours of formal human rights instruction depending on course length.

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"Classroom instruction is followed up with practical application in field and map-based exercises throughout each course. No other Department of Defense school provides as much human rights training to foreign or U.S. students."

Prudent restrictions have been implemented at the school to make sure the students are screened for actual and alleged human rights violations.

Just as we do not close down our police academies when any one of our cops turns bad, neither should we throw away one of the important constructive tools we have for influencing Latin America's militaries for the good.

Accordingly, let us not throw out the whole barrel of apples because of a few bad apples. I urge my colleagues to oppose the Moakley amendment.

Mr. MOAKLEY. Mr. Chairman, I yield such time as he may consume to the gentleman from Florida (Mr. Scarborough), the coauthor of the amendment.

Mr. SCARBOROUGH. Mr. Chairman, I thank the gentleman from Massachusetts for yielding me this time.

Let me say, hearing the words of the gentleman from Alabama and also the gentleman from New York, I certainly respect their beliefs on human rights. their beliefs to fight for human rights. I just know that on this issue, reasonable minds can differ, and they do. I differ with my good friend from Massachusetts on several issues. But human rights, as far as I am concerned, really does not have any ideological barriers. Whether we are talking about Sudan, whether we are talking about China, or whether we are talking about Central America, I think we have to fight for human rights.

Mr. Chairman, I even, I am sure, would disagree violently on what happened in the 1980s. I believe what happened in the 1980s was Ronald Reagan's fight for freedom in Central America. But at the same time, the Cold War is over. Soviet intervention in Central America has ended. In fact, the Soviet Union has ended. Now is the time we can all fight and join together for freedom, to bring freedom to Central America.

While the Cold War may be over, the School of the Americas' abuses are not. The United Nations Commission reports that the School of the Americas grads are continuing to assassinate, continuing to murder. In fact, it continued in 1998. The United States State Department reports that murders and torture by SOA grads continue. In fact, in May of 1998, the Colombian Army formally disbanded the 20 Brigade for its involvement in human rights abuses, including targeted killings of civilians. The commander of the brigade at the time was yet another SOA graduate.

As the New York Times wrote, "An institution so clearly out of tune with American values should be shut down without delay."

As I said before, whether we are talking about human rights abuses in China or in Central America, or in Sudan or Saudi Arabia, America must, once again, become what Ronald Reagan called a city shining brightly on a hill for all the world to see. Shining for freedom and shining for the exportation of American principles, and not what the School of the Americas has stood for, for the past 20 years.

So I thank the gentleman from Massachusetts again for bringing up this amendment, as the gentleman from Rhode Island (Mr. Kennedy) has done the past several years, and I am pleased once again to support it. I think now is the year we should all band together and defund the School of the Americas.

Mr. CALLAHAN. Mr. Chairman, I yield 6 minutes to the gentleman from Georgia (Mr. BISHOP) who, incidentally, was born in Mobile, Alabama, my hometown. My hometown has a college named after his distinguished father, S.D. Bishop, Bishop State Community College in Mobile.

Mr. BISHOP. Mr. Chairman, the exercise we are engaged in this evening is shameful. It is shameful because the horrendous accusations that have been brought against the Army's School of the Americas and, more specifically, against the civilian and military men and women who have taught there. have been proven to be false. There is no reasonable question about this. None at all.

The accusations about teaching murder and torture and participating in a prolonged conspiracy to commit atrocities and destroy democracy are based on pure propaganda and not on the facts. Anyone who bothers to look at the record can come to no other conclusion.

During this decade, there have been 12 investigations of the school. Mr. Chairman, 12, more than 1 a year. These investigations probed school's curriculum, the texts it uses; questioned many hundreds of graduates and faculty members, past and present; examined the human rights abuses involving some of the school's graduates; and made a real determination about how many graduates have gone bad and how many have been involved in the emergence of democracy in Latin America.

All came to the same conclusion: these charges are false. In fact, the school is doing just the opposite. It is promoting human rights and democratic principles, helping fight the war against drugs, and effectively serving as an instrument of pro-democratic U.S. foreign policy in our own hemisphere.

One of these investigations, Mr. Chairman, was conducted by the General Accounting Office at the direction of our former colleague from California, Ron Dellums. The GAO dug long and hard and eventually recommended improvements that have, in fact, been implemented. But according to the GAO, there is no question that the charges were unfounded. When Ron Dellums asked the GAO to dig some more, the agency did so and reconfirmed its findings.

Do those who continue to make these charges really think that the GAO is a part of a cover-up?

Overseeing the school is a distinguished Board of Visitors that includes noted human rights figures like Mr. Steve Schneebaum. Do we really think they too are involved in a cover-up?

The fact is that those who persist in accusing the school of promoting criminal and evil conduct are turning their backs on the facts. Unfortunately, the leaders of the School of the Americas Watch do not care about the truth. They decided long ago to place the blame for the horrible atrocities that have taken place in Latin America on the United States, and the School of the Americas has served as a convenient propaganda target and whipping boy.

act on the truth, not on the misinformation that continues to deluge us.

We have heard statements implying that the overwhelming majority of the school's 60,000 graduates have been guilty of abuses. A few may have been, but what the record actually shows is that the overwhelming majority have not been involved in human rights abuses and have instead supported democracy. The school's proponents never mention the graduates who played prominent roles in preventing a military takeover during the recent presidential impeachment in Paraguay, or the graduates who helped prevent a coup during a constitutional crisis in Ecuador not long ago, or those who served on the delegations that resolved a border dispute that almost ignited a devastating war between Peru and Equador, or thousands of others who have been on the front lines of democracy in Latin America.

Opponents claim students really do not get human rights training, which is not true. Every student receives extensive human rights instruction. They claim students do not get antidrug training. This is also wrong.

One "Dear Colleague" claimed that the Guatemalan Truth Commission found the school accountable for human rights violations that occurred during a conflict that cost many lives. In fact, the Commission's report made no such claim. This, too, is just wrong.

My plea is simply this: cast your vote on the basis of information that has been documented and substantiated. and not on charges that have been proven false.

Mr. Chairman, the School of the Americas provides the most advanced military human rights training in the world. For a relatively small investment, it makes a real contribution in reducing the flow of illicit drugs into our country. As an instrument of foreign policy, every administration, Republican and Democratic alike, has testified that the school plays a vitally important and effective role.

I ask my colleagues to support the truth. Vote against this amendment by our distinguished colleague from Massachusetts, and continue the modest funding for a program that, in fact, is advancing the cause of human rights and representative democracy in our area of the world. Base your decision not on innuendo, but on fact. I ask my colleagues to kill this amendment and support democracy here in the Western Hemisphere.

Mr. MOAKLEY. Mr. Chairman, I yield myself such time as I may consume.

If the gentleman at the microphone claims that this is a propaganda thing, then it really fooled a lot of people when those 19 soldiers killed those six Jesuits: when the two out of three soldiers were cited for the assassination of

But it is our job, yours and mine, to El Salvador's Archbishop Oscar Romero; when the 10 of the 12 were cited for the El Mozote, El Salvador massacre of 900 villagers. That was a great propaganda scheme. A lot of people were fooled by it. The El Salvador squad leader, death Roberto D'Aubuisson. These were great propagandas. These are all truth; they are all substantiated from the Truth Mission of the U.N.

Mr. Chairman, I yield 3 minutes to the gentleman from Georgia (Mr. LEWIS).

Mr. LEWIS of Georgia. Mr. Chairman, I want to thank my friend and my colleague, the gentleman from Massachusetts (Mr. Moakley), for his leadership and his vision on this issue. Mr. Chairman, it is very difficult for me to come here tonight and to differ with my friend, my colleague and my brother from Georgia (Mr. BISHOP), but I must.

Mr. Chairman, it is time to close the doors of the United States Army School of the Americas at Fort Benning. The school has not served as a bridge between the United States and our Latin American neighbors. It has been a barrier to bringing peace and democracy to the region. Too many of the school's graduates have committed human rights abuses and unspeakable acts of violence against their own people.

For too long, the United States aided and abetted Latin America dictatorships that repressed human rights and even murdered their own citizens. As a Nation, we made a mistake, and we should admit it. We made a mistake. The President of the United States went to Latin America and said, we made a mistake. I apologize. We made a mistake.

Today, we have an opportunity, we have the capacity, we have the ability to right that wrong. We can be sure, and we must close the School of the Americas.

As we enter the new millennium, we deserve better than the School of the Americas. We deserve an institution that promotes our fundamental belief of democracy, peace, and human rights. The School of the Americas diminishes each and every one of these values. It diminishes us all. We should teach people the value of peace and democracy, not of war and dictatorship. Closing the School of the Americas is the right thing to do. It is good for democracy. It is good for the cause of peace.

Mr. Chairman, it is time to close the School of the Americas. It is the right thing to do. Let us do it.

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Mr. CALLAHAN. Mr. Chairman, I yield 3 minutes to the gentleman from Indiana (Mr. Souder).

Mr. SOUDER. First, Mr. Chairman. let me say that we hear a lot of passionate speeches, but I think they are almost like on a different subject.

The fact is that we have brought democracy and freedom to most of Latin America when it used to be a sea of totalitarian dictatorships. Some still have further to move, but part of it is because we have tried to reform their military, to understand the principles of George Washington stepping aside; that the militaries are not supposed to usurp and dominate the political powers of their countries.

To some degree, we are refighting the eighties that are over. Furthermore, as I have been at Fort Benning, as well as visiting in Peru and Bolivia and Colombia and Mexico, and with many people who have gone through this program four times in the last 4 years, they have learned that you cannot just go in and shoot down people who disagree, you have to try to reach them. Where did they learn that? From us.

The Clinton administration in the last few years, I will grant, has been more aggressive in teaching human rights, or criticizing their own administration as they have tried to broaden out.

As to this argument about the Jesuits, quite frankly, that was a terrible tragedy. We should never have been any part of anything to do with it. But let us make something clear, the United States government did not do that and did not authorize that. I feel terrible for the people Ted Bundy killed, but I do not blame the University of Washington, where he went.

I do not blame the Unabomber for having attended the University of Michigan. I do not blame the Trinity College, Cambridge University, for Kim Philby, Donald McLean, Burgess and Blunt, all traitors. I do not blame Bronx Community College for the Son of Sam. I do not blame Ohio State University for Jeffrey Dahmer.

Just because they went to universities and might have even learned skills that quite frankly helped them do their terrible crimes, writing, communicating, and so on, does not mean that the purpose of those universities was to teach them the things that they did wrong.

It is insulting to this government, because the whole case that all this spins around is one document that supposedly was used in one classroom that somebody brought in that was in Spanish, and when we found it, we took it out, and do not even know that it was used in the classroom.

The second part of the case are people who committed crimes, and they have attended the school. We have tried to work with the school to do better tracking, to do better screening. That is what we need to be addressing.

Ironically, this is one of the only ways, through the Spanish language, to reach the lower educated and low-income parts of their military in their country. We do training, but we do training in other bases of officers. We

do not reach out to the masses who are in fact in debatable practices, sometimes, in non-narcotics areas. But basically, we are teaching them that they have to do it better and follow procedures. We are not teaching them to violate human rights. I find it insulting.

One last comment is that I think that this is arguably the centerpiece of our antidrug war in the world, because we cannot patrol the entire world. What we can do is teach people how to do a better job following the principles of democracy and human rights, the limitations of the military around the world.

While I have skepticism about our government, I think it is demeaning to this President and the Vice President, the people in our Armed Forces, to think that they are actually training people for the deliberate purpose of killing others, outside the normal procedures of war.

Mr. MOAKLEY. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I wish the gentleman was with me when I saw the brains of Jesuits being scraped off the wall as a result of being killed by some of the graduates of the School of the Americas, if he thinks this is propaganda.

Mr. Chairman, I yield 5 minutes to the gentleman from Massachusetts (Mr. McGovern), who at the time was my chief investigator in El Salvador when we discovered who the killers were of those Jesuits.

Mr. McGOVERN. Mr. Chairman, I rise in strong support of the Moakley-Scarborough amendment to shut down the School of the Americas. Nearly a decade ago I had the privilege of working for the dean of the Massachusetts delegation, the gentleman from Massachusetts (Mr. Moakley), in investigating the murders of 6 Jesuits priests, their housekeeper, and her teenaged daughter at the University of Central America in El Salvador.

I knew four of these priests. I worked with them on human rights issues during the long war in El Salvador. I knew their work in support of the poor, in education, in support of negotiating an end to the war. I joked with them. Believe it or not, I even sang songs with them. I ate at their table. I saw them receive honors and awards for their work on behalf of peace and human rights.

Like the rest of America, I woke up on November 16, 1989, to photos and news footage of their blood-splattered bullet-ridden bodies lying on the ground outside their home, dead, murdered, forced out of their beds in the middle of the night, forced to the ground with high-powered U.S. rifles put to their heads, their brains blown out across the yard.

Mr. Chairman, these images haunt me. They should haunt all of us. They should certainly haunt the U.S. Army School of the Americas, because when the facts of this came out, 19 of the 26 soldiers who murdered these men and women were graduates of the School of the Americas.

In the past 10 years, not once, not once, Mr. Chairman, have I heard anyone from the School of the Americas, the U.S. Army, or the Pentagon express any regret or concern about any possible role they might have played in relation to these murders, not on the record or off the record, not in private, nothing. All we ever hear from the School of the Americas and the Secretary of the Army and everyone else in the military establishment are rationalizations about a few bad apples. How many bad apples does it take before we shut this school down?

It is not just El Salvador or Guatemala in the past, it is today. It is today in Colombia, it is today in Peru, it is today in Bolivia. Every single time the United Nations or human rights groups analyze which military officers are the major human rights abusers, they find the overwhelming majority have been trained by the U.S. Army School of the Americas.

Let me be clear, these are not reports by the Pentagon or the school, these reports are generally made by human rights advocates, who place themselves in great danger in order to determine who among their militaries are responsible for ordering and carrying out atrocities against the civilian population.

In fact, the School of the Americas has never attempted to track the actions of its graduates. In fact, it has refused to carry out an independent review of its graduates. It simply does not want to know.

I do not know when each of my colleagues last traveled to Central America, but I urge them to go and talk to the people in the churches, to religious workers, to human rights workers, to labor leaders, and to just average folks. Ask them about the School of the Americas. Almost without exception, they will point out that the school is part of the problem with U.S. policy.

Do not ask government officials beholden to U.S. aid, do not ask the Latin American generals, do not ask the Pentagon. Of course they support the school. They have to. It is their job, or their junket. Ask the people of Latin America. Go to the villages that have suffered military oppression.

This school is a blemish on the image of the United States among the people of Latin America. There are better ways to train members of the Latin American military. There are better ways to build relationships. Every year the United States carries out training programs and leadership development throughout Latin America that involve tens of thousands of Latin American military officers and enlisted personnel. We do not need the School of

the Americas to do the training. There are other ways, better ways. A couple of small buildings on the huge base of Fort Benning could be put to better use and for other purposes.

Nothing can bring back my friends from the dead, but I have walked on the ground where they died, and I refuse to vote for a single penny more of taxpayer dollars for the school that trained their killers and that continues to train military officers who harm and kill innocent people in Latin America.

This is a vote of values. This is a vote of conscience. This is the time to shut down the School of the Americas. The time is now. I urge my colleagues to vote for the Moakley-Scarborough amendment. It is the right thing to do.

Mr. CALLAHAN. Mr. Chairman, I yield 4 minutes to the gentleman from Nebraska (Mr. BEREUTER).

Mr. BEREUTER. Mr. Chairman, I rise in strong opposition to the amendment offered by the distinguished gentleman from Massachusetts (Mr. MOAKLEY) to close the U.S. Army School of the Americas.

The gentleman from Georgia (Mr. BISHOP) is right, this is pure propaganda. Never has there been such a misguided, concerted propaganda effort against an organ of the United States government.

What bothers me, what saddens me, is the emotion, obviously deep emotion, because of the atrocities that affected the Maryknoll nuns, the Jesuit priests, the Archbishop Romero. This emotion would cause us to do irrational things.

It is time to leave behind this debate. I would say to my colleague, the gentleman from Massachusetts (Mr. McGovern), the gentleman who just spoke, nothing will bring back the gentleman's friends. Those people were killed by men who did not receive their training to kill at the School of the Americas. He is on a mission from the 1980s. That mission today is misguided.

Mr. Chairman, as many of my colleagues are aware, there is this concerted effort to discredit the U.S. Army School of the Americas, the persistent use of outdated arguments of what the members consider to be a misreading of the record of outstanding service of nearly all of the school's graduates.

The School of the Americas, of course, is a key foreign policy tool for the United States in Latin America and the Caribbean. It helps to shape the region's leadership and environment in ways that are favorable to American interests. The school is also an integral part of the U.S. Southern Command's engagement strategy for the region.

At the end of the Cold War the attendant shift in U.S. national security strategy from containment to engagement and enlargement, and the emergence of new challenges to U.S. security interests, clearly has transformed

many of America's institutions. Like most military institutions, the U.S. School of the Americas has undergone substantial changes.

I would say to my colleague, the gentleman from Georgia, this organization is not a mistake. It leads for democracy, not against it. It has emerged over the Cold War period with a revitalized and strengthened mission that promotes democracy, civilian control of the military, and respect for human rights. The change in mission has driven a corrresponding shift in the school's curriculum.

Today the School of the Americas emphasizes drug interdiction and eradication, humanitarian assistance and demining operations, civil-military relations, ethical, legal, and operational perspectives pertaining to human rights, democratic issues sustainment, and the conduct of peacekeeping and broader operations. With that as the kind of curriculum, it is no wonder that the officers and men involved in the School of the Americas, members of the United States Army, are insulted when they are charged with leading to the kind of abuses that are suggested as coming from their grad-

Opponents of the school have indicted it is responsible for or complicit in many of the human rights abuses committed in Latin American countries. The facts are that in the School of the Americas 53-year tenure, during which it has graduated over 60,000 students, a small fraction of 1 percent of those students have ever been linked to human rights violations.

The lessons of the school did not take for these people, but probably nothing would have changed those evil and illegal inclinations.

Do all the graduates of our leading religious universities and colleges lead exemplary lives when they graduate? Of course they do not. The students of the School of the Americas committed violence in spite of, not because of what they learned at the School of the Americas.

Recent retired military officers trained at the school have included ten Latin American heads of State, 37 cabinet members, and over 100 chiefs of the Armed Forces and Chiefs of Staff of the services. General Jaime Guzman, a graduate, the minister of defense of El Salvador, has made heroic strides toward the elimination of human rights abuses by that Nation's military forces, a force that during the 1980s numbered abuses in the range of 2,000 per month.

Ironically, a direct benefit of the scrutiny of the school, including the scrutiny of the gentleman from Massachusetts, and I commend him for it, has resulted in very positive changes.

I oppose the gentleman's amendment. I ask my colleagues to do likewise.

Mr. MOAKLEY. Mr. Chairman, I yield 3 minutes to the gentlewoman from California (Ms. Lee).

Ms. LEE. Mr. Chairman, I rise in strong support of the Moakley amendment to prohibit the continued funding of the United States Army School of the Americas. I thank the gentleman from Massachusetts (Mr. MOAKLEY) for his courageous leadership.

This is not pure propaganda. Those of us who defend human rights in the world know that the School of the Americas' training has been strongly connected to a deplorable amount of atrocities in the world. Sixty percent of the military officers cited for human rights violations in El Salvador by the 1992 report of the United National Truth Commission are School of the Americas graduates. In Columbia, 50 percent of the 247 military officers cited for abuses in a definitive 1998 publication are School of the Americas graduates.

What have these graduates been taught? They have learned the most sophisticated ways to commit torture, excessive abuses, and kidnaps in the middle of the night. Some of these graduates have been connected to the El Mozote massacre of 800 civilians, and the rape, torture, and murder of four American churchwomen.

Furthermore, the School of the Americas has been connected to the murder of six Jesuits priests and two women, and even to the assassinations of Archbishop Oscar Romero, a man who dedicated his life to peace.

How much longer will we continue to fund an institution whose teachings have been connected to so many needless deaths and sources of pain for so many people? Some of the defenders of School of the Americas say that it is a center for counternarcotics training, but do not allow them to cloak this school in a feel-good explanation. Its graduates have been implicated time and time and time again in drug-related crimes in Peru, Columbia, Venezuela, Bolivia, and Guatemala.

Also, we must ask ourselves, what is the moral guiding principle for allowing the School of the Americas to remain open? The same supporters will state that the manuals of torture are a thing of the past and the curriculum has been reformed. However, they have not reformed enough. Only 10 percent of the School of the Americas students take part or attend classes in this new curriculum.

The Universal Declaration of Human Rights proclaims a common standard of achievement for all peoples in all nations to the end that every individual and every organ of society keeping this declaration in mind shall strive by teaching and educating to promote these rights and freedoms.

□ 2145

The document also vows to, if it is essential, that human rights should be

protected by the state of the law. Surely we can discern that forced imprisonment, extortion, rape, torture, and murder are not a protection of human rights, but rather a gross violation. We have a collective promise to protect human rights. To allow continued funding is not meeting that promise. Let us take that first step by voting for the Moakley amendment.

Mr. CALLAHAN. Mr. Chairman, I yield 2 minutes to the gentleman from Texas (Mr. EDWARDS).

Mr. EDWARDS. Mr. Chairman, I respect my Democratic colleagues who, for years, have expressed their concerns about the Army School of the Americas. Perhaps, and perhaps surely because of them, we have a better school today, and I respect that.

But I would suggest that many Democrats will join with our Republican colleagues tonight in support of the belief that the School of the Americas furthers, not hurts, democracy and human rights in South America.

Let me mention the statement of one Democrat to that effect. "I am proud of the prominent role that the school now plays through its emphasis on the values of human rights and civilian control of military." "The School of the Americas and the emphasis its curriculum gives human rights are an important part of our efforts to strengthen democratic institutions throughout Latin America."

That was a statement made on March 24 of this year by President Bill Clinton

What are the facts? Sixty thousand graduates of the school and a small percentage have been guilty of human rights abuses. Should we shut such a school? I would suggest not. Because if we were being fair and applied that same logic to American universities and colleges from Harvard to Stanford to the University of Texas, we would have to close every major university in the United States.

Mr. Chairman, that is the problem we have and I have with our relations with our friends, our Latinos to the south of the United States. The reason they see us as big brother, and a condescending one at that, is because we apply one standard to ourselves and a different, higher standard to them. I do not think it is fair, and neither do they.

The reality is the fact that democracy has grown, not shrunk, in Latin America over the last decade. I believe, President Clinton believes, many other Democrats and the Republicans believe the School of the Americas has played a constructive role in that progress.

I personally have a hard time thinking that courses such as humanitarian mine removal, counterdrug operations, democratic sustainment, and human rights, train the trainer programs have been the cause of human rights abuses in Latin America.

I oppose the Moakley amendment, in all due respect.

Mr. MOAKLEY. Mr. Chairman, I yield 3 minutes to the gentleman from Massachusetts (Mr. MEEHAN).

Mr. MEEHAN. Mr. Chairman, I rise tonight in support of the Moakley amendment to prohibit funding for the School of the Americas.

No one has come to this floor to say that every graduate of the School of the Americas has been a murderer or has committed murders. But no one can deny, if the School of the Americas had a class reunion this weekend, it would be a gathering of some of the most unsavory thugs in the history of the Western Hemisphere.

Mr. Chairman, the Cold War is long over. The primary objective of the United States foreign policies have changed as a result. Our focus in Latin America has shifted from combatting Communist insurgencies to supporting promising developments in democratic and civilian rule, and encouraging respect for human rights.

We must adjust our policies accordingly to reflect this transition.

Although the administrators of the School of the Americas claim that their curriculum has been modified to satisfy our new policy objectives, their arguments fail to convince me.

Administrators are quick to point out that they have added courses solely devoted to teaching human rights. What their promotional literature fails to mention, however, is that in the 3 years since the course has been offered, not a single student has taken it.

The School of the Americas claims it is instrumental in the war against drugs. How instrumental can their graduates be when, in 1997, less than 8 percent of the students took the course on counternarcotics.

Four years ago, I traveled to Fort Benning, Georgia to tour the school myself. I was hoping to disprove the School of the Americas' critics. Unfortunately, I left the school unconvinced. Four years later, significant changes have yet to occur. Four years later, reports on human rights abuses in Latin America continue to implicate School of the Americas' graduates.

In February of this year, the Guatemalan Truth Commission Report concluded that School of the Americas' counterinsurgency training contributed significantly to human rights abuses in that country.

Moreover, a recently released U.S. State Department Report on Human Rights in Columbia links School of the Americas' graduates to abuses that include the July 1997 Mapiripan massacre of 30 peasants, as well as numerous targeted killings of civilians.

Enough is enough. We have heard these same arguments year after year. We have listened to excuses and denials, yet nothing has changed.

The time has come to close this chapter of history and move on. Surely, there are better ways to foster cooperative relationships with our peers in Latin America. The United States has an obligation to prove it stands for human rights and not coercion or repression.

I urge all of my colleagues to vote in support of the Moakley amendment and close the School of the Americas.

Mr. MOAKLEY. Mr. Chairman, I yield 2 minutes to the gentleman from North Carolina (Mr. BALLENGER).

Mr. BALLENGER. Mr. Chairman, I thank the gentleman from Massachusetts for yielding me this time.

Mr. Chairman, I would like to say probably for those people that do not know, I probably have been to El Salvador, Nicaragua, and Guatemala more than anybody in this Congress. I would like to say that we just got back a month ago on a trip where we went to Venezuela and El Salvador.

I had a very interested Democrat who, everywhere we went, asked about the School of the Americas, the School of the Americas, the School of Americas, obviously looking for some statement by somebody down there about how bad the School of the Americas was.

The commander of the Army in Venezuela, I thought, gave the best answer. He was an alumnist. He said that the best training that his Army got was in the School of the Americas. He spoke glowingly about it. He also said that there was no way that he could take his troops that basically had no training at all and make good soldiers out of them without some training outside of his own country. He really spoke positively about it.

In El Salvador, the same question was put by the same person to ex-President Alfredo Cristiani. Those of my colleagues that do not remember, he was the President of El Salvador when the war was really going hot, when the priests were killed. He was the person who kept the peace process going.

In his statement to us, having been questioned about the quality or what was the value of the School of the Americas, he said specifically that he doubted that there was any possibility they would ever have had peace. Because before the rebels were willing to settle in El Salvador, the whole commanding force of the Army had to voluntarily quit. Most of those people that voluntarily quit and left their jobs, and I know one of them now who was the commander, complete commander of the Army, is running a filling station in El Salvador, San Salvador.

But without the voluntary effort on their part to leave, without any effort to try to keep their own power and so forth and to back off and allow the peacemaking between the rebels and Alfredo Cristiani government, it is hard to believe it could have been done better. Mr. MOAKLEY. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I guess we both went different places. I was in El Salvador at the anniversary mass of the Jesuits. After I got through speaking, people came up to me and said, "How can you in the America who is so noted for human rights abuse keep that School of Americas open with the graduates who killed many of our people down here?" I did not have an answer for them.

Mr. Chairman, I yield 2 minutes to the gentleman from California (Mr. CAMPBELL).

Mr. CAMPBELL. Mr. Chairman, I thank the gentleman from Massachusetts for yielding me this time.

Mr. Chairman, there is a simple question I try to ask most times I hear about government spending. Do we need it? My colleagues do not have to prove that the School of the Americas is demonic. My colleagues just have to ask themselves, do we need it?

There are many other uses for our taxpayers' dollars in the foreign assistance area that are profoundly more valuable, more important, more treasured by us, and more beneficial to the recipient than this. To make that case, my colleagues do not have to make the case of any indictment of the kind added to the graduates of the School of the Americas.

Second point, the question has arisen as to whether the School of the Americas has engaged in training people to engage in atrocities themselves. I do not maintain that. I am not offering that as the premise for supporting the amendment. What I am saying is that they have shown a remarkable tin ear.

How many years now have we debated the School of the Americas on the floor of this body and asked for reforms, asked for a mandatory course in human rights? As we just heard from our colleague in the well, they still do not have takers for their voluntary course in human rights.

They have instituted a course. And so I did the research, and I found out that it is listed in the course catalog, the United States Army School of the Americas at Fort Benning, Georgia. This is their human rights course. It is a course listed as OE-1, Human Rights Train the Trainer Qualification Course.

Then when we check the International Military Education and Training, IMET, statistics from the military training report, we find out that nobody took it.

Well, the next counter is, well, there is another course, and they are getting around to it. This course trains the upper level staff, the command in general staff course. So I checked into that. It turns out that, yes, out of 817 students in the School of the Americas last year, 28 were enrolled for that course. That is for the very upper level. In 1999, again 28.

The argument I make is simple. It is not needed. Do not spend it.

Mr. CALLAHAN. Mr. Chairman, I yield 5 minutes to the gentleman from Georgia (Mr. COLLINS).

Mr. COLLINS. Mr. Chairman, I thank the gentleman from Alabama for yielding me this time.

Mr. Chairman, is the school needed? Yes, in answer to the gentleman from California (Mr. Campbell). In answer to his comments about those who did not enroll in the certain human rights classes, I showed him evidence today, he evidently forgot it, that they have and they are.

We have heard the Cold War is over. We have heard that about Europe. But we are spending billions of dollars there today. We have heard about the atrocities in where these people were taught. We from Georgia have been glued to the TV this afternoon about an atrocity we had there today where we have 13 people dead. I wonder where that guy learned to kill. Atrocities happen, especially in a time and era when one is changing from dictatorship to democracy. That is what has happened in Latin America. We have built democracies there, and now we must maintain them.

Mr. Chairman, the U.S. Army School of the Americas is our Nation's foremost training facility for Spanish-speaking militaries and police forces and for U.S. military officers to be stationed in South America, Central America, or the Caribbean.

The school provides training and professional military and police operations, drug interdiction and eradication, peacekeeping, and other areas critical for the post-Cold War challenges in this hemisphere.

Every course at the school has been developed to serve the interests of democracy, and every student who attends the school does receive training in human rights. In fact, the school is widely recognized as having developed the foremost human rights training program available to any military training institution in the world, including those others of U.S. training centers

Those who suggest that the United States Army School of the Americas has somewhat been responsible for crimes committed by Latin American soldiers, and the School of the Americas is responsible, are just wrong. They have no way to substantiate it.

An honest assessment of Latin American history over the last 50 years demonstrates clearly that the U.S. Army School of the Americas serves the American interest.

□ 2200

Just recently this week, the Secretary of the Army, Louis Caldera, made the case for the school in a Washington Times op-ed piece, and I would like to read the comments from the secretary, and I quote:

"The preponderance of the engagement with Latin American militaries takes place at the U.S. Army School of the Americas located at Fort Benning, Georgia. The courses taught at the School of the Americas are a reflection of our national security policy, but they are also a reflection of our national values. While the majority of the courses involved are of professional military instruction, new courses have been added on civilian-military relations, humanitarian mine removal efforts, peace operations and sustaining democracy. All courses include instruction in human rights and make clear that the proper role of the military in society is subordination to civilian control."

He further states: "Instruction covers the ethical, legal and operational consequences of failing to respect essential standards of individual rights and international law regarding the legitimate use of force.

"Despite such changes, the School of the Americas is once again under attack from critics who claim that it trains Latin American militaries to violate human rights and circumvent the democratic process.

"Instead of focusing on the negative, we should examine the role of the vast majority of graduates who have served their nations proudly and professionally. For example, the key members of the delegation that put together the recent historic peace accord between Ecuador and Peru were School of the Americas graduates from Peru, Ecuador, and the guarantor nations of Chile and United States.

He further states that: "The School of the Americas receives more oversight than any other U.S. military school. It has undergone several, several," as mentioned by my colleague from Georgia, 12 "separate investigations at the request of the Congress and the Department of Defense. Each of the investigations has found the School of the Americas to be in compliance with U.S. law and policy."

Mr. Chairman, while most of the turmoil of the 1980s has subsided in this region, new threats have emerged and must be addressed. With all the progress that has been made in the region over the last 50 years, it would be irresponsible to turn our backs while drug traffickers and terrorists chip away at freedom and democracy in Central and South America. It is irresponsible, irresponsible, to the democracies of Latin American countries and to the policy of this Nation to close the School of the Americas.

Mr. MOAKLEY. Mr. Chairman, once again, can the Chair inform me of how much time I have remaining?

The CHAIRMAN. The gentleman from Massachusetts (Mr. MOAKLEY) has 5 minutes remaining, and the gentleman from Alabama (Mr. CALLAHAN) has 1 minute remaining.

Mr. MOAKLEY. Mr. Chairman, I yield 1 minute to the gentlewoman from Michigan (Ms. RIVERS).

Ms. RIVERS. Mr. Chairman, as a child I learned a simple but accurate rule: You are known by the company you keep. The grizzly record amassed by the graduates of the School of the Americas does not reflect well on the United States of America or on this body, which votes to fund its operations year after year.

We can no longer pretend our hands are clean when we continue to train those whose hands become so bloody. Even 1 day more, Mr. Chairman, is 1 day too many. It is time to close the School of the Americas.

Mr. MOAKLEY. Mr. Chairman, I yield 1 minute to the gentleman from Ohio (Mr. KUCINICH).

Mr. KUCINICH. Mr. Chairman, I rise in support of the amendment.

In 1980, four U.S. churchwomen were brutally murdered in El Salvador. Among them was a close friend of mine, Sister Dorothy Kazel from Cleveland, killed by graduates of the School of the Americas.

In 1989, six Jesuit priests were massacred in El Salvador by School of the Americas graduates.

Archbishop Oscar Romero and Bishop Juan Gerardi of Guatemala were assassinated by School of the Americas graduates.

Almost 1,000 citizens of the El Mozote community in El Salvador were massacred by School of the Americas graduates.

In 1997, 30 peasants in the Colombian village of Mapiripan were massacred by School of the Americas graduates.

If this is a school for the Americas, then Al Capone ran a social club for Chicago. It is time to close the school.

In 1992, nine students and a professor were killed in Peru by School of the Americas graduates.

Efrain Barnaca and U.S. citizen Michael DeVine were killed in Guatemala.

Three people were innocent civilians and missionaries working for peace and justice, and they were brutally killed by officers who received their human rights training from the United States Government at the School of the Americas.

Three of the five officers responsible for the "U.S. Churchwomen's" deaths, including my friend, were trained at the SOA.

Nineteen of the 26 officers accused of the massacre of six Jesuit priests were graduates of the SOA

Two of the three officers responsible for the assassination of Archbishop Romero went to the SOA.

Ten of the twelve involved in the El Mozote massacre of 1,000 people were SOA graduates.

The six Peruvian officers who killed the students and their professor attended the SOA.

The officer in charge at the Mapiripan massacre graduated from the SOA.

And the murderer of Efrain Barnaca and U.S. citizen Michael DeVine is a SOA graduate.

Unfortunately, these are only a few examples of the human rights abuses committed by SOA graduates. In spite of the half-hearted human rights instruction that the SOA claims it includes in every course, the State Department's Country Reports on Human Rights Practices highlight more examples of SOA graduates committing human rights abuses each year.

What Latin American militaries need most is a curriculum solidly based on human rights, civilian control of the military and democratic values. It's not hard to imagine why graduates who spend the majority of their time on military intelligence, psychological operations, battle staff operations, and commando courses and only eight hours of human rights instruction end up committing human rights violations upon returning to their home countries.

As this issue comes to a vote, an InterReligious Task Force delegation of young Ohioans is meeting with victims of violence in El Salvador. They will visit the site of the Jesuit massacre and the El Mozote massacre. They will also visit the site where the four churchwomen were murdered. When they return, we will have yet another first-hand account of the suffering so many SOA graduates have caused.

The young people in this group are acutely aware of the tragedies incited by SOA trainees. As more reports of sketchy curriculums and SOA graduates committing human rights abuses are revealed, this awareness is spreading across the country and the American people are demanding that this school be closed.

It is time to stop funding of this school. If we are truly committed to promoting human rights around the world, we cannot continue funding this school and training future human rights abusers. Let's support justice and peace, not violence and deceit.

I urge my colleagues to vote "yes" on Representative MOAKELY's amendment to cut funding for the SOA.

Mr. MOAKLEY. Mr. Chairman, I yield the balance of my time to the gentleman from Minnesota (Mr. VENTO).

Mr. VENTO. Mr. Chairman, I rise in strong support of this amendment.

If we sold jet fighters or arms to a country and they misused or abused their citizens or those around them misused those arms, we would stop the assistance and aid to that country. When we invest in human individuals and military training and we see the misuse and abuse going on with that, we ought to try to restrain it and limit it

But what are we doing here? We talk about decades-old reports. This is a 1999 report from the Guatemalan Truth Commission reporting on the conduct of School of Americas graduates. This is the 1998 U.S. State Department report, reporting on problems in Colombia. And what is at the base of it? The graduates from the School of the Americas.

What is the answer to this particular problem from the school? It is a plan that lives on paper that does not live in

reality. My friend from Nebraska raised the point that there is a human rights course. Nobody takes it. It is not mandated. And only one in 10 students at this school take any type of course that is related to peace or any of the other values that we are trying to profess. So they have a plan that lives on paper here but not in reality. They are papering over a very serious problem.

This culture has not been changed. It is the same culture that has existed before in terms of this institution, one that fights against the empowerment of people, against social justice, against the religious voices that are speaking up in those countries where they do not have that freedom; against the labor unions in those countries, where they are trying to get power for the people; and even against the political system. They even complain that some of the political campaigning is subversive. Well, sometimes we might agree with them, but the fact of the matter is that this is the conduct of what is going on in this school over and over again.

Are we short of higher education institutions in this country that we cannot bring Spanish speaking individuals into this country to receive the type of training they need?

And then to bring up the issue of drugs. Well, if this is the answer to drugs in South America and Central America, I think we better change it because it is not working very well. In fact, they are almost taking over Colombia these days.

So the fact of the matter is we need to face the facts and look at this and what is going on down here. And I know that our military and the people involved here have good intentions, but the road to hell is paved with good intentions and the road to what has happened here is wrong. We ought to reject this particular language in the bill, we ought to save the \$2 million, and we ought to try to respect the rights and the decency of the people in South and Central America that see this as oppression, that see this as something where they send their young men into this country for training and we send them back people that are trained to use those tools and those skills in a way to suppress the democracies and the people in Central and South America.

Mr. CALLAHAN. Mr. Chairman, I yield such time as he may consume to the gentleman from California (Mr. GALLEGLY).

Mr. GALLEGLY. Mr. Chairman, as the chairman of the Subcommittee on the Western Hemisphere of the Committee on International Relations, I stand in opposition to the Moakley amendment and in support of the School of the Americas.

Mr. CALLAHAN. Mr. Chairman, I yield such time as he may consume to the gentleman from Texas (Mr. REYES).

opposition to this amendment.

I believe that as Members of Congress, we should fully explore issues before making a determination as to their merits. As such, before I decided my position on the U.S. Army School of the Americas, I met with opponents of the school and I also visited the facility.

At the school, I met with the Commandant. I met with professors-both U.S. military and those from elsewhere in this hemisphere. I met with students. I visited classes. The Army made all of the school open and available to me. My visit convinced me that the School of the Americas is providing an essential service to this nation, assisting in our attempts to positively influence countries throughout the Americas

On more than one occasion, I have personally invited many of my colleagues who oppose the school to visit the facility with me, but none have agreed to do so. On May 12, I invited many of my colleagues to join me for breakfast with Army Secretary Louis Caldera and School of the Americas Commandant Colonel Glenn Weidner. They were available to answer any questions Members have concerning the school. Only five Members came.

Caldera and Weidner explained, among other things, that the School of the Americas is a U.S. Army school. It teaches the same doctrine, tactics, techniques, and procedures as are taught at every other Army school. Some of my colleagues complain that students are being taught war fighting skills. They are the same war fighting skills taught at every other Army school.

I want you to remain mindful of all of the organizations within the federal government that believe the School of the Americas is a critical tool for promoting democracy and teaching respect for civilian control of a nation and respect for human rights. The Department of State, the Department of Defense, the Department of the Army, the Drug Enforcement Administration, the Office of National Drug Control Policy, and the Commander in Chief of the U.S. Southern Command have all strongly endorsed the School of the Americas as critical to our foreign policy in Latin America. Officials from each of these organizations have written strong letters of support for the school.

Finally, before you cast a vote today to eliminate a school that has provided a great service to this country for more than 50 years, I would ask that you take the time to visit the school, or at least, take the time to meet with its supporters. If you have not had time to do so, please do not vote to kill the school at this time. Once it is eliminated, we cannot take that back. Instead, please vote against the amendment and take the time to explore this issue more fully over the next year. I urge you to oppose the elimination of School of the Americas.

Mr. CALLAHAN. Mr. Chairman, I yield myself the balance of my time, and I will just close by saying that we have had, once again, this annual debate on the School of the Americas. Nothing new has been said. The situation is the same as it was last year.

The school is doing a great service, I think, to this hemisphere. We are, for the first time in many decades, experi-

Mr. REYES. Mr. Chairman, I rise in encing peace in our own hemisphere and, in my opinion, a lot of that is because of the efforts of the School of the Americas.

> Mr. Chairman, I urge the Members of Congress to vote against the amend-

> Mr. FARR of California, Mr. Chairman, I ask my colleagues to join together to ensure that this year's graduating class at the School of Americas is the School's last. Ever. After years of debate, it is time that we finally end the terrible legacy of the School of the Americas. In an era in which we are striving to strengthen democracy and respect for human rights in Latin America, as well as throughout the globe, we cannot possibly justify or tolerate a school whose students major in "Methods of Torture" or "Murder 101."

> The School of the Americas has trained tens of thousands of military personnel from Latin America in combat and military strategy, only to send its graduates back to their home countries to commit horrible atrocities against innocent people. Some of the School's most infamous alumni include Latin American dictators such as Manual Noriega of Panama, Augusto Pinochet of Chile, and Hugo Banzeer of Bolivia. School of the Americas graduates are responsible for the murder of six Jesuit priests in El Salvador in 1989 and the murder of university students in Peru in 1992. Tyrants that we teach our vouths to condemn are actually trained on American soil by American personnel. It is our responsibility to halt this hypocrisy.

> Military education doesn't have to be this way. Military schools have used exchange programs to allow officers around the world the opportunity to learn about U.S. military doctrine as well as the democratic process. The fact is, the Cold War is over and democracy is spreading throughout Latin America. The School of Americas serves no further purpose.

> The evidence is clear, Mr. Chairman. The School of the Americas is an example of military education gone wrong. How long must be deaths of innocent people, including American citizens, continue because of our support for the School of the Americas? The School must be closed for good.

> I urge my colleagues to cut funding to the School of the Americans and support the Moakley amendment.

> Ms. McKINNEY. Mr. Chairman, earlier this year President Clinton traveled to Central America. Unfortunately, from Guatemala to El Salvador, he was forced to acknowledge and apologize for U.S. past mistakes in the region. Further, the School of Americas can be traced directly to many of the problems associated with past policy in the region.

> So I rise today, to encourage my colleagues to join me in supporting an amendment offered by Representative MOAKLEY to close the United States Army School of the Americas located in Fort Benning, Georgia.

> The legacy of the School of the Americas, better known throughout this hemisphere as the School of Assassins, brings shame on the United States military and upon our nation.

> As a Georgian, I am embarrassed that the SOA is based in the State that I am so proud to represent.

As a member of the Armed Services Committee, I am extremely frustrated by the dismissive attitude of some of our military establishment to the revelations that our soldiers trained others to murder, torture, and terrorize

And as a woman of color, I am indignant that the School of Americas has played such a prominent role in the brutal oppression of people of color throughout the America's.

Mr. Chairman, two weeks ago I received a "Dear Colleague" letter that featured a lengthy editorial written by former U.S. Ambassador to Panama Ambler Moss, stating his support for the School of the Americas. The editorial is representative of the misinformation being promulgated about the SOA and I believe that some clarification of his statement is in order.

Mr. Moss writes that Members of Congress who oppose the school claim it is a "school of assassins." In fact, it was Panamanians who dubbed the SOA the School of Assassins, long before SOA graduate and Panamanian dictator Manuel Noreiga became a guest of the State of Florida.

Mr. Moss goes on to state that blaming the school for the atrocities of its graduates is akin to "vilify[ing] Harvard because its alumnus Ted Kaczynsky" is the Unibomber. It is an absurd comparison. I would suggest that if thousands of Harvard graduates went on to careers in murder, rape, and torture, its trustees would be in prison and its doors closed.

In a rather cynical distortion of the truth, the editorial would have us believe that the "new and improved" emphasis of the training at the SOA is now respect for civilian control of the military and respect for human rights. That is false. Of the 33 courses offered at the SOA, only five are related to human rights or democracy and less than ten percent of the students took those last year. None have taken the human rights trainer course.

Finally, Mr. Speaker, the author notes that the "bad name [the SOA] gave the United States continues to undermine our image with many Latin Americans of democratic persuasion." That, at least, he got right.

Other myths abound about the School of the Americas. To name a few, some have made the claim that the SOA is critical to the war on drugs, but the truth is that fewer than 8% of the students took counter-narcotics courses in

I am particularly concerned by the counternarcotics myth because I fear the war on drugs, like anti-communism before it, provides too convenient an excuse for turning a blind eye to gross violations of human rights in pursuit of our so-called just cause.

Another pernicious myth about the SOA that is routinely touted as fact is that abuse by its graduates is, like the cold war, a thing of the past. Yet just last year a State Department report shows a SOA graduate commanded Columbia's notorious 20th brigade which had to be disbanded because of its involvement in human rights abuses including political assassination.

The same report shows that another SOA graduate is under investigation for his complicity in the 1997 Majpiripan massacre of 30 peasants.

The Department of Defense is to be commended for acknowledging that training manuals used at the school as recently as 1991 recommended forms of coercion against insurgents that included blackmail, torture and execution. However, the DOD continues to resist efforts by Congress to reform the School of the Americas.

In 1995, the House Appropriations Committee strongly urged the Department to incorporate human rights training into the schools regular training curriculum and "to rigorously screen potential students to make certain they have not taken part in past human rights abuses."

Unsatisfied, in 1996 the Committee included in its report to the FY 1997 Foreign Operations Appropriations bill similar language and required the Secretary of Defense, in consultation with the Secretary of State to prepare a report on the school by January 15, 1997.

Still unsatisfied, in 1997 the House version of the FY 1998 foreign operations appropriations bill sought to cut off International Military Education and Training funds to be school unless the Secretary of Defense: (1) certified that the schools training is consistent with respect to human rights; (2) certified that there was adequate screening of prospective students and (3) provided to Congress a report detailing the training at the school and an assessment of its graduates.

After receiving the report mandated in 1996 in June, more than six months late, the Committee asserted that it was "woefully inadequate" and did not respond to the Committee's specific request.

Mr. Speaker, efforts at Congressional oversight and reform of the School of the Americas have been met with bureaucratic indifference, token reform and a substantial public relations campaign to clean up the schools image.

We can no longer allow the shameful legacy of the School of the Americas to besmirch the honor and reputation of American soldiers, our nation, or the great state of Georgia.

I urge all of my colleagues in the strongest terms, to join me in voting to close the School of Assassins

Mr. VENTO. Mr. Chairman, on behalf of my constituents who have committed their lives to speaking out against torture and intimidation tactics taught at the U.S. Army School of the Americas (SOA), I rise in strong support of this human rights amendment which will cut funds for the SOA.

Supporters of the U.S. Army School of Americas (SOA) often claim that human rights abuses by SOA graduates are a thing of the past. Unfortunately, time and time again, graduates of the SOA are cited for horrific acts of violence, torture and murder. The recent State Department Country Report on Human Rights Practices for 1998 points out yet another example of SOA graduates committing human rights abuses back home in their own countries, after receiving training at the expense of U.S. Taxpayers. This time it is in Colombia. Where will the next atrocity take place?

Specifically, the report states that Colombian Major Hernan Orozco Castro, a graduate of the SOA, is under investigation by the Bogota government for his involvement in a July 1997 massacre of at least 30 peasants in the village of Mapiripan. The report also describes the Colombian government's May 1998 disbanding of the feared "20th Brigade", led by an SOA graduate, for its involvement in

human rights abuses, including the targeted killings of civilians.

Such reports must be reconciled with our conscience and policy to determine if our tax dollars should go to train Latin American military and police forces. U.S. education and training programs, whether military of civilian, have a paramount responsibility to uphold the ideals of social justice and promote basic human rights.

Under intense scrutiny, the Defense Department has claimed that it has cleaned up the SOA. Unfortunately, these reforms are only cosmetic at best. Since 1997, when the SOA first taught its one and only human rights course in Paraguay as a pilot program, not one student has taken the course. Entitled "Human Rights Train-the-Trainer Qualification Course," this human rights course is not a required course—no course is—and it was taught only once in Paraguay, not at Ft. Benning, Georgia. Moreover, the School retains this courses on its list of available courses to this day, even though the class is not taught anymore. If the SOA leadership truly believed in human rights instruction, it would offer a separate, mandatory course taught at the school in Ft. Benning, Georgia.

Try as it may, the SOA cannot re-invent itself. It is time to close the door on this chapter of violence. The SOA is a tragically failed education effort. There are numerous U.S. institutions of higher education that excel at preparing students from abroad to promote the democratic values and safeguards fundamental to a free society. For the sake of the people of Latin America and the United States, we must close the SOA. I urge all my colleagues to vote yes on the Moakley Amendment.

The CHAIRMAN. The question is on the amendment offered by the gentleman from Massachusetts (Mr. MOAK-LEY)

The question was taken; and the Chairman announced that the ayes appeared to have it.

Mr. MOAKLEY. Mr. Chairman, I demand a recorded vote.

The CHAIRMAN. Pursuant to House Resolution 263, further proceedings on the amendment offered by the gentleman from Massachusetts (Mr. MOAKLEY) will be postponed.

Mr. MOAKLEY. Mr. Chairman, I withdraw my demand for a recorded vote.

 $\mbox{Mr.}$ CALLAHAN. Mr. Chairman, I demand a recorded vote.

The CHAIRMAN. Pursuant to House Resolution 263, further proceedings on the amendment offered by the gentleman from Massachusetts (Mr. MOAKLEY) will be postponed.

AMENDMENT NO. 3 OFFERED BY MR. PITTS

Mr. PITTS. Mr. Chairman, I offer an amendment.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Part B amendment No. 3 printed in House Report 106–269 offered by Mr. PITTS:

Page 116, after line 5, insert the following:

LIMITATION ON CHILD SURVIVAL AND DISEASE PROGRAMS FUND

SEC. . None of the funds appropriated or otherwise made available by this Act in title II, under the heading "CHILD SURVIVAL AND DISEASE PROGRAMS FUND" may be used for programs and activities designed to control fertility or to reduce or delay child-births or pregnancies (except breastfeeding programs).

The CHAIRMAN. Pursuant to House Resolution 263, the gentleman from Pennsylvania (Mr. PITTS) and a Member opposed each will control 10 minutes.

The Chair recognizes the gentleman from Pennsylvania (Mr. PITTS).

Mr. PITTS. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I rise today to urge the House to pass my child survival protection amendment to the foreign ops appropriations bill.

This amendment is simple, it is rational, and it represents taxpayer honesty. It is one that many on both sides of the aisle can vote for. Simply, it puts a firewall around child survival funding, stating that child survival funds should be used for child survival, to save lives of children, and not be used for population control.

This is merely honesty in budgeting, honesty in appropriations. Money appropriated for child survival should be used for child survival. Money appropriated for population control should be used for population control.

Many of my colleagues might not be familiar with the child survival program. Let me take a few minutes to give some background. In developing countries, more than 12 million children under the age of 5 die each year of easily preventable diseases. This is the equivalent of half of the children under 5 in America dying in a single year. It is an enormous number of children. It is tragic.

The child survival funds in the foreign ops bill were created to help these children live long enough to celebrate even their fifth birthday. Children in developing countries die every day of illnesses that would never be fatal to our children here in America, things like dehydration, measles, pneumonia, malaria, respiratory infections. Our children do not die of these things because we have access to medicines, immunizations, and clean water. But poor mothers around the world are often helpless to provide this care for their children, and that is why child survival funding is absolutely essential.

Just take a look at this chart, which details the simple ways that child survival funds can literally save millions of lives of the most helpless people around the world, the children.

First, seven cents. That is all it costs for oral rehydration salts that can save a child from dying of dehydration that has dysentery. Nearly 2 million children die of that a year.

immunization against six major childhood diseases. Two million more children die of those around the world.

Six cents can provide three vitamin A capsules to save a child from going blind. One hundred million children suffer from this deficiency.

Fifteen dollars, a bed net, protects a child from malaria. More than a million children a year die from malaria.

Twenty-five cents could provide proper antibiotics to treat pneumonia. Two million children die of that.

One dollar and seventy cents improves sanitation to prevent waterborne diseases. Three million children die from that.

I think my colleagues can see what common sense some of these solutions are that have the potential for tremendous impact. What this chart also shows is that the current amount of funds appropriated for these treatments in child survival, \$215 million, is grossly inadequate to meet the needs of dying children around the world.

Mr. Chairman, that is why every dollar we are currently designating for child survival must go directly for that, child survival. There are reports that child survival funds have been used to promote population control. Mr. Chairman, this robs children of live saving treatments.

Simply stated, this amendment seeks to prevent that from happening. It ensures that child survival funding is used for child survival. We already have \$385 million for population control which can be used for family planning purposes. Child survival funds should and must be used for the purpose for which they are appropriated.

It is a simple amendment, it is taxpayer honesty, but in a very real sense it is a life and death issue for millions of children around the globe. Mr. Chairman, I urge the Members to support the child survival protection amendment.

Mr. Chairman, I reserve the balance of my time.

The CHAIRMAN. Does the gentlewoman from California (Ms. Pelosi) seek to claim the time in opposition?

Ms. PELOSI. I do, Mr. Chairman.

The CHAIRMAN. The gentlewoman from California (Ms. Pelosi) is recognized for 10 minutes.

Ms. PELOSI. Mr. Chairman, I yield $3\frac{1}{2}$ minutes to the gentleman from Michigan (Mr. LEVIN).

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Mr. LEVIN. Mr. Chairman, in the late 1970s I was in charge of administering the International Voluntary Population programs of this country. The big battle in those days was whether population programs should be integrated so that programs relating to family planning be integrated with health, with programs relating to the role of women, with programs relating

Fifteen dollars provides a child with to maternal child health, also programs relating to the role of men in the family.

> There were those who wanted to build a brick wall between population programs, family planning programs, and other programs, including health programs

> Those who believed in integration won that battle. Those who thought that the only answer was availability of contraceptives lost that battle.

> In the last decade, more and more the world has come to accept the interrelationship between family planning programs and other population programs, including maternal child health programs.

> Well, here we are now with an amendment that tries to build a brick wall between population programs and child survival programs.

> The truth of the matter is that that wall is as fallacious as the wall some tried to build 20 years ago between population and health programs. We are doing this in reverse. The spacing of children is a program that deeply relates to the health of children, period. The evidence is clear on that. It is a dreadful mistake to now say that child survival should not include anything that relates, for example, to birth spacing.

> Let me read from a statement by CARE and Save the Children. And by the way, if any organizations know about child survival, it is CARE and Save the Children. They say, this latest amendment "fails to appreciate both the integrated nature of maternal and child health services and the important role of birth spacing in improving child survival. Imposing this restriction would be impractical from a program implementation standpoint and would undermine rather than enhance access to this small but critical component of child survival programs," signed by the president of CARE and the president of Save the Children.

> This is truly a misguided amendment. I do not think anybody is saving that child survival funds are going in large numbers to programs relating, for example, to the spacing of children.

> Let us take a second look. This issue is not one related to abortion, for example. Indeed birth spacing cuts down the number of abortions, the evidence is clear. This is a question of whether we look at programs in a comprehensive way or try to chop them in pieces and build walls between them.

> Do not do it. It is a mistake. There is no evidence of abuse. I do not know any organization that cares about kids internationally that is supporting this amendment.

> Mr. PITTS. Mr. Chairman, I yield myself 30 seconds to respond.

> Mr. Chairman, this discussion is not about birth spacing. However, I have made an exception for breast feeding

programs in this amendment, an exception that probably was not necessary. But I want to make it clear that since breast feeding programs are designed to improve nutrition and health of children and incidentally have an effect in birth spacing, these programs do not apply as programs designed to control fertility or reduce or delay pregnancies. So children are given proper nutrition and births are spaced as a by-product.

Just to remind my colleague, any other population control effort can be funded out of the \$385 million provided.

Mr. Chairman, I yield 1 minute to the gentleman from Kansas (Mr. TIAHRT).

Mr. TIAHRT. Mr. Chairman, I thank the gentleman from Pennsylvania for yielding.

Mr. Chairman, the gentleman from Pennsylvania (Mr. PITTS) has crafted an amendment to protect child survival funding from being detoured to other purposes.

This is not a misguided amendment. This is an amendment that provides integrity to the program's funds. But why do we want to do this? Why do we want to protect this? Every year more than 12 million children in developing countries die from easily preventable diseases.

That is like seeing one out of two children under the age 5 years here in United States die malnourishment or from a disease that could be easily prevented.

For seven cents we can provide oral rehydration salts. For \$15 we could provide immunization for the six major childhood diseases. For six cents we can provide Vitamin A capsules. For \$15 we can do something to help kids get a net to protect them from malaria.

When we have the opportunity to go to these Third World countries and preserve a quality of life for these kids, we should not turn our backs on it. We should not allow this money to be diverted to another purpose.

I have been to Third World countries, and I have seen it be diverted. I think it is important that we vote for the Pitts amendment. I request my colleagues to do that.

Ms. PELOSI. Mr. Chairman, I yield myself 3 minutes.

Mr. Chairman, I rise in opposition to the Pitts amendment.

The Pitts amendment, as has been mentioned, prohibits use of child survival funding for programs designed to control "fertility or reduce or delay childbirth or pregnancy except breast feeding programs."

This amendment is offered under the inaccurate assumption that the child survival fund which is used to counsel women on health choices is an inappropriate use of this funding.

It is time for people to realize the simple fact that we cannot separate the health of the mother from the health and well being of the child.

I have this chart. It is hard to read, but I will try to walk my colleagues through it because it demonstrates very clearly why this is a dangerous amendment.

While we may be talking politics here and theorizing, the reality is in the Third World. It shows on this chart that in Zambia, for example, when children are spaced 2 years apart, the mortality rate is higher than if they are spaced farther apart.

Now, do not think of 2 years in the United States. Think of 2 years in the developing world. Do not think of my children. I had five children in 6 years, I mean almost to the day, in a very comfortable, secure, nourishing atmosphere. But this is the complete opposite of that. So I do know a little bit about of what I speak.

Then if we go to Tanzania, we see on the chart, 4 months the mortality rate is the red line. Four to 5 months, we see the purple line, the mortality rate goes down. We get to 48 months plus and the mortality rate is much lower.

So these funds from the child survival account are very, very important to child survival. That is what we are demonstrating here.

Now, the gentleman says this counseling can be done out of the Population Fund. Exactly. And that is what this amendment is about, reducing the funds available for population funding, family planning. That is what this amendment is about. Yes, it is important.

My colleagues cannot tell me that they do not recognize the importance of counseling on spacing of children and how that decreases the mortality rate. But, yes, that is important. Take it out of the family planning money.

That, my colleagues, is the essence of this amendment, indirect but very, very direct. Indirect in theory but direct in impact assault on the family planning funding.

For that reason, I urge my colleagues to vote against the Pitts amendment.

Mr. Chairman, I reserve the balance of my time.

Mr. PITTS. Mr. Chairman, may I inquire as to how much time remains?

The CHAIRMAN. The gentleman from Pennsylvania (Mr. PITTS) has $4\frac{1}{2}$ minutes remaining. The gentlewoman from California (Ms. PELOSI) has $3\frac{1}{2}$ minutes remaining.

Mr. PITTS. Mr. Chairman, I yield 1½ minutes to the gentleman from Oklahoma (Mr. COBURN).

Mr. COBURN. Mr. Chairman, the sign we just saw was accurate. There is no question about it. But the one thing that the gentlewoman from California fails to ignore, if we are holding a baby in our arms, like I have in Haiti and in Iraq, and the dollars are not there to care for them, it does not matter if they are going to have another baby because the baby that is there is going to die.

That is what this amendment is really about is whether or not we are going to fund the vaccines, the fluids, and the care for the children that are already born.

She is absolutely right. If we can extend the time between pregnancies, we do enhance the likelihood of living beyond 5. But remember, 40 percent of the children in Haiti now die under 5 anyway. Haiti, in our hemisphere, 40 percent are gone. Why? Because we are not supplying the needs of those children with the funds that we have today.

So I have been to Haiti. I have served time. I have experienced what has happened there. I have been to the Kurdish land in northern Iraq. I experienced what happened there. We do not supply the needs for the children that are alive today.

There is nothing wrong with this amendment that cannot help accomplish both what the gentlewoman from California (Ms. Pelosi) would desire and help those children who presently we are not helping.

Ms. PELOSI. Mr. Chairman, I am pleased to yield 2 minutes to the gentlewoman from New York (Mrs. Lowey).

Mrs. LOWEY. Mr. Chairman, I would like to make this point to my colleagues that our child survival program has for nearly 15 years worked hand in hand with our family planning program, for one very good reason, they both share the goal of advancing the health and well being of children and families.

When Congress created the child survival legislation, it recognized the relationship between educating women on safe motherhood and child survival. So educating women about the importance of good nutrition, getting immunized, spacing their pregnancies has been part of USAID child survival work.

Safe motherhood education makes up approximately 5 percent of child survival counseling funds. These funds are not used for contraceptives. Planning pregnancies is one of the most powerful and effective child survival tools in existence.

Postponing early, high-risk pregnancies, giving women's body a chance to recover from a previous pregnancy, and helping women to avoid unintended pregnancies and unsafe abortion can prevent at least one in four maternal deaths.

We hear again and again that women die from having children too young, having children too closely spaced together, and by having more children than their bodies can bear. Getting that message across to women is an integral part of child survival because healthier mothers will be better able to care for their children. And children born to mothers who wait 2 years before births have a much stronger chance of survival than those born to

moms whose births fall less than 2 years apart.

Giving women this information can save children's lives, can save women's lives. We know from our own experience that this is true.

Just last month I joined with the gentlewoman from Missouri (Mrs. EMERSON) and a group of diverse Members, pro-choice, pro-life, Republican, Democrat, urban and rural, on a safe motherhood initiative in our own country.

We confront the same challenges in keeping women healthy that women face around the world, although not to the same degree.

Therefore, I urge my colleagues to oppose this misguided amendment.

We should be doing all we can to encourage and reinforce the messages of safe motherhood and child survival. The Pitts Amendment would split these efforts and undermine our struggles to help both mother and child.

I urge you to oppose this misguided amendment.

Mr. PITTS. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, the gentlewoman from California (Ms. Pelosi) has \$385 million to do that. We are not cutting family planning.

Mr. Chairman, I yield 1 minute to the gentleman from South Carolina (Mr. DEMINT).

Mr. DEMINT. Mr. Chairman, I rise in strong support of the child survival protection amendment.

After hearing the debate tonight, I wonder if maybe we should integrate the whole foreign operations appropriation bill into family planning.

I just have to say to my colleagues, we spend so much time on these appropriations bills identifying needs in foreign countries and we put them in the categories that are important to us as a Nation; and now we are saying this does not matter what category we put it in.

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There are 1 million children that we know could be saved each year if the vitamins and nutrition and the medicine and the IVs would only be used for what we appropriate them for.

All we are asking is to do what we say we are going to do, to have some honesty in the appropriations. I urge my colleagues to vote for the gentleman from Pennsylvania's amendment.

The CHAIRMAN. The gentleman from Pennsylvania (Mr. PITTS) has 2 minutes remaining, and the gentlewoman from California (Ms. PELOSI) has 1½ minutes remaining and the right to close.

Mr. PITTS. Mr. Chairman, I yield 30 seconds to the gentleman from North Carolina (Mr. HAYES).

Mr. HAYES. Mr. Chairman, I thank the gentleman from Pennsylvania for offering this very important amendment which does direct the attention at the needs of children, making sure that the born and the unborn children are given the proper attention and the sanctity of life is preserved.

I urge your support for the Pitts amendment. It is the right thing to do.

Mr. Chairman, I support the child survival protection amendment offered by Mr. PITTS. This amendment does not cost the taxpayers any more money. This amendment assures the funding that we are currently sending overseas is used to save children's lives rather than terminate them. Children in third world countries are dying of diseases such as polio and dysentery, diseases our children in the United States will never have to worry about due to the advancesments in the American health care. But in developing countries, where public health standards are far inferior to ours, over 12 million children under the age of 5 die of these easily preventable diseases and malnutrition year. We are currently sending \$385 million overseas for population control. We need to ensure these funds are used for the purposes which they were intended, saving children from diseases and malnutrition. Child Survival Funding provides oral rehydration salts, immunization for childhood diseases, and vitamins and nutrition supplements. I ask my colleagues to support the Child Survival amendment, and stand firm for the lives of children around the world.

Mr. PITTS. Mr. Chairman, I yield the balance of my time to the gentleman from New Jersey (Mr. SMITH).

Mr. SMITH of New Jersey. Mr. Chairman, every day 33,000 children die from preventable causes. The gentleman from Alabama (Mr. CALLAHAN) has done hard work on this over the years. I have worked on this. The gentlewoman from New York (Mrs. Lowey) just mentioned a moment ago, 15 years ago.

A little over 15 years ago, I joined with the gentleman from Ohio (Mr. HALL) and Gus Yatron not only in providing money for child survival, but in saving it. It was going to be zeroed out, and I offered the amendment to put it at \$50 million that passed and went on to become law. But that is past.

We now know that there is so little money going to some of the most important aspects of child survival, and we need to make sure that there is a fire wall. Yes, money can be drawn down, the \$385 million, and used in a way that works side by side with child survival money, but this very small amount of money—support for immunization, \$25 million, that is all that is in this budget. Kids are dying from preventable diseases every day and we put a mere \$25 million into that budget. That is outrageous. These kids are dying.

I would hope that we would at least make sure that from this scarce fund, these what we call direct impact programs, get this modest amount of money. Yes, it can work side by side with the family planning money, but let us not use or divert any additional moneys that could be used to immunize

a kid from tetanus, from all of these preventable diseases, and also the oral rehydration salts that can save a child from diarrhea which is the leading killer of children around the world.

I think the gentleman from Pennsylvania has a very, very laudable amendment. It says there are different funds. Why should we put at risk this minimal amount of money, this modest amount of money used for these important goals? We have got the other money in the other spigot for family planning. I urge support for the Pitts amendment.

Ms. PELOSI. Mr. Chairman, completely agreeing with the gentleman from New Jersey that much more money needs to be in this bill, I am pleased to yield the balance of my time to the gentlewoman from Connecticut (Mrs. JOHNSON).

Mrs. JOHNSON of Connecticut. Mr. Chairman, I thank the gentlewoman from California for yielding me the time.

This is a sad moment. We are one of the most educated nations in the world. We spent decades teaching American women that spacing your children creates healthier babies and healthier mothers, enables you to nurture your children and support them economically. And now we are going to deny money to other countries where women and families are poorer so that they will be denied the opportunity to learn how to manage their fertility and space their children. It is an outrage, an outrage,

We all know the figures. Children who are born 10 months after the preceding sibling die far more often than children born 2 years apart. Why do we not want women in these other nations to have the knowledge to control their fertility and space their children? It has made stronger, healthier families in America, and it has made better, healthier children with greater opportunity.

I urge opposition to this amendment. Mr. LEVIN. Mr. Chairman, will the gentlewoman yield?

Mrs. JOHNSON of Connecticut. I vield to the gentleman from Michigan.

Mr. LEVIN. The gentlewoman from Connecticut was so eloquent, I hesitate to say anything. We fought to integrate family planning and health programs with the support of a number of people in this place. Now what you are doing is standing up and saying tear them apart. The gentlewoman is 100 percent right. Let us defeat this amendment.

Mr. BARCIA. Mr. Chairman, I rise today in support of the amendment offered by the gentleman from Pennsylvania, which will ensure the health and security of children around the world. This amendment will make certain that money designated for child survival in foreign countries will be spent on programs that directly contribute to child survival—not population control. In this day of medical tech-

nology, millions of children in developing countries die each year from diseases that simple treatments can easily prevent. Our money should be spent on immunizations and medicine that will end these senseless deaths. This amendment protects children and spends our tax dollars responsibly. Mr. Speaker, I urge my colleagues to support the Pitts Amendment.

The CHAIRMAN. The question is on the amendment offered by the gentleman from Pennsylvania (Mr. PITTS).

The question was taken; and the Chairman announced that the noes appeared to have it.

Mr. PITTS. Mr. Chairman, I demand a recorded vote.

The CHAIRMAN. Pursuant to House Resolution 263, further proceedings on the amendment offered by the gentleman from Pennsylvania (Mr. PITTS) will be postponed.

AMENDMENTS OFFERED BY MR. TRAFICANT

Mr. TRAFICANT. Mr. Chairman, I offer two amendments, and I ask unanimous consent that they be considered en bloc.

The CHAIRMAN. The Clerk will designate and report the amendments.

The text of the amendment is as follows:

Amendment No. 2 offered by Mr. TRAFICANT:

At the end of the bill, insert after the last section (preceding the short title) the following new sections:

SEC.___. Of the funds appropriated in title II of this Act under the heading "ASSISTANCE FOR THE INDEPENDENT STATES OF THE FORMER SOVIET UNION", not more than \$172,000,000 shall be available for the Government of the Russian Federation.

The Clerk read as follows:

Amendment offered by Mr. TRAFICANT:

SEC. ____. None of the funds appropriated in titles I, II, or III of this Act may be made available to the government of any foreign country if the funds are to be used to purchase any equipment or product made in a country other than such foreign country or the United States of America.

The CHAIRMAN. Is there objection to the request of the gentleman from Ohio to consideration of the amendments en bloc?

There was no objection.

Mr. CALLAHAN. Mr. Chairman, will the gentleman yield?

Mr. TRAFICANT. I yield to the gentleman from Alabama.

Mr. CALLAHAN. Mr. Chairman, we have worked very closely with the gentleman. We are going to agree with his amendments. But at this point we would like to limit the debate to the fewest number of minutes that we possibly can so we can hopefully finish this bill by 11:59 tonight.

Mr. TRAFICANT. Mr. Chairman, the first amendment sets a cap on aid to Russia for dismantling of their nuclear weapons at \$172 million.

The second amendment says very simply, in the aid that we give to these foreign countries, if they cannot make the product or buy it in their own country, they shall buy it in America.

The CHAIRMAN. The question is on the amendments offered by the gentleman from Ohio (Mr. TRAFICANT).

The amendments were agreed to.

AMENDMENT OFFERED BY MR. ROHRABACHER

Mr. ROHRABACHER. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. ROHRABACHER: Page 104, beginning on line 19, strike ": *Provided*," and all that follows through line 21 and insert a period.

Mr. ROHRABACHER. Mr. Chairman, I rise to amend section 573 of H.R. 2606 that would assure that all U.S. funds appropriated by this act for Cambodia, including humanitarian and education programs, are distributed through nongovernmental agencies.

The government of Cambodia, led by former Khmer Rouge field commander Hen Sen, a brigade commander under Pol Pot, who was up to his elbows in blood during the Pol Pot massacres, is notorious for corruption and mismanagement. In fact, the most highly acclaimed internationally funded aid program for land mine clearing, run by the Cambodian government, has just been exposed for rampant graft and corruption. Even after the corruption was exposed, no effort has been made to replace the government officials running that program.

international human Respected rights organizations, including Amnesty International, Human Rights Watch and others have issued a recent report citing continued rampant abuses by the Cambodian government. Unfortunately, the inclusion of Prince Ranariddh and his Funcinpec party in a coalition led by Hun Sen has not reduced this corruption. It is not the job of the United States Government to pay for government-run education systems in Cambodia when they are led by a government that is controlled by a member of Pol Pot's murderous band. However, we can support NGOs who do not take orders from the likes of Hun Sen and the likes of these gangsters.

In the authorization bill for this, we went out of our way to make sure that the money authorized for Cambodia, all of it, would not be put under the control of Hun Sen, this gangster. But for whatever reason it ended up, the language was changed here in the appropriations bill, so we are just asking to strike the language there so that no money is going to be going to that corrupt and vicious tyrant.

My amendment will not reduce the amount of U.S. funding for Cambodia. However, it will assure that U.S. tax dollars intended to assist the needy of Cambodia and to assist in education projects go to fund education projects by NGOs which will assure that the money is spent to assist the Cambodian people and not end up in some Swiss bank account.

This amendment sends a strong message to Hun Sen and Prince Ranariddh

and a message that honest, efficient government is required in order to receive American aid. This amendment also sends a strong message to the people of Cambodia that the United States has not abandoned them or their courageous struggle for democracy and clean and honest government.

Mr. Chairman, I have been to Cambodia numerous times. I know the players there. I have met Mr. Hun Sen on many occasions as I have Prince Ranariddh and the other leaders in Cambodia. I am appalled that after the hard work that we did in the authorization committee, to ensure the language so that this field commander for Pol Pot who has murdered his way into power in Cambodia, that we assure that the money that we are going to give to Cambodia would not end up in his hands and now that language has been changed for whatever reason in a way that the money could end up, instead of in the hands of worthy organizations, nongovernmental organizations, charitable organizations committed to the people of Cambodia, instead of going to them, it may end up in the hands of this government that has proven itself corrupt over and over again, not to mention brutal and the rest.

The crimes of Hun Sen are unbelievable and the fact that, yes, he went through a recent election. As the gentleman from Nebraska (Mr. BEREUTER) and others in the Committee on International Relations can testify, it is beyond belief that we have permitted Hun Sen to manipulate the system such that he is still in power after all of these years. But the last thing we want to do, especially as the corruption level in Cambodia is so high, is to provide the money that should be going to the Cambodian people to this corrupt regime. I ask for support for my amendment.

Mr. HALL of Ohio. Mr. Chairman, I rise in opposition to the amendment.

Mr. Chairman, I visited Cambodia in April. I spent a lot of time not only in the capital but outside in the rural areas. I found that the legacy of illiteracy and malnutrition that Pol Pot has left the Cambodian people is still there, it is so much there that it is unbelievable, of the statistics, as you see and witness the people in the country-side.

In Cambodia's countryside, four out of five people cannot read or write. Just one in four children is in school. And hunger and malnutrition, caused in part because their uneducated parents cannot escape terrible poverty, is among the highest in the world.

This widespread lack of education ensures that Cambodians will not be able to make much of their lives. They will not be able to feed their families. They will not be able to take advantage of their country's position at the crossroads of a vibrant regional economy.

Cambodia has many problems. But when you see the situation of its people, it is hard to know where to start trying to help.

The scourge of AIDS is spreading like wildfire in Cambodia. Land mines have left Cambodia the place with more people killed and maimed per capita than anywhere else in the world. There are very few roads to get farmers' products to market. And, 20 years after the Khmer Rouge bloody rein ended, there has been no justice for its victims or their children.

□ 2245

The grandchildren of the victims of the Khmer Rouge are the best hope for Cambodia's future, and the best way to help Cambodia is with them, by assisting and educating them, by ensuring that they are protected from disease, by helping to feed the majority who are so malnourished that their bodies are stunted.

This bill does not earmark additional funding for Cambodia, although the drop from \$37 million to \$12 million in spending over the past 2 years may have warranted that. But this bill will enable our embassy to re-start programs like one undertaken by well-respected American charities. In April 1996, more than a year before the coup, the World Learning, the World Education, Save The Children and the International Rescue Committee began a project to train Cambodian primary school teachers. This is where the money goes. Does not go to the government, does not go through the government. This project received no funds from the Cambodian government, it did not rely on its ministries to implement the work. It benefited the children of Cambodia and the rural areas that are home to 87 percent of the Cambodian people. Unfortunately, this project was suspended.

Mr. Chairman, all that is required of us today is to affirm that humanitarian aid still means educating young children so that they can escape the poverty they were born into, and all that is called for is our acceptance that helping people help themselves is one of the best ways to invest our aid dollars

That is all I have to say about this, Mr. Chairman. I rise certainly in opposition to this amendment. It is an unfair amendment. I venture to say that the gentleman has not gone into the countryside and seen that four out of five of the children are not educated, the schools have been closed, and one of the best things that we can do is provide humanitarian assistance.

Mr. ROHRABACHER. Mr. Chairman, will the gentleman yield?

Mr. HALL of Ohio. I yield to the gentleman from California.

Mr. ROHRABACHER. Mr. Chairman, the gentleman does not know the extent of my travels in Cambodia, I will

just say that, and this gentleman has no problem with money going to those private organizations to accomplish the goals the gentleman was talking about. All we are talking about is language that is changed in this bill that will send that money to the Cambodian government to accomplish those ends, and we have no faith in the Cambodian government.

Mr. HALL of Ohio. Mr. Chairman, I would just say to the gentleman from California (Mr. ROHRABACHER) that the money will go to the private voluntary organizations, the organizations that are already there. It will be monitored by our embassy that is in Cambodia; I trust them. We do basic education in many countries of the world with regimes that we do not necessarily get along with. This is nothing new. The fact is that four out of the five children that the gentleman from California says that he saw in the rural areas, which I find hard to believe that he saw it, schools are closed, the Pol Pot legacy still lives on, and the gentleman wants to keep them this way, and that is what basic education is all about. It is a humanitarian resource that we are very good at, and the gentleman from California is not permitting it with this amendment.

Mr. BEREUTER. Mr. Chairman, I move to strike the last word and rise in support of the amendment offered by the gentleman from California (Mr. ROHRABACHER).

Mr. Chairman, I rise in strong support of the Rohrabacher amendment, and I am pleased to support it.

As my colleagues know, as I was listening to the gentleman from Ohio (Mr. Hall), he spoke movingly about the conditions in Cambodia, and I have no doubt that he and the gentleman from California have both seen the same deplorable conditions that exist there, but there seems to be something missing here. It seems we are talking beyond each other.

There is no intent of the gentleman from California, I am sure, there is no intent of this gentleman to stop any funds from going to assist the people in Cambodia. In fact, I think the three of us might agree we ought to be giving more resources to help the people in Cambodia.

What the gentleman from California is attempting to do is assure that no U.S. taxpayers funds goes to the government of Cambodia, and that is what this Congress did last year in the appropriation measure, because this gentleman offered the amendment. We eliminated the possibility of money going to the Cambodian government. We want it to go through those NGOs where my colleagues saw the good work being done, and there is nothing to keep AID or any other institution of American government from providing authorized funds which are appropriated to nongovernmental organizations for valid purposes in Cambodia. And in fact, the authorizing committee has taken this step as well.

Now I would like to say the gentleman from California (Mr. ROHR-ABACHER) is exactly right in the way he has characterized the outrageous people that run that government. We ought not be putting one cent of the taxpayers' money into that government. When we do, we send exactly the wrong message, that we tolerate the kind of murderous people that are running that country. That is something I tell my colleagues as the chairman of the Subcommittee on Asia and the Pacific this government ought not do, and that is the direction we have given to the Executive Branch.

Now let me give my colleagues one example of how the government of Cambodia is using some of the funds today. Let us talk about the Cambodian Mine Action Center. About one out of every 250 people in Cambodia have been injured or killed by mines, and it is a serious problem, there is no doubt about that.

Well, according to reports in the Australian, the newspaper, one of the most prestigious newspapers in Australia, according to the South China Morning Post, the most important newspaper in Hong Kong, the nepotism, the corruption that has existed in this mining program where the leaders of that government are directing funds to go to demine the land of their cronies, of their political people from the Pol Pot regime is outrageous. Of the \$12 million that are spent so far, at least 1 million, 1.3 million, has been spent corruptly. In fact, the executive director of that agency admitted in a press release that at least a half a million dollars of it had been spent in that fashion.

And we have colleagues in the most prestigious academic institutions in this country with specialists on Cambodia which will verify that a minimum of one-tenth of the money on that government-run program to demine is being misused for the advantage of the cronies of the government.

Now that is the way the Cambodian government uses their money. That is the way they take the international funds. Fortunately, it is not involving U.S. funds because we have acted.

Now both of these newspapers have reported that we have held up \$1 million. Our ambassador in Phnom Penh held up \$1 million plus to keep it from going to this corrupt entity of the Cambodian government.

Mr. Chairman, my colleague's instincts were right last Congress, they are right in the authorizing committee. We stripped, eliminate, prohibit any funds from going to Cambodian government, and, if my colleagues will, send a lot more to help the people of Cambodia through NGOs.

Mr. Chairman, I yield to the gentleman from New York (Mr. GILMAN).

Mr. GILMAN. Mr. Chairman, I rise in support of the gentleman's comments. They are right on the point, and I also rise in support of the gentleman from California (Mr. Rohrabacher) in trying to prevent any of the funds in this measure to go to the government of Cambodia, and I think, if the gentleman from Ohio (Mr. HALL) will reread the measure, he will note that the language permits funding in this measure to go to the government of Cambodia. We want it to go to the NGOs, we want to help the people in Cambodia, but we do not want it to get into the wrong hands.

Prime Minister Hun Sen is a dictator who was once an active member of the Khmer Rouge and it is alleged he stole the election in Cambodia. He is also alleged to have been linked to a recent assassination attempt against the democratic opposition leader Sam Rainsy. Eighteen people and an IRI worker were injured and killed in that recent attempt, and last year during the election 124 opposition election workers were murdered.

The CHAIRMAN. The time of the gentleman from Nebraska (Mr. BEREUTER) has expired.

(By unanimous consent, Mr. Bereuter was allowed to proceed for 1 additional minute.)

Mr. BEREUTER. Mr. Chairman, I yield to the gentleman from New York (Mr. GILMAN).

Mr. GILMAN. Mr. Chairman, Hun Sen's government cannot be trusted, we must not permit our money to be wasted. Current law permits the money to be given to the NGOs in Cambodia. Let us not change the law and allow the money to go into the wrong hands.

Mr. BEREUTER. Mr. Chairman, I thank the distinguished gentleman for his support for the Rohrabacher amendment. I urge my colleagues to support the Rohrabacher amendment to prohibit aid from going to the corrupt murderous government of Cambodia.

The CHAIRMAN. The question is on the amendment offered by the gentleman from California (Mr. ROHRABACHER).

The amendment was agreed to.

AMENDMENT NO. 6 OFFERED BY MR. ANDREWS

Mr. ANDREWS. Mr. Chairman, I offer an amendment.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 6 offered by Mr. Andrews: Page 116, after line 5, insert the following:

PROHIBITION ON FUNDS FOR NEW OPIC PROJECTS

SEC. 585. None of the funds made available by this Act may be used by the Overseas Private Investment Corporation, after the enactment of this Act, for the issuance of any new guarantee, insurance, reinsurance, or financing, or for initiating any other activity which the Corporation is otherwise authorized to undertake.

Mr. ANDREWS. Mr. Chairman, the purpose of this amendment is to put a stop to a program that I believe is corporate welfare, pure and simple. We have heard on this floor tonight some agonizing debates about spending small amounts of money for vaccinations, for child health, for family planning, and those are difficult questions for us to answer.

I would suspend if the Chair wishes me to suspend.

Mr. CALLAHAN. Mr. Chairman, I want to reserve a point of order.

The CHAIRMAN. The gentleman from New Jersey may proceed.

Mr. ANDREWS. Mr. Chairman, who among us has not had to face some agonizing and difficult questions as constituents come to us and talk about their lack of health insurance, or they talk about their lack of employment, or they talk about their lack of housing. I think those same constituents would be astonished, astonished to find that the full faith and credit of the United States Government, their tax money, stands behind private investments in foreign countries by the McDonalds Corporation, by Du Pont, by CitiCorp, by some of the largest and powerful corporations most America.

The President of the United States, Mr. Chairman, said very articulately a few years ago that it was his goal to end welfare as we know it. Tonight in this amendment we have the chance to begin the process of ending corporate welfare as we know it.

Now there will be those who will object to this amendment and say we just cannot pull the plug on the OPIC program all at once, it would cause chaos, and that is not what this amendment does. This amendment says that no funds under this bill may be used to authorize new expenditures, new loan guarantees, new insurance policies. It says to OPIC that they must stop with the deals they have already done.

And let me make a procedural point. My colleagues very often hear that these appropriations bills are not the proper forum to decide policy questions, and I generally agree with that. Let me point out to my colleagues that OPIC was not reauthorized through the regular process, and I believe it is a prudent thing for us to do to stop the activities of this corporate welfare agency in its tracks and permit an authorizing bill to come to this floor so that those of us who believe that the OPIC program should be organized in a different way or done away with, as I believe, would have the opportunity to fully debate that question.

Mr. Chairman, this is an opportunity for us to say that the programs that have been done thus far should continue as they wind down, but that no new loans, no new guarantees, no new authority should be issued on behalf of the taxpayers of this country to the

wealthiest and most powerful corporations in this country to invest overseas. There are far better uses of our tax dollars than for Uncle Sam to become a risky international venture capitalist.

Support of this amendment which I am proud to offer with my Republican colleague, the gentleman from South Carolina (Mr. SANFORD), my independent colleague, the gentleman from Vermont (Mr. SANDERS) and supported by fine Members like the gentleman from California (Mr. ROYCE) would accomplish what I have just suggested.

It would stop the programs of OPIC in their tracks. It would permit us to come forward and debate a reauthorization at the proper time, and it would save the taxpayers money. The Congressional Budget Office has estimated that cessation of OPIC's activities would save the Federal taxpayers \$296 million over the course of the first 5 years.

Let us end corporate welfare as we know it. I urge my colleagues to support this amendment and put a stop to this corporate welfare.

□ 2300

Mr. CALLAHAN. Mr. Chairman, I continue to reserve my point of order.

The CHAIRMAN. The Chair would inform the gentleman that the gentleman attempted to reserve a point of order after the gentleman from New Jersey began to debate his amendment, which was not a timely reservation.

Mr. ROYCE. Mr. Chairman, I move to strike the last word.

Mr. Chairman, I rise in support of this amendment. OPIC, as we have heard, offers insurance and credit services to American companies operating overseas, and for me, having our government provide these services is just not defensible. The U.S. has the most efficient financial markets in the world. The simple fact is that American businesses receiving OPIC services could receive these same services from the private financial markets. OPIC provides insurance: so does the American private sector. In fact, 2 years ago, a consortium of private insurers submitted to Congress a proposal to privatize 5 billion of OPIC's insurance options.

The U.S. private sector wants to offer American businesses the very same services that OPIC is providing. In other words, the U.S. private sector wants to put OPIC out of business. So why is Congress standing in the way?

We hear that OPIC offers American companies insurance backed with the full faith and credit of the United States Government. This supposedly tells foreign governments that Uncle Sam is serious about protecting OPIC-backed investments. Is that the signal we want to send, that the protection of some American businesses abroad, those formerly backed by OPIC, matter

more than non-OPIC American investments. We should be in the business of protecting all American investments. OPIC backs investment funds; so does the American private sector. OPIC has a south Asia capital fund. Well, so does T. Rowe Price. It has a new Asia fund, and so do many other private companies. Just look at the financial pages of the newspaper. There are hundreds of capital funds devoted to the developing world. Mr. Chairman, 150 billion in private capital flows to emerging markets every year, so why in the world is OPIC playing in the capital fund field?

Mr. Chairman, this debate is really about whether we believe in the market, or whether we believe that American businesses should be guided by the government. OPIC claims that there is no way right now that the private sector on its own can go into many regions that the U.S. wants them to go into, and this means, of course, going where U.S. Government agencies want American companies to go. Are U.S. businesses really there to be directed to where Washington wants them to go? I do not think so.

I would also dispute the notion that the American private sector will not go anywhere in the world where it can do business profitably. A spokesman for a major American bank, in discussing its use of OPIC for the Caribbean and Central America recently stated, quote, the credit and insurance support provided by OPIC will allow us to better serve customers by noticeably increasing our already extensive lending activities in the targeted countries. Note those words. The bank is already in the Caribbean and Central American markets doing excessive lending and doing it without OPIC. OPIC may be a nicety, but it is certainly not a necessity.

Every year, we hear the argument that the U.S. needs OPIC because European countries and Japan provide their businesses with similar services. It is, I would remind my colleagues, U.S. policy to work against such trade-distorting policies.

We have come to understand that the world economy works better, that living standards rise, when governments are not in the business of subsidizing their national businesses. But each year, we continue supporting OPIC, renewing this cycle of inefficiency. American companies have private creditors and insurance providers to rely on. I bet they would serve OPIC clients better.

Let us support this amendment. Show some world leadership, scale back OPIC. The greatest economy in the history of the world I guarantee my colleagues will not miss a beat if we cut out this government program.

Mr. KUCINICH. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in support of the Andrews-Sanford-Sanders amendment

to the Foreign Operations Appropriations bill. OPIC subsidizes U.S. companies that invest in risky foreign markets and businesses by providing them direct and low-cost financing and insurance. While claiming to help America's small businesses invest in foreign markets. OPIC actually provides loans and risk insurance to some of the largest multinational corporations in the world. And while claiming to invest in sustainable development projects. OPIC has been involved in clear-cutting pristine forests in northwestern Russia, and a gold mine, a gold mine in a World Heritage site.

Through OPIC, U.S. taxpayers are exposed to environmentally, financially, and politically risky private sector investments, the implications of which, in many cases, are not even disclosed

to the public.

The government should not be in the business of committing billions of tax-payer dollars to underwrite the investments of Fortune 500 companies. This is corporate welfare at its worst.

As has been said earlier, OPIC puts taxpayers at risk. It obligates the taxpayer to underwrite insurance for the possible loss of private investment by the richest companies in America. The Congressional Research Service estimates that the taxpayer is typically liable for 90 percent of the insured investment. Americans have already paid \$80 billion to bail out the savings and loan industry; we should not ask them to pay if OPIC's projects go bad.

These multimillion dollar companies are fully capable of assuming the risk of investing in developing countries. They do not need government insurance of their foreign investments, but the substantial profits they gain from these investments, while American taxpayers are held financially responsible for any potential losses, looks pretty good on the bottom line.

OPIC is not necessary for investments in emerging and developing markets. In 1998, private capital flows to emerging markets topped \$150 billion. U.S. capital outflows to Brazil in 1998 totaled \$3.7 billion, yet OPIC offered \$317 million worth of insurance to U.S. companies investing in Brazil over the

same period.

It has been pointed out by the gentleman from South Carolina (Mr. SAN-FORD) and the gentleman from Oklahoma (Mr. COBURN), and I would like to state it again: OPIC does not operate at zero cost to the taxpayers. Although OPIC does not receive a direct appropriation, it pays for many of its operations with the interest earned on its U.S. Treasury bonds, bonds given to OPIC as seed money when it was established. In 1998, the agency reported \$139 million in net income; yet, \$193 million of its revenues consisted on interest from its U.S. Treasury bonds, another large government IOU.

Mr. Chairman, I urge my colleagues to support the Andrews-Sanford-Sanders amendment and prevent OPIC from initiating any new projects.

Mr. CALLAHAN. Mr. Chairman, I move that the Committee do now rise.

PARLIAMENTARY INQUIRY

Mr. SANDERS. Mr. Chairman, I have a parliamentary inquiry.

The CHAIRMAN. The gentleman will

Mr. SANDERS. Mr. Chairman, what is the status of this amendment?

The CHAIRMAN. The amendment offered by the gentleman from New Jersey (Mr. ANDREWS) is currently pending and will be pending again when the Committee resumes its sitting.

The motion was agreed to.

Accordingly, the Committee rose; and the Speaker pro tempore (Mr. Lahood) having assumed the chair, Mr. Thornberry, Chairman of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill (H.R. 2606), making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2000, and for other purposes, had come to no resolution thereon.

\square 2310

LIMITING AMENDMENTS DURING FURTHER CONSIDERATION OF H.R. 2606, FOREIGN OPERATIONS, EXPORT FINANCING, AND RE-LATED PROGRAMS APPROPRIA-TIONS ACT, 2000, IN THE COM-MITTEE OF THE WHOLE

Mr. CALLAHAN. Mr. Speaker, I ask unanimous consent that during the further consideration of H.R. 2606 in the Committee of the Whole, no amendments shall be in order except the following amendments, which may be offered only by the Member designated and shall be considered as read, shall not be subject to an amendment or to a demand for a division of the question in the House or in the Committee of the Whole, and shall be debatable for 10 minutes, except for the Burton amendment, which shall be debatable for 50 minutes, equally divided and controlled by the proponent and a Member opposed thereto:

1, an amendment offered by the gentleman from Indiana (Mr. BURTON) regarding a reduction in aid to India;

2, an amendment offered by the gentlewoman from Texas (Ms. JACKSON-LEE) transferring \$4 million from IMET to ERMA and ESF;

3, an amendment offered by the gentleman from Texas (Mr. PAUL) prohibiting funds for family planning and abortion:

4, an amendment offered by the gentleman from Texas (Mr. PAUL) prohibiting funds for Eximbank, OPIC and TDA;

5, an amendment offered by the gentleman from Florida (Mr. STEARNS) requiring a report on actions in Kosovo;

6, an amendment offered by the gentleman from Florida (Mr. HASTINGS) expressing the sense of Congress regarding flower imports from Colombia;

7, an amendment offered by the gentlewoman from Texas (Ms. JACKSON-LEE) prohibiting military funds for Eri-

trea and Ethiopia;

8, an amendment offered by the gentlewoman from Texas (Ms. JACKSON-LEE) expressing the sense of Congress regarding peace between Eritrea and Ethiopia:

9, an amendment offered by the gentleman from Ohio (Mr. KUCINICH) regarding OPIC;

10, an amendment offered by the gentleman from Colorado (Mr. TANCREDO) regarding Man in the Biosphere.

The SPEAKER pro tempore (Mr. LAHOOD). Is there objection to the request of the gentleman from Alabama?

Ms. PELOSI. Mr. Speaker, reserving the right to object, under the reservation, may I make inquiry to the distinguished chairman about the nature of this resolution?

The SPEAKER pro tempore. Proceed. Ms. PELOSI. Mr. Speaker, I would ask the gentleman, is it my understanding that the amendments that we would be taking up after the Andrews amendment are limited to the amendments that are on this piece of paper?

ments that are on this piece of paper? Mr. CALLAHAN. Mr. Speaker, will the gentlewoman yield?

Ms. PELOSI. I yield to the gentleman from Alabama.

Mr. CALLAHAN. That is correct, Mr. Speaker.

Ms. PELOSI. Therefore, say, for example, if the gentleman from Ohio (Mr. KUCINICH) had an amendment and he wanted that to be heard on Monday when we reconvene, he would have to be on this piece of paper, or can we make additional—

Mr. CALLAHAN. On the Kucinich amendment, that is included as item No. 9 in the resolution.

Ms. PELOSI. I thank the gentleman. I just wanted to make sure that the gentleman from Ohio (Mr. Kucinich) did not have an additional amendment.

I withdraw my reservation of objection Wn Specker

tion, Mr. Speaker.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Alabama?

There was no objection.

FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2000

The SPEAKER pro tempore. Pursuant to House Resolution 263 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the further consideration of the bill, H.R. 2606.

□ 2313

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole